#### IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

T.R. et al.,	
Plaintiffs,	
v.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

#### PLAINTIFFS' MOTION FOR CLASS CERTIFICATION

Plaintiffs L.R., D.R. and J.R. and their mother, Madeline Perez, and R.H. and his mother, Manqing Lin (collectively, "Plaintiffs"), on behalf of themselves and others similarly situated, respectfully move this Court, pursuant to Federal Rules of Civil Procedure 23(a) and 23(b)(2), for an Order certifying the two Classes defined below, appointing Plaintiffs as Class Representatives, and appointing Plaintiffs' counsel—The Public Interest Law Center, Education Law Center, and Drinker Biddle & Reath LLP—as Class Counsel.

In support of this Motion, and as more fully set forth in the accompanying Memorandum of Law, Plaintiffs state as follows:

- 1. Certification of the following two Classes is appropriate pursuant to Federal Rules of Civil Procedure 23(a) and 23(b)(2):
  - All parents as defined by 34 C.F.R. § 300.30(a) with limited English proficiency and whose children now or in the future are enrolled in the School District of Philadelphia and identified or eligible to be identified as children with a disability within the meaning of the Individuals with Disabilities Education Act ("IDEA") and/or Section 504 of the Rehabilitation Act ("Section 504") and related state laws (the "Parent Class"); and
  - All students who now or in the future are enrolled in the School District of Philadelphia in grades kindergarten through the age of legal entitlement who are

identified or eligible to be identified as children with a disability within the meaning of the IDEA and/or Section 504 and related state laws, whether or not they are classified as English language learners <u>and</u> whose parents as defined by 34 C.F.R. § 300.30(a) are persons with limited English proficiency (the "Student Class").

- 2. The proposed Classes meet each of the requirements of Federal Rule of Civil Procedure 23(a). First, the two Classes are so numerous that joinder of all members is impracticable. Second, there are multiple questions of fact and law common to the two Classes. Third, Madeline Perez's and Manqing Lin's claims are typical of those of the Parent Class, and the claims of L.R., D.R., J.R. and R.H. are typical of those of the Student Class. Finally, Plaintiffs and their counsel will fairly and adequately represent and protect the interests of the two Classes.
- 3. The proposed Classes also meet the requirements of Federal Rule of Civil Procedure 23(b)(2) because the School District of Philadelphia has acted or refused to act on grounds that apply generally to the Parent Class and the Student Class, and as a result, final injunctive relief or corresponding declaratory relief is appropriate respecting each of the Classes as a whole.

WHEREFORE, Plaintiffs respectfully request that the Court certify the two proposed Classes, appoint Plaintiffs L.R., D.R., and J.R. and their mother, Madeline Perez, and R.H. and his mother, Manqing Lin, as Class Representatives, and appoint The Public Interest Law Center, Education Law Center, and Drinker Biddle & Reath LLP as Class Counsel.

Dated: August 3, 2018

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PLAINTIFFS' MEMORANDUM OF LAW IN SUPPORT OF CLASS CERTIFICATION

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Plaintiffs L.R., D.R. and J.R. and their mother, Madeline Perez, and R.H. and his mother, Manqing Lin (collectively, "Plaintiffs"), on behalf of themselves and others similarly situated, submit this memorandum of law in support of their motion for class certification, pursuant to Federal Rules of Civil Procedure 23(a) and 23(b)(2).

#### I. INTRODUCTION

Plaintiffs are parents with limited English proficiency ("LEP") and their children who are eligible for special education services in the Defendant School District of Philadelphia (the "District"). The original Parent Plaintiffs in this putative class action, Barbara Galarza and Margarita Peralta, filed two administrative proceedings in June 2014 against the District, which included requests for findings that the District has a policy and practice of not providing adequate translation and interpretation services throughout the special education process, including developing and revising Individualized Education Programs ("IEPs") for children with disabilities, in violation of federal law. While finding in both administrative cases that the District did not provide IEP documents in "an accessible form" to Ms. Galarza and Ms. Peralta and that, as a result, each of these guardians was denied her right to meaningfully participate in the IEP process under the Individuals with Disabilities Education Act ("IDEA"), 20 U.S.C. § 1400 et seq., the Hearing Officer concluded that he lacked authority to order systemic relief.

The two other Parent Plaintiffs, Madeline Perez and Manqing Lin, joined this action as part of the First Amended Class Action Complaint in March 2017 and similarly allege that they have been denied their right to participate meaningfully in the IEP process for their children. 

To remedy the on-going violation of their rights, including under the IDEA, Plaintiffs seek

<sup>&</sup>lt;sup>1</sup> Since the commencement of this action, the claims of A.G. and his guardian, Ms. Peralta, as well as T.R. and her guardian, Ms. Galarza, have become moot. A.G. and Ms. Peralta were dismissed from the action (Dkt. No. 74), and the parties have today submitted a stipulation for the dismissal of T.R. and Ms. Galarza on similar terms.

systemic relief. In particular, on behalf of themselves and a "Parent Class" and a "Student Class" (defined below), Plaintiffs seek an order requiring the District to provide qualified, trained interpreters at all special education meetings, to translate IEPs and evaluations, and to develop and implement new District-wide policies for the provision of interpretation and translation services, among other injunctive and declaratory relief.

This action seeking injunctive and declaratory relief against the District is well suited for class treatment. The Parent Class and Student Class satisfy each of the requirements of Federal Rule of Civil Procedure 23(a). There are more than a thousand members of both putative classes, thus making joinder of their claims impracticable. There are questions of law and fact common to both classes, and the Plaintiffs' claims are typical of the other putative class members', whose interests will be adequately represented by Plaintiffs and their counsel. Plaintiffs' action also satisfies the requirements of Rule 23(b)(2), because the District has acted and refused to act on grounds generally applicable to each class, "so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2). As the Third Circuit has observed, the requirements of Rule 23(b)(2) are "almost automatically satisfied in actions primarily seeking injunctive relief." *Baby Neal ex rel. Kanter v. Casey*, 43 F.3d 48, 58 (3d Cir. 1994).

Accordingly, for the reasons discussed more fully below, Plaintiffs seek class certification of a Parent Class and a Student Class pursuant to Rules 23(a) and 23(b)(2), and the appointment of the undersigned attorneys as class counsel.

#### II. PROPOSED CLASSES

Plaintiffs seek to certify two classes, a Parent Class and a Student Class, which respectively consist of:

- 1. All parents as defined by 34 C.F.R. § 300.30(a) with limited English proficiency and whose children now or in the future are enrolled in the School District of Philadelphia and identified or eligible to be identified as children with a disability within the meaning of the IDEA and/or Section 504 and related state laws (the "Parent Class"); and
- 2. All students who now or in the future are enrolled in the School District of Philadelphia in grades kindergarten through the age of legal entitlement who are identified or eligible to be identified as children with a disability within the meaning of the IDEA and/or Section 504 and related state laws, whether or not they are classified as English language learners <u>and</u> whose parents as defined by 34 C.F.R. § 300.30(a) are persons with limited English proficiency (the "Student Class").

These definitions objectively define classes "in a way that enables the court to determine whether a particular individual is a class member." *Stanford v. Foamex L.P.*, 263 F.R.D. 156, 175 (E.D. Pa. 2009); *see also Chester Upland Sch. Dist. v. Pennsylvania*, No. 12-132, 2012 WL 1450415 (E.D. Pa. Apr. 25, 2012).

#### III. PROCEDURAL HISTORY

#### **A.** Administrative Process

Prior to commencing this action, in June 2014, T.R.'s parent, Barbara Galarza, and A.G.'s guardian, Margarita Peralta, filed on behalf of themselves and their children two separate administrative actions against the District. While the particular special educational needs and programs of T.R. were different from those of A.G., their guardians both alleged that the District systemically failed to translate IEP documents and to provide adequate interpretation services.

In the case of Ms. Galarza and her child, T.R., the District failed to provide adequate translation and interpretation services following the District's determination that T.R. qualified for special education services. *See* First Am. Compl. ¶¶ 72–79. In the fall of 2013, Ms. Galarza

sought to enroll T.R. in the District for high school.<sup>2</sup> At the time, the District was aware that T.R. qualified for special education services <u>and</u> that T.R. and Ms. Galarza were LEP. *Id.* ¶ 72; Deposition of Barbara Galarza at 47:4–14, attached hereto as Exhibit 1. Nevertheless, despite its awareness of her language needs, when T.R. sought to enroll in high school, the District conducted an evaluation of T.R. using an English-speaking psychologist and an English-speaking speech therapist. First Am. Compl. ¶ 73; Deposition of T.R. at 188:3–10, 192:12–20, attached hereto as Exhibit 2. A meeting was scheduled for March 2014, and Ms. Galarza requested that the District's Reevaluation Report and Psycho Educational Evaluation be provided in Spanish. The District ignored this request, and it did not provide Spanish versions of the documents to Ms. Galarza before the meeting.<sup>3</sup> Ex. 1 at 62:6–18.

The District also failed to translate IEPs for Ms. Galarza and T.R. For example, in June 2014, the District failed to provide Ms. Galarza with a Spanish version of a 52-page IEP prior to an IEP meeting. Ex. 1 at 15:21–16:5, 45:1–13, 61:11–16, 61:24–62:18, 110:2–18, 172:22–173:5. More generally, throughout T.R.'s time at the District, it routinely failed to timely translate other IEP-related documents. *Id.*; First Am. Compl. ¶ 74–77. Furthermore, interpretation services were not an adequate substitute for translated IEP-related documents. When interpreters were present at the IEP meetings for T.R., they did not fully sight translate the IEP documents (i.e., translate the English text on the spot into Spanish). Ex. 1 at 63:18–22, 113:6–16, 176:2–9. Based on these deficiencies in the District's language services, Ms. Galarza was not able to participate meaningfully in IEP meetings for T.R. Ex. 1 at 110:9–18; First Am. Compl., Exhibit A at 9–10 (May 26, 2015 Decision).

<sup>&</sup>lt;sup>2</sup> The school, Stetson, was a District school when T.R. began attending; while she was attending, it became a charter school operated by Aspira of PA.

<sup>&</sup>lt;sup>3</sup> The District did not provide Spanish revisions of the reports until June 27, 2014.

A.G. and his guardian, Margarita Peralta, were similarly deprived of adequate language services by the District during the IEP planning process. In March 2014, Ms. Peralta provided an order from a Philadelphia Family Court judge and a letter to the District requesting that A.G. be evaluated for special education services and informing the District that the family's native language was Spanish. See First Am. Compl. ¶ 82 and Exhibit B thereto at 3 (May 26, 2015) Decision). Nevertheless, the District failed to provide timely and complete translations of IEP process documents for A.G., and communications about evaluating him for special education services were conducted primarily in English. First Am. Compl. ¶ 85 and Exhibit B thereto at 4. Even after the administrative complaint was filed against it on June 23, 2014, the District continued to issue IEP documents to Ms. Peralta primarily in English. For example, during a December 2, 2014 IEP meeting for A.G., the District provided an IEP with only the headings translated into Spanish; the majority of the document was in English. Moreover, the District employee who attended the meeting was only able because of time constraints to sight translate three of the 44 pages of the IEP for Ms. Peralta. First Am. Compl. ¶ 85 and Exhibit B thereto at 6.

The combined due process hearing processes lasted almost nine (9) months, with the Hearing Officer issuing a decision on May 26, 2015 on both administrative complaints. In each decision, he found that the guardian was denied meaningful participation under the IDEA due to the District's failure to provide timely and complete translations of IEP-related documents. *See* First Am. Compl., Exhibit A at 14; *see also* First Am. Compl., Exhibit B at 13. In the case of A.G. and his guardian, Margarita Peralta, the Hearing Officer wrote:

The purpose of an IEP meeting is to develop an IEP for the student. This requires more than a recitation of an IEP. Rather, it requires a conversation about the Students' needs, and what program and placement will satisfy those needs. Reading a mostly-English document in [Spanish] is not the dialogue contemplated by the IDEA. The Parent's

ability to follow along in documents while participating in the required dialogue is essential. ...

District witnesses agreed, and I explicitly find, that having the documents in an accessible form either during the meetings, or prior to the meetings when mandated, is critical to meaningful participation. The Parent was placed at an obvious disadvantage by effectively not having access to these documents.

First Am. Compl., Exhibit B at 11; see also First Am. Compl., Exhibit A at 9–10.

The Hearing Officer awarded T.R. and A.G. compensatory education based on the District's IDEA violations. Critically, however, the decisions did not provide for systemic relief. This was based on a pre-hearing order in which the Hearing Officer explicitly held that he did not have the authority to order system-wide changes in the District's policies or practices. *See* First Am. Compl., Exhibit C at 5–6 (October 22, 2014 Consolidated Pre-Hearing Order).

#### B. Filing of Plaintiffs' Original Complaint

On August 21, 2015, Plaintiffs filed their original Complaint in this action on behalf of T.R. and A.G. and their parents, appealing the decision of the Hearing Officer to deny their request for systemic relief and asserting seven counts on behalf of themselves and similarly situated parents and students: (1) violation of the IDEA for failure to provide meaningful parental and student participation in IEP meetings (on behalf of the Parent Class and Student Class); (2) violation of the IDEA for failure to conduct evaluations of students in their native language (on behalf of the Parent Class and Student Class members who are LEP); (3) violation of Section 504 of the Rehabilitation Act, 29 U.S.C. § 701 et seq., Americans with Disabilities Act as Amended (on behalf of the Student Class); (4) violation of the Equal Education Opportunity Act (on behalf of the Student Class); (5) violation of Title VI of the Civil Rights Act of 1964 (on behalf of the Parent Class and Student Class members who are LEP); (6) violation of

22 Pennsylvania Code Chapter 14 (on behalf of the Parent Class and Student Class); and (7) violation of 22 Pennsylvania Code Chapter 15 (on behalf of the Parent Class and Student Class).

As remedies for the various violations alleged in the Complaint, Plaintiffs requested injunctive and declaratory relief, including an order that the District adopt and implement a plan and policy to provide legally-mandated translation and interpretation services to the members of the Parent Class and Student Class.

The District responded to the Complaint on November 20, 2015 by filing a Motion to Dismiss. In its Motion, the District argued that: (1) the Court did not have subject matter jurisdiction over Plaintiffs' claims because Plaintiffs failed to exhaust their administrative remedies; (2) Plaintiffs failed to allege plausible systemic claims for relief; and (3) Plaintiffs failed to state claims under Section 504 of the Rehabilitation Act, the Americans with Disabilities Act as Amended, the Equal Education Opportunity Act, Title VI of the Civil Rights Act of 1964, and 22 Pennsylvania Code Chapter 15.

On November 30, 2016, the Court issued an Order denying the District's Motion to Dismiss in its entirety. First, the Court held that it had subject matter jurisdiction over Plaintiffs' claims because Plaintiffs adequately alleged systemic legal deficiencies with regard to the District's language services. Furthermore, the Court held that subject matter jurisdiction was proper because system-wide relief could not be provided through the administrative proceedings, as the Hearing Officer had previously ruled. Nov. 30, 2016 Mem. Op. at 8–11. Second, the Court held that Plaintiffs sufficiently alleged that the District had systemic failures in its translation and interpretation policies and practices, and that they had adequately identified corresponding relief to remedy these systemic failures. *Id.* at 11–14. Finally, the Court held that Plaintiffs sufficiently pled claims under Section 504 of the Rehabilitation Act, the Americans

with Disabilities Act as Amended, the Equal Education Opportunity Act, Title VI of the Civil Rights Act of 1964, and 22 Pennsylvania Code Chapter 15. *Id.* at 14–20.

#### C. Filing of the First Amended Complaint

On April 10, 2017, Plaintiffs filed their First Amended Complaint, adding six class representatives—L.R., D.R., and J.R. and their mother, Ms. Perez, and R.H. and his mother, Ms. Lin.

#### 1. Madeline Perez and her children, L.R., D.R. and J.R.

Ms. Perez is LEP. First Am. Compl. ¶ 27. Her native language is Spanish, and she reads and writes Spanish. Deposition of Madeline Perez at 13:15–24, attached hereto as Exhibit 3. Three of her children, D.R., J.R. and L.R., are special education students. *See id.* at 16:16–17:8, 17:9–11, 20:10–19, 21:5–9. D.R. and J.R. are LEP. First Am. Compl. ¶¶ 25–26.

L.R. is fourteen years old. After the family moved from Puerto Rico to Philadelphia in 2012, he was evaluated at the Center for Autism and diagnosed with autism. First Am. Compl. ¶ 88; Ex. 3 at 17:9–18:11 (testifying that L.R. has ODD, ADHD and autism). This evaluation was provided to Ms. Perez in Spanish. First Am. Compl. ¶ 88. However, the District subsequently performed its own evaluation of L.R. and did not provide the evaluation report to Ms. Perez in Spanish, despite her request for translations. *Id.*; Ex. 3 at 13:2–8 ("When I came here to Philadelphia . . . I requested that all documents be translated.").

Between 2012 and 2016, the District refused to fully translate L.R.'s IEP process documents and would only translate the documents' section headings. First Am. Compl. ¶ 4; *see also* Ex. 3 at 43:15–44:24. Due to her lack of English proficiency, Ms. Perez was deprived of the opportunity to meaningfully participate in the planning process for L.R.'s IEP. First Am. Compl. ¶ 90. With the assistance of an attorney, in February 2017, Ms. Perez signed a settlement

agreement related to L.R.,<sup>4</sup> so that L.R. could move to a private school. Ex. 3 at 23:13–20, 26:13–27:11. While the agreement released the District of liability for legal claims through the date it was signed, Ms. Perez did not waive her or L.R.'s rights to future claims against the District, and the agreement did not entitle her or L.R. to any language services.

The District has also failed to timely translate D.R. and J.R.'s IEP process documents. First Am. Compl. ¶ 5. During a January 2017 IEP meeting, for example, the District ignored Ms. Perez's request for translation of J.R.'s IEP process documents and only offered to translate the headings. *Id.* ¶ 93.5 The District has taken similar actions in regards to D.R. *Id.* ¶ 94; *see also* Ex. 3 at 71:19–73:7 (testifying that she was told she would receive a translated IEP for D.R., and that, when she only received an IEP with translated headings, the teacher apologized and acknowledged the inadequacy of the translation). Without such translations, Ms. Perez is unable to fully and meaningfully participate in her children's education. Ex. 3 at 52:2–12 ("Q: What do you want out of this case? A: To have the documents in Spanish in order to get more help for my children. I can be more helpful if I have everything in Spanish. So I say it again, it's three different children with three different needs. Having it in Spanish, I can go refer to it and know what's going on."); *id.* at 80:5–12 ("[T]he problem is, I don't have the papers to read in Spanish. . . . Yes, I can ask questions, but if something happens like I forget, I'd like to have the documents in Spanish so I can go over them.").

The District also failed to provide adequate language services to Ms. Perez at IEP meetings. First Am. Compl. ¶ 96. In several meetings, the District did not provide an interpreter

<sup>&</sup>lt;sup>4</sup> Plaintiffs note that this agreement contains a confidentiality provision restricting the disclosure of its terms and contents; however, if requested by the Court, Plaintiffs will provide a copy of the agreement under seal.

<sup>&</sup>lt;sup>5</sup> After the First Amended Complaint was filed, Ms. Perez received a fully translated evaluation and functional behavior assessment for J.R.; however, those documents were provided in June 2017, months after the meetings at which they were discussed and were given to her along with other documents that were only partially translated. *See* Ex. 3 at 9:23–12:7, 52:14–53:7.

or, when interpreters were present, they did not fully sight translate the IEPs. *See*, *e.g.*, Ex. 3 at 70:15–23, 78:3–10 (on ocassion, she had to bring her own interpreter); *id.* at 107:2–8, 108:1–109:4 (the principal served as interpreter and only offered the "gist" of what was being said).

#### 2. Manging Lin and her son, R.H.

Ms. Lin is also LEP. First Am. Compl. ¶ 29; Deposition of Manqing Lin at 8:21–23, 34:10–19, attached hereto as Exhibit 4. Her native language is Mandarin, and she reads in traditional Chinese. First Am. Compl. ¶ 29. Her son, R.H., who is now in first grade, has been diagnosed with Autism Spectrum Disorder and has also been found to be mentally gifted. *Id.* ¶¶ 98–99; Ex. 4 at 54:7–10. The District has similarly denied Ms. Lin the language services needed to participate meaningfully in the IEP planning process. Although Ms. Lin is able to understand and speak some English words, she has limited English proficiency and speaks only Mandarin at home with R.H.'s father and their children. First Am. Compl. ¶ 100; Ex. 4 at 169:15–16. R.H.'s father understands little English and does not read or write English. First Am. Compl. ¶ 100.

Beginning with R.H.'s transition to kindergarten in 2016, the District failed to provide Ms. Lin with translations of forms, evaluations and IEP documents and adequate oral interpretation services. *Id.* For example, in a February 2016 meeting to discuss R.H.'s kindergarten placement, the District provided Ms. Lin a Permission to Evaluate ("PTE") and other special education documents in English only and refused to translate them into Chinese and also failed to provide an interpreter. Ex. 4 at 112:17–117:8. Ms. Lin relied on a friend and an interpreter from R.H.'s early intervention provider, whose assistance was nevertheless insufficient to guide Ms. Lin in completing the PTE form. *Id.* She later signed the PTE without understanding that it gave consent for the District to conduct a limited evaluation of R.H. First Am. Compl. ¶ 101. Due to the District's lack of translation and interpretation services, Ms. Lin

requested assistance from R.H.'s preschool teacher to complete forms integral to his evaluation, but she learned later that the teacher had omitted necessary information. Ex. 4 at 180:6–22.

After the District conducted its evaluation of R.H., it sent Ms. Lin an Evaluation Report which was not translated into Chinese. *Id.* at 144:15–147:3. This report concluded that R.H. qualified for speech services, but it omitted his needs for occupational therapy and physical therapy, a functional behavior assessment or a behavior plan, and gifted programming in math. First Am. Compl. ¶ 103. With the assistance of a friend, Ms. Lin requested mediation regarding the District's evaluation of R.H. and his need for an Independent Educational Evaluation ("IEE"). Ex. 4 at 136:2–137:20. On or about August 18, 2016, the District entered into a Mediation Agreement, attached hereto as Exhibit 5, whereby the District agreed to provide translated copies of the IEE and other documents, which allowed Ms. Lin and her husband to understand R.H.'s diagnosis and complex academic and behavioral needs. The District also agreed to provide translated versions of "final" IEPs and evaluations. Id. However, the District refused and continues to refuse to provide translated versions of any proposed or draft IEPs or evaluations. Ex. 4 at 190:5–13. In the absence of these fully translated documents, Ms. Lin is unable to prepare for or meaningfully participate in R.H.'s IEP meetings, where these documents and proposed changes to her son's special education program are discussed. *Id.* at 172:5–21. While it is the District's policy to provide draft IEPs and evaluations to English-speaking parents prior to their attendance at IEP meetings, the District has refused to provide draft IEPs in Chinese to Ms. Lin prior to the IEP meetings for R.H. *Id.* at 142:6–24, 190:5–13. In addition, the District has failed to translate other IEP-related documents such as R.H.'s Functional Behavior Assessment, Positive Behavior Support Plan, and Progress Monitor Report. Id. at 68:1-69:3.

#### IV. ARGUMENT

#### A. Standard of Review

Class certification is appropriate when the four requirements of Federal Rule of Civil Procedure 23(a)—numerosity, commonality, typicality and adequacy of representation—as well as those of at least one subpart of Rule 23(b) are met. Fed. R. Civ. P. 23; *Amchem Prods., Inc. v. Windsor*, 521 U.S. 591, 613–14 (1997). In addition to satisfying the requirements of Rule 23(a) the two classes Plaintiffs seek to certify here also satisfy Rule 23(b)(2), because the District has acted and refused to act in a manner generally applicable to each class, "so that final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2). As the Third Circuit has explained, Rule 23(b)(2) is "almost automatically satisfied in actions primarily seeking injunctive relief." *Baby Neal*, 43 F.3d at 58.

#### B. The Proposed Classes Meet the Requirements of Rule 23(a)

#### 1. Numerosity

First, Rule 23(a)(1) requires classes to be "so numerous that joinder of all members is impracticable." Fed. R. Civ. P. 23(a)(1). There is no minimum number needed to meet this requirement, but generally if the potential number of plaintiffs exceeds forty (40) then the numerosity prerequisite is satisfied. *S.R. ex rel. Rosenbauer v. Pennsylvania Dep't of Human Servs.*, 325 F.R.D. 103, 107 (M.D. Pa. 2018); *In re Nat'l Football League Players Concussion Injury Litig.*, 821 F.3d 410, 426 (3d Cir. 2016). Like other Rule 23 determinations, it is the plaintiff's burden to demonstrate that the element of numerosity has been met. *Mielo v. Steak 'N Shake Operations, Inc.*, No. 17-2678, 2018 WL 3581450, at \*10 (3d Cir. July 26, 2018). However, the exact number of the class does not need to be precisely certain at the class certification stage. *T.B. v. Sch. Dist.*, No. 97-5453, 1997 U.S. Dist. LEXIS 19300, at \*8 (E.D.

Pa. Nov. 21, 1997). Here, both the Parent Class and Student Class are so numerous that joinder of all members is clearly impracticable. Discovery revealed that during the 2015–2016 and 2016–2017 school years, respectively, there were 3,507 and 3,783 special education students who lived in a household with a home language other than English. *See* Nov. 21, 2017 Ltr. from M. Obod to P. Saint-Antoine at 1, attached hereto as Exhibit 6.6 The District admitted that it does not separately track how many special education students have parents who are LEP; however, based upon the information received from the home language survey, it is evident that the number of members of both the Student Class and the Parent Class is in the thousands. *See* Ex. 6 at 1.8 Thus, the record supports a finding that the number of putative class members in this case well exceeds the minimum typically employed by courts in this Circuit. *See*, *e.g.*, *T.B.*, 1997 U.S. Dist. LEXIS 19300, at \*8, \*10 (finding the requirement satisfied where the proposed class was "composed of hundreds of students, but. . . . also include[d] past members. . . . as well as future unknown members").

Furthermore, courts also consider "judicial economy, the geographic diversity of class members, the financial resources of class members, the relative ease or difficulty in identifying members of the class for joinder, and the ability of class members to institute individual lawsuits" in evaluating impracticability. *Anderson v. Pennsylvania Dep't of Pub. Welfare*, 1 F.

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 $<sup>^6</sup>$  See also Deposition of Natalie Hess at 31:22–24, attached hereto as Exhibit 7 ("We have English language learners across the district in . . . all of our schools."); Deposition of Allison Still at 79:23–80:13, attached hereto as Exhibit 8 (testifying that currently there are approximately 14,000 students in the District that are English language learners ("ELLs" or "ELs") and that this number has increased by about 2,000–3,000 students since 2012); First Am. Compl. ¶ 61 ("As of November 2013, the District reported that there were approximately 25,990 families whose primary home language was not English."); *id.* ¶ 62 ("As of November 2013, there were 1,887 students with IEPs whose records indicated that their home language was not English . . . .").

<sup>&</sup>lt;sup>7</sup> Ex. 7 at 80:14–16 ("We don't keep track of the parents that are what you are describing as limited English proficient."); *see also id.* at 42:19–43:3 (testifying that while there are approximately 2,000 students with disabilities in Network 7, she did not know the percentage that had LEP parents); Deposition of Kimberly Caputo at 75:2–6, attached hereto as Exhibit 9 (testifying that she does not know how the District identifies LEP parents).

<sup>&</sup>lt;sup>8</sup> See also Ex. 7 at 98:18–99:9 (discussing the increasing number).

Supp. 2d 456, 461 (E.D. Pa. 1998); see also In re: Modafinil AntiTrust Litig., 837 F.3d 238, 246–60 (3d Cir. 2016). Here, all of these factors favor class certification. It would be particularly impracticable to join all class members here because by definition the Parent Class is made up of those who are limited English proficient and would be greatly challenged in bringing their own individual lawsuits. Likewise, the Student Class is made up of individuals who would rely on the Parent Class to bring suits on their behalf. The classes are also largely made up of individuals with limited financial resources, such as the named Plaintiffs, who are represented in this matter on a *pro bono* basis.

#### 2. Commonality

Second, Rule 23(a)(2) requires there to be "questions of law or fact common to the class." Fed. R. Civ. P. 23(a)(2). Commonality is satisfied if the "named plaintiffs share at least one question of fact or law with the grievances of the prospective class." *Baby Neal*, 43 F.3d at 56; *see also S.R.*, 325 F.R.D. at 108 ("Because the [commonality] requirement may be satisfied by a single common issue, it is easily met." (citation and internal quotation marks omitted)). The Third Circuit has stated that "[m]eeting this requirement is easy enough: '[W]e have acknowledged commonality to be present even when not all members of the plaintiff class suffered an actual injury, when class members did not have identical claims, and, most dramatically, when some members' claims were arguably not even viable." *In re Nat'l Football League*, 821 F.3d at 426–27 (quoting *In re Cmty. Bank of N. Virginia Mortg. Lending Practices Litig.*, 795 F.3d 380, 397 (3d Cir. 2015)).

Furthermore, different factual circumstances involving individual class members do not bar a finding of commonality for the purposes of class certification. In *Baby Neal*, which involved challenges to the policies and practices impacting foster children in the care and

custody of Philadelphia's Department of Human Services ("DHS"), defendants argued that the element of commonality was not satisfied because of the individual circumstances of the foster children and the absence of a single, common injury. 43 F.3d at 56–57. On appeal from the denial of class certification, the Third Circuit rejected that argument. It held that individualized circumstances do not negate a finding of commonality under Rule 23(a); it was enough that the foster children were harmed or threatened with harm based on DHS's common policies and practices, such as excessive caseworker-to-family ratios. Indeed, the Third Circuit went on to observe that "(b)(2) classes have been certified in a legion of civil rights cases where commonality findings were based primarily on the fact that defendant's conduct is central to the claims of all class members irrespective of their individual circumstances and the disparate effects of the conduct." Id. at 57; see also In re Prudential Ins. Co. Am. Sales Practice Litig. Agent Actions, 148 F.3d 283, 310 (3d Cir. 1998); P.V. ex rel. Valentin v. Sch. Dist., 289 F.R.D. 227, 233–34 (E.D. Pa. 2013) (finding commonality where "Plaintiffs' Complaint allege[d] a systemic failure [by a school district], not a failure of [a] policy as applied to each [class] member individually"); S.R., 325 F.R.D. at 111–12.9

Here, there are multiple questions of fact and law common to the proposed classes, including:

• Whether the District fails on a systemic basis to provide members of the Parent Class adequate interpretation and translation services to allow them to participate

<sup>&</sup>lt;sup>9</sup> The Third Circuit recently reversed a finding by the district court of commonality in *Mielo*, in which the two plaintiffs, who allegedly faced difficulty handling the slopes in defendant's parking facilities, sought certification of a class consisting of all persons with mobility disabilities who encountered any of the full range of physical barriers inside or outside of the restaurant. It was not enough for plaintiffs in *Mielo* to invoke the same provision of the ADA to remedy each of the various discriminatory facilities. *Mielo*, 2018 WL 3581450, at \*14–17. Here, in contrast, the members of the putative classes are all subject to the same policies and practices with respect to translation and interpretation services, to the District's systemic deficiencies in such language services, and to a denial of meaningful participation in the IEP planning process arising from those language service deficiencies.

meaningfully in the special education planning process for their children; <sup>10</sup>

- Whether the current policies, procedures, and practices of the District governing the translation of various special education process documents, and provision of interpretation services (including when and how interpretation and translations services are requested by parents/guardians, and what criteria the District relies on to determine whether or not to translate these documents) are sufficient to ensure meaningful participation in the special education process;<sup>11</sup>
- Whether the District fails to comply with its policies and procedures with respect to the translation or interpretation of IEP process documents;<sup>12</sup>
- Whether the District fails to effectively notify parents of their right to request translation and/or interpretation of IEP process documents;<sup>13</sup>

<sup>10</sup> See, e.g., Deposition of Ludy Soderman at 169:6–170:7, attached hereto as Exhibit 10 (testifying that only headings and "no individual information" of IEPs is translated and that she does not believe such translation is "sufficient for a parent to understand and participate"); *id.* at 191:16–22 (testifying that she is unaware of "any kind of evaluation of whether [LEP] parents of students with disabilities are receiving the interpretation and translation services that they need to participate in the special education process"); Ex. 7 at 94:2–15 ("[T]he documents that are produced, the standard information is translated into that language, because IEP's are individualized and . . . the student-specific information is not translated."); Ex. 8 at 51:10–14 (testifying that she was not aware of a situation "where a parent's right to meaningful participation would be fulfilled even [though] they were denied access to [a] written IEP"); Declaration of Anna Perng ¶¶ 17–29, attached hereto as Exhibit 19 (describing her experiences with the District's inadequate translation and interpretation service); Declaration of Bonita McCabe ¶¶ 10–19, attached hereto as Exhibit 20 ("The District's practice of failing to provide quality interpretation services denies LEP parents the ability to engage in the special education process and the educational process of their children.").

<sup>11</sup> See, e.g., Deposition of Christopher Marino at 33:21–34:11, attached hereto as Exhibit 11 (testifying that he is

unsure whether there are policies for tracking whether required translations are completed); Ex. 10 at 51:3–23 (testifying BCAs duties and assignments are decided by their principals); *id.* at 75:5–9 (testifying that there are no "written policies or standards, regarding making decisions as to who will be assigned to a particular interpretation request"); Ex. 7 at 110:13–112:13, 114:20–116:21 (discussing the new written policy regarding interpretations and translations of documents); *id.* at 160:13–22 (testifying that if a parent has not used interpretation services, the response to that LEP parent's request for translation "depends on . . . the parent, and the IEP process so far"); Ex. 8 at 103:3–18 (testifying that the protocol for determining if an IEP process document should be translated has not substantively changed but simply recently become more formalized); Ex. 20 ¶ 20–26 (affirming that the District routinely fails to translate documents for non-English speaking parents despite knowing their status as LEP).

12 See, e.g., Ex. 11 at 89:7–17 (testifying that he was unaware how OSS fulfilled its role in ensuring that translations of IEP documents were completed); Ex. 7 at 140:11–141:22 (testifying that she did not know whether BCAs receive copies of necessary IEP documents in accordance with the District's written policy); Deposition of Youana Bustamante at 113:12–21, 117:18–24, 126:15–22, 133:13–20, attached hereto as Exhibit 12 (testifying that LEP

Bustamante at 113:12–21, 117:18–24, 126:15–22, 133:13–20, attached hereto as Exhibit 12 (testifying that LEP parents routinely do not receive evaluations, IEPs, or NOREPs translated into their native language prior to IEP meetings, if at all); Ex. 20 ¶¶ 20–26 (affirming that the District routinely fails to translate documents for non-English speaking parents despite knowing their status as LEP); Ex. 19 ¶ 28 (stating that she is not aware of any new District policy being implemented); *see also* Footnote 13 *infra*.

<sup>13</sup> See, e.g., Ex. 9 at 91:18–93:3 (discussing policies and procedures regarding notifying parents of their right to request translations of IEP documents and the tracking of those requests); *id.* at 106:1–112:16, 114:19–115:17 (discussing the new one page procedural safeguards document now provided to parents); Ex. 11 at 31:6–33:14 (discussing his lack of knowledge with regard to the tracking of requests for translations); Ex. 10 at 80:1–19 (testifying that schools and community-based organizations should communicate the availability of interpreters); Ex. 7 at 296:5–18 (discussing the new procedural safeguards document now provided to parents to notify them of their rights); Deposition of Marie Capitolo at 209:13–20, attached hereto as Exhibit 13 ("Q. Is it the practice of the district to tell parents with respect to IEPs or evaluations that the translation[s] of those documents is available?

- Whether there are a sufficient number of qualified and trained interpreters available to provide effective language services to members of the Parent Class at IEP meetings;<sup>14</sup> and
- Whether the policies, procedures, and practices of the District with respect to language services (translations and interpretations) provided to members of the Parent Class and Student Class violates the IDEA, ADA, Section 504, the EEOA, Title VI, and provisions of Chapter 14, Chapter 15, and Chapter 4 of the Pennsylvania School Code.

Significantly, Ms. Lin and Ms. Perez are not seeking individualized damages or remedies of any kind based on the particular placement of their children within the District or the absence or duration of any individualized special education service. Rather, the Parent Plaintiffs seek injunctive relief requiring systemic changes to the District's provision of language services,

[Objection omitted.] A. We wait for the parent to request the documents in translated form."); Deposition of Donna L. Sharer at 102:8–12, attached hereto as Exhibit 14 (testifying that she was not aware of "any policies or procedures that informed parents of their rights to either translation services, or interpretation services, or both"); Ex. 20 ¶¶ 20– 21 ("Parents are not informed of any right to ask for translated documents and therefore they do not request translated documents."); Ex. 12 at 113:22-115:6 (testifying that LEP parents are generally not made aware of their right to receive translation and interpretation services from the District); Ex. 19 ¶¶ 7–12, 26, 28 (discussing the District's lack of communication to LEP parents and their resulting lack of awareness of services for their children). <sup>14</sup> See, e.g., Ex. 9 at 125:19–23, 126:21–127:10, 127:21–131:7 (discussing her lack of knowledge with regard to the adequacy and tracking the usage of Language Line services, the number of BCAs attending IEP meetings and their training and the quality of interpretations provided); Ex. 11 at 65:24-66:23 (confirming the lack of "contracts for the provision of interpretation services for LEP parents of students with disabilities); Ex. 10 at 54:10-13; 56:24-57:4 (testifying that in 2011 the District employed 102 BCAs, but this number was reduced to 57 by 2013); 64:18-65:2 (testifying that she does not know the background of Language Line interpreters); id. at 118:11–20 ("If all the BCAs are deployed, and someone asks for an IEP, we ask can it be moved."); id. at 142:4–18, 149:14–150:15 (discussing documents recording that an interpreter was not available for IEP meetings); Ex. 7 at 47:9–48:1 (testifying that "bilingual teachers, principals and staff" were used "in IEP meetings" on an "as needed" basis but they would not receive any interpretation training from the Office of Specialized Services); id. at 122:1–10 (testifying that she was unaware of the percentage of IEP meetings that were staffed with BCAs versus Language Line interpreters); Ex. 12 at 121:1-3, 126:23-128:3, 132:4-18 (testifying that BCAs routinely do not fully translate IEPs, that BCAs are often ineffective because they are not trained in special education, and that the District will often use school staff with no interpretation training as translators during meetings with LEP parents); see also Expert Report of Nelson L. Flores, Ph.D., dated April 13, 2018 at 13, attached hereto as Exhibit 15 (addressing the need for highly qualified interpreters with training in special education); Rebuttal Expert Report of Nelson L. Flores Ph.D., dated June 1, 2018 at 5, attached hereto as Exhibit 16 (raising questions about the use of Language Line); Ex. 20 ¶¶ 8–10 ("In my experience, the School District of Philadelphia uses interpreters who are untrained regarding special education terminology and, as a result, these interpreters do not fully understand the terms they are asked to interpret. As such, they are unable to fully and accurately convey those terms to LEP parents. This includes Bilingual Counseling Assistants ('BCAs'), language line interpreters, as well as school staff who are also utilized as interpreters for special education meetings."); Ex. 19 ¶ 18 ("The District doesn't consistently ensure high quality interpretation at IEP meetings.").

which will enable Ms. Lin, Ms. Perez and the other members of the putative Parent Class to participate meaningfully in the development of their children's respective IEP plans.

Plaintiffs anticipate that the District will argue that, since the commencement of this action, it has adopted new protocols that address all of the prior deficiencies in language services for LEP parents. That possible argument does not, however, defeat the element of commonality. First, the District's own witnesses have described the new protocols as simply memorializing prior policies and practices. *See, e.g.*, Ex. 7 at 130:5–6 ("It was the same practice. Now, it is put in writing. That's the difference."); Ex. 8 at 103:3–18 (testifying that the protocols have not substantively changed but have simply become more formalized). <sup>15</sup> Second, the new protocols do not secure the right of LEP parents to receive translated versions of IEP documents, even when requested by them; instead, the District has continued to reserve for itself the discretion based on subjective criteria to deny a parent's translation request. *See, e.g.*, Ex. 13 at 146:7–151:13; *see also* Sept. 27, 2017 Ltr. with enclosure from M. Obod to P. Saint-Antoine, attached hereto as Exhibit 17; Dec. 4, 2017 Email with attachment from D. Goebel to P. Saint-Antoine, attached hereto as Exhibit 18.

As a practical matter, there continue to be few translations of IEP process documents, *see* Ex. 6 at 2, and untrained and unqualified school staff continue to be relied upon to provide interpretation services. <sup>16</sup> The Declarations of Anna Perng and Bonita McCabe consistently

<sup>&</sup>lt;sup>15</sup> There is a real question whether District personnel are uniformly implementing the new protocols. *See, e.g.,* Ex. 14 at 111:3–17 (testifying that as the Curriculum Specialist in the Office of Multilingual Curriculum and Programs, she was not familiar with a "quick reference guide [for] translation and interpretation services"); *see also* Ex. 19 ¶ 28 ("I am not aware of a new policy regarding the interpretation and translation services. If a new policy exists, it is not being implemented to my knowledge."); *see generally* Ex. 20 (describing practices inconsistent with the protocols).

<sup>&</sup>lt;sup>16</sup> See Ex. 7 at 47:9–48:1 (testifying that "bilingual teachers, principals and staff" were used "in IEP meetings" on an "as needed" basis); see also Ex. 10 at 40:18–41:9 (decisions whether use an in-person interpreter or Language Line are left to individuals and not tracked in any way); id. at 51:21–23 ("I have an idea of what BCA [sic] should do, but schools will also determine how they are going to be used."); id. at 64:18–65:2 (testifying that she does not know the background of Language Line interpreters); id. at 105:18–22 (no protocols "in place with regard to how BCAs").

reflect that LEP parents have not been given notice of the availability of translated documents or of intensive interpretation services by BCAs of IEP documents prior to meetings as called for by the protocols and have been and continue to be deprived of translated proposed IEP process documents and quality interpretation services, thus denying them meaningful parent participation in the special education process. Ex. 19 ¶¶ 17–31; Ex. 20 ¶¶ 20–26.

At best, the impact of the new protocols on the provision of language services is a disputed issue of fact that is common to the claims of the putative class members.

#### 3. Typicality

Third, Federal Rule of Civil Procedure 23(a)(3) requires that the claims and defenses of the named plaintiffs to be "typical of the claims or defenses of the class." Fed. R. Civ. P. 23(a)(3). Like commonality, this requirement also "serve[s] as [a] guidepost[] for determining whether under the particular circumstances maintenance of a class action is economical and whether the named plaintiff's claim and the class claims are so interrelated that the interests of the class members will be fairly and adequately protected in their absence." *Montgomery County, Pa. ex rel. Becker v. MERSCORP, Inc.*, 298 F.R.D. 202, 211 (E.D. Pa. 2014) (citations omitted). The "independent legal significance" of the typicality inquiry "derives . . . from its ability to 'screen out class actions in which the legal or factual position of the representatives is markedly different from that of other members of the class even though common issues of law or fact are present." *Blandina v. Midland Funding, LLC*, 303 F.R.D. 245, 251 (E.D. Pa. 2014) (citations omitted). In particular, "[t]he Third Circuit has offered 'three distinct, though related, concerns' to consider in assessing typicality: '(1) the claims of the class representative must be

provide interpretation services in the special education context"); Ex. 16 at 10 (describing need for translated versions of IEP documents with technical language).

generally the same as those of the class in terms of both (a) the legal theory advanced and (b) the factual circumstances underlying that theory; (2) the class representative must not be subject to a defense that is both inapplicable to many members of the class and likely to become a major focus of the litigation; and (3) the interests and incentives of the representative must be sufficiently aligned with those of the class." *S.R.*, 325 F.R.D. at 110 (quoting *In re Schering Plough Co. ERISA Litig.*, 589 F.3d 585, 599 (3d Cir. 2009)).

Furthermore, factual circumstances experienced by the named Plaintiffs and the rest of the class do not need to be identical, and "'[e]ven relatively pronounced factual differences will generally not preclude a finding of typicality where there is a strong similarity of legal theories' or where the claim arises from the same practice or course of conduct." *In re Prudential Ins. Co. Am. Sales Practice Litig. Agent Actions*, 148 F.3d at 311 (citation omitted); *see also Baby Neal*, 43 F.3d at 63 ("[A] claim framed as a violative practice can support a class action embracing a variety of injuries so long as those injuries can all be linked to the practice."); *C.G. v. Pennsylvania Dep't of Educ.*, No. 1:06-cv-1523, 2009 WL 3182599, at \*6–7 (M.D. Pa. Sept. 29, 2009) (holding that typicality requirement was satisfied in case challenging special-education funding and finding that "to the extent only some or not all students are denied" the education due to them "under the various statutes," that "is a commentary on the merits of the claim, rather than on whether the claims Plaintiffs assert are typical of those experienced by the entire class").

Here, Plaintiffs' claims that they were denied meaningful participation in the IEP process are typical of those of the putative class members. For example:

• Ms. Lin and Ms. Perez are both LEP parents of children with disabilities in special education programs in the District;

- Ms. Lin and Ms. Perez both requested to receive fully translated IEPs prior to IEP meetings but did not receive them before attending IEP meetings or during such meetings;<sup>17</sup>
- Ms. Lin and Ms. Perez both attended meetings with the District in which the interpreter who was used was not effective or was unqualified or untrained; <sup>18</sup>
- Ms. Perez was never told by the District that she needed to submit written requests for translation, and, as a result of not receiving fully translated documents, she was unaware of services that could have helped her children;<sup>19</sup> and
- Ms. Lin was initially denied translated documents, and was subsequently told by the District that she was not entitled to translated draft documents to assist her at IEP meetings but was only receiving "final" documents as a result of a Mediation Agreement.<sup>20</sup>

Plaintiffs and the other putative Class members would benefit from improved language services, including receiving translated draft IEPs, thus aligning their interests and exhibiting that the Plaintiffs will advance the interests of the classes.<sup>21</sup> Finally, none of the Plaintiffs is subject to a unique defense that is likely to become a major focus of the litigation.<sup>22</sup>

<sup>&</sup>lt;sup>17</sup> See, e.g., Ex. 4 at 190:5–13; Ex. 3 at 12:21–13:8 ("Almost every time I go to the IEPs I ask for translation because they are in English."); *id.* at 72:3–73:7 (describing an IEP for D.R. for which she requested but did not receive a full translation and was told the partial translation "was the best [the District] could have translated").

<sup>&</sup>lt;sup>18</sup> See, e.g., Ex. 4 at 171:5–172:4, 181:10–18; Ex. 3 at 59:15–60:2 (describing J.R.'s last IEP meeting in which a Spanish teacher acted as the interpreter); *id.* at 108:1–109:4 (describing an IEP meeting for D.R. in which a principal acted as an interpreter and only provided the "gist" of what was said).

<sup>&</sup>lt;sup>19</sup> See, e.g., Ex. 3 at 45:14–18; *id.* at 102:1–21 (testifying that she was unaware of what D.R.'s IEP said regarding summer school but that she believes D.R. would have benefitted from summer services).

<sup>&</sup>lt;sup>20</sup> See Ex. 4 at 190:5–13; see also Ex. 15 at 16 (addressing need for translations of draft IEPs).

<sup>&</sup>lt;sup>21</sup> See, e.g., Ex. 3 at 46:18–49:5 (testifying as to the benefits fully translated documents would provide); *id.* at 47:10–48:7 ("[T]here were several parents like me who don't get the documents in Spanish. . . . At Philadelphia HUNE there were several parents with the same problem, we talked about it there. When we asked documents to be translated into Spanish, mostly what they translate is only the headings, the titles to Spanish, and the summary comes in English nonetheless. I don't think that's a translation into Spanish. To me, to translate it to Spanish is that everything is in Spanish. . . . [T]here were two or three parents there . . . we were talking about how important it would be to have the documents translated."); *id.* at 103:3–12 (testifying that she "could be a more effective advocate" for her children if she had translated IEP documents before IEP meetings); *see also* Ex. 15 at 13 (observing that parents consistently identify the pressing need for language services as part of IEP meetings); *see generally* Ex. 19 (describing circumstances she has observed between the District and LEP parents in which those parents experienced difficulties due to the District's inadequate translation and interpretation services).

<sup>22</sup>There is evidence in the discovery record that the District favors LEP parents who are represented by counsel when deciding whether to provide translations of IEP documents. *See, e.g.,* Ex. 7 at 259:8–12, 260:21–261:5, 278:23–279:4, 284:5–12, 290:2–8. However, no such favorable treatment nor any of the individual commitments made by the District to the Plaintiffs have mooted the claims of the Plaintiffs. Moreover, even if the District's favorable

#### 4. Adequacy

Finally, "Rule 23(a)(4) requires that plaintiffs must 'fairly and adequately protect the interests of the class." *S.R.*, 325 F.R.D. at 111 (quoting Fed. R. Civ. P. 23(a)(4)). "Adequate representation depends on two factors: (a) the plaintiff's attorney must be qualified, experienced, and generally able to conduct the proposed litigation, and (b) the plaintiff must not have interests antagonistic to those of the class." *S.R.*, 325 F.R.D. at 111 (citation omitted); *see also Baby Neal*, 43 F.3d at 55. "Defendants have the burden of establishing that the representative plaintiffs will not adequately represent the class." *Kerrigan v. Phila. Bd. of Election*, 248 F.R.D. 470, 477 (E.D. Pa. 2008).

Here, Plaintiffs' interests are not antagonistic to those of the classes because they have been adversely impacted by the District's inadequate policies and practices related to language services for LEP parents who have children with disabilities, and they are all at risk of further failures in the District's provision of language services. As such, Plaintiffs would benefit from the declaratory and injunctive relief sought for themselves and the other members of the two classes, and none seek individual relief in this action. *See Kerrigan*, 248 F.R.D. at 477. Plaintiffs have also assisted counsel with this lawsuit and show a continued interest in prosecuting the case.

treatment did at least temporarily address the language needs of the Plaintiffs, the law would still allow them to serve as class representatives – either under the "picking off" doctrine or the "capable of repetition, yet evading review" exception. *See, e.g., Richardson v. Bledsoe*, 829 F.3d 273, 289–90 (3d Cir. 2016) (reaffirming the validity of the "picking off" exception to the mootness doctrine and holding that because the named plaintiff's "individual claims for injunctive relief were live at the time he filed [his] complaint, the subsequent mooting of these claims does not prevent [him] from continuing to seek class certification or from serving as the class representative"); *Jarzyna v. Home Props., L.P.*, 201 F. Supp. 3d 650, 658–59 (E.D. Pa. 2016) ("picking off" exception bars defendants from dodging class suits by mooting the claims of named plaintiffs before they have a fair opportunity to move for class certification"); *see also P.V. ex rel. Valentin v. Sch. Dist.*, No. 2:11–cv–04027, 2011 WL 5127850, at \*10 (E.D. Pa. Oct. 31, 2011) (finding that "[p]laintiffs' claims fall squarely within the special 'capable of repetition, yet evading review' category of mootness cases" because there was "a 'reasonable expectation' that the plaintiffs here will be subject to the same allegedly deficient [policy] year after year, and the challenged [p]olicy will evade review due to the short amount of time between placements (one year)").

When evaluating counsel, Federal Rule of Civil Procedure 23(g) requires courts to consider "(i) the work counsel has done in identifying or investigating potential claims in the action; (ii) counsel's experience in handling class actions, other complex litigation, and the types of claims asserted in the action; (iii) counsel's knowledge of the applicable law; and (iv) the resources that counsel will commit to representing the class." Fed. R. Civ. P. 23(g)(1)(A). Here, class counsel is qualified, experienced and able to conduct the litigation.

All three legal organizations—The Public Interest Law Center ("PILCOP"), Education Law Center ("ELC"), and Drinker Biddle & Reath LLP ("Drinker Biddle")—have and will continue to zealously represent the classes' interests. Counsel has also devoted considerable resources to this case, including conducting the discovery phase of this litigation which lasted over one year. Furthermore, class counsel have significant experience litigating class actions as well as educational issues. For example, PILCOP has litigated numerous federal class actions in circumstances similar to this one and is a well-respected and experienced student advocate. ELC has extensive experience dealing with education issues, including in the class action context. And Drinker Biddle is nationally-recognized and one of Philadelphia's largest firms and has extensive experience litigating class actions, including for pro bono plaintiffs. *See, e.g., Baby Neal*, 43 F.3d at 52.

#### C. The Proposed Classes Meet the Requirements of Rule 23(b)(2)

In addition to satisfying the requirements of Rule 23(a), a putative class must also comply with one of the parts of subsection (b). *Baby Neal*, 43 F.3d at 55–56. In this action, Plaintiffs move for certification pursuant to Rule 23(b)(2), which requires a showing that "the party opposing the class has acted or refused to act on grounds that apply generally to the class, so that

final injunctive relief or corresponding declaratory relief is appropriate respecting the class as a whole." Fed. R. Civ. P. 23(b)(2); *see also Amchem Prods., Inc.*, 521 U.S. at 614.

Here, as described above, the District has systematically failed to provide sufficient language services to permit LEP parents to participate meaningfully in the educational planning process and to ensure that their children receive a free and appropriate public education. In contrast to English-speaking parents, the members of the putative Parent Class are not routinely provided important IEP documents in a form that they can read, and the District has not hired a sufficient number of qualified interpreters to ensure that these same parents can participate orally in IEP meetings. In addition, the District has failed to adopt appropriate policies to ensure that LEP parents who request translations of IEP documents necessarily get them.

To remedy these systemic deficiencies, Plaintiffs seek on behalf of themselves and the two putative classes an order requiring the District to provide qualified interpreters at IEP meetings, to translate IEP plans and evaluations, and to develop and implement new District-wide policies for language services, among other injunctive and declaratory relief. *See* First Am. Compl. ¶ 38–40. The systemic relief Plaintiffs are seeking with respect to language services for LEP parents and students with disabilities will benefit the putative classes as a whole. *Baby Neal*, 43 F.3d at 59 ("What is important is that the relief sought by the named plaintiffs should benefit the entire class."); *Hassine v. Jeffes*, 846 F.2d 169, 179 (3d Cir. 1988) ("[W]hen a suit seeks to define the relationship between the defendant(s) and the world at large, as in this case, (b)(2) certification is appropriate.") (internal citations omitted)).

Class actions proceeding pursuant to Rule 23(b)(2) are meant to remedy just these types of systemic violations in civil rights and other institutional reform cases. *Baby Neal*, 43 F.3d at

58–59.<sup>23</sup> As the Court noted in *Baby Neal*, Rule 23(b)(2) was "designed specifically for civil rights cases seeking broad declaratory or injunctive relief for a numerous and often unascertainable or amorphous class of persons." *Id.* (internal citations omitted). Indeed, since the *Baby Neal* decision, courts in this Circuit have certified Rule 23(b)(2) classes in a number of educational rights cases.<sup>24</sup>

#### V. CONCLUSION

For the foregoing reasons, Plaintiffs respectfully request that this Court grant their Motion for Class Certification, designate Plaintiffs as class representatives, and appoint Plaintiffs' counsel as class counsel pursuant to Federal Rule of Civil Procedure 23(g).

Dated: August 3, 2018 Respectfully submitted,

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s/ Paul H. Saint-Antoine

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Attorneys for Plaintiffs

<sup>&</sup>lt;sup>23</sup> Class certification pursuant to Rule 23(b)(2) is particularly warranted here because, as noted above, the Hearing Officer ruled that he lacked the authority to order systemic relief in individual due process proceedings. *See* First Am. Compl., Exhibit C.

 <sup>&</sup>lt;sup>24</sup> See, e.g., P.V. ex rel. Valentin, 289 F.R.D. 227 (IDEA, Rehabilitation Act, ADA); Chester Upland Sch. Dist.,
 2012 WL 1450415 (IDEA, Rehabilitation Act); M.A. ex rel. E.S. v. Newark Pub. Sch., No. 01-3389, 2009 U.S. Dist.
 LEXIS 114660 (D.N.J. Dec. 7, 2009) (IDEA); C.G., 2009 WL 3182599 (Rehabilitation Act); Gaskin v.
 Pennsylvania, No. 94-4048, 1995 WL 355346 (E.D. Pa. June 12, 1995) (IDEA).

#### **CERTIFICATE OF SERVICE**

I hereby certify that a true and correct copy of Plaintiffs' Motion for Class Certification and accompanying Memorandum of Law has been served via ECF upon counsel for Defendant School District of Philadelphia on the date indicated below at the following addresses:

Marjorie M. Obod, Esquire Dilworth Paxson LLP 1500 Market Street Suite 3500E Philadelphia, PA 19102-2101 mobod@dilworthlaw.com

Dated: August 3, 2018 s/ Paul H. Saint-Antoine

Paul H. Saint-Antoine

## IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

1.R. et al.,	
Plaintiffs,	
v.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

#### [PROPOSED] ORDER

AND NOW, this day of	f, 2018, upon consideration of Plaintiffs'
Motion for Class Certification and acc	companying Memorandum of Law, and any response
thereto, it is hereby ORDERED that the	ne Motion is GRANTED.

The following two Classes are certified:

- 1. All parents as defined by 34 C.F.R. § 300.30(a) with limited English proficiency and whose children now or in the future are enrolled in the School District of Philadelphia and identified or eligible to be identified as children with a disability within the meaning of the Individuals with Disabilities Education Act ("IDEA") and/or Section 504 of the Rehabilitation Act ("Section 504") and related state laws (the "Parent Class"); and
- 2. All students who now or in the future are enrolled in the School District of Philadelphia in grades kindergarten through the age of legal entitlement who are identified or eligible to be identified as children with a disability within the meaning of the IDEA and/or Section 504 and related state laws, whether or not they are classified as English language learners and whose parents as defined by 34 C.F.R. § 300.30(a) are persons with limited English proficiency (the "Student Class").

It is further ORDERED that Plaintiffs Madeline Perez and Manqing Lin are appointed representatives of the Parent Class, and L.R., D.R. and J.R., by and through their parent, Ms. Perez, and R.H., by and through his parent, Ms. Lin, are appointed

representatives of the Student Class, and their counsel, The Public Interest Law Center, Education Law Center and Drinker Biddle & Reath LLP, are appointed Class Counsel.

Based upon the Motion, the accompanying Memorandum of Law, and the evidence offered in support thereof, the Court FINDS that:

- 1. Each of the prerequisites for class certification under Fed. R. Civ. P. 23(a) is satisfied because:
  - a. The Class is so numerous that joinder would be impracticable;
- b. There are questions of law or fact common to all members of the two Classes;
- c. The claims of Madeline Perez and Manqing Lin are typical of the claims of the Parent Class, and the claims of L.R., D.R., J.R. and R.H., by and through their parents, are typical of the claims of the Student Class; and
- d. Madeline Perez and Manquing Lin and their counsel will fairly and adequately protect the interests of the Parent Class, and L.R., D.R., J.R. and R.H., by and through their parents, and their counsel will fairly and adequately protect the interests of the Student Class.
- 2. Class treatment is appropriate under Fed. R. Civ. P. 23(b)(2) because the District has acted or refused to act on grounds that apply generally to the two Classes, so that final injunctive relief or corresponding declaratory relief is appropriate respecting the two Classes as a whole.
- 3. Class Counsel satisfies the requirement of Fed. R. Civ. P. 23(g), considering:

- a. The work Class Counsel has done in identifying or investigating potential claims in the action;
- b. Class Counsel's experience in handling class actions, other complex litigation and the types of claims asserted in this action;
  - c. Class Counsel's knowledge of the applicable law; and
- d. The resources that Class Counsel will commit to representing the two Classes.

BY THE COURT:
Mitchell S. Goldberg, U.S.D.J.

### IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

T.R. et al.,	
Plaintiffs,	
v.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

#### PLAINTIFFS' MEMORANDUM OF LAW IN SUPPORT OF CLASS CERTIFICATION

#### **INDEX OF EXHIBITS**

EXHIBIT	DESCRIPTION
1	Excerpts from Deposition of Barbara Galarza
2	Excerpts from Deposition of T.R.
3	Excerpts from Deposition of Madeline Perez
4	Excerpts from Deposition of Manqing Lin
5	Aug. 18, 2016, Mediation Agreement
6	Nov. 21, 2017 Ltr. from M. Obod to P. Saint-Antoine
7	Excerpts from Deposition of Natalie Hess
8	Excerpts from Deposition of Allison Still
9	Excerpts from Deposition of Kimberly Caputo
10	Excerpts from Deposition of Ludy Soderman
11	Excerpts from Deposition of Christopher Marino
12	Excerpts from Deposition of Youana Bustamante
13	Excerpts from Deposition of Marie Capitolo
14	Excerpts from Deposition of Donna L. Sharer
15	Report of Nelson L. Flores, Ph.D., dated April 13, 2018
16	Rebuttal Report of Nelson L. Flores Ph.D., dated June 1, 2018
17	Sept. 27, 2017 Ltr. with enclosure from M. Obod to P. Saint-Antoine

EXHIBIT	DESCRIPTION
18	Dec. 4, 2017 Email with attachment from D. Goebel to P. Saint-Antoine
19	Declaration of Bonita J. McCabe
20	Declaration of Anna Perng

# EXHIBIT 1

```
1
            IN THE UNITED STATES DISTRICT COURT
2
         FOR THE EASTERN DISTRICT OF PENNSYLVANIA
3
5
    T.R., et al., : CASE NO.
               Plaintiffs, :
6
           V.
7
    SCHOOL DISTRICT OF
8
    PHILADELPHIA
               Defendant.: 15-cv-4782
9
10
11
                     January 26, 2018
12
13
                   Oral deposition of BARBARA
    GALARZA, held in the offices of Dilworth Paxson,
14
15
    LLP, 1500 Market Street - Suite 3500E,
16
    Philadelphia, Pennsylvania 19102, commencing at
17
    or about 10:01 a.m. on the above date, before
    Kathleen A. Zerman, a Professional Reporter and
18
19
    Notary Public of the Commonwealth of
    Pennsylvania.
20
21
22
                GOLKOW LITIGATION SERVICES
23
             877.370.3377 ph/917.591.5672 fax
24
                     deps@golkow.com
```

```
1
    APPEARANCES:
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7
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            BY: MARJORIE M. OBOD, ESQUIRE
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                DANIELLE M. GOEBEL, ESQUIRE
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            Suite 3500E
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            Philadelphia, Pennsylvania 19102
14
            (215) 575-7000
15
            mobod@dilworthlaw.com
16
            Counsel for the Defendant
17
18
19
    ALSO PRESENT:
20
21
            CORNEILLE PEASLEE, interpreter
22
            T.R.
23
24
```

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```
1
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2
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4
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5
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6
7
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8
    STIPULATIONS AND/OR STATEMENTS:
9
10
    PAGES: None
11
12
    MARKED QUESTIONS:
13
    PAGES: None
14
15
16
17
18
19
20
21
22
23
24
```

```
1
 2
                    CORNEILLE PEASLEE,
 3
      interpreter, after having been first duly
      sworn, interpreted the testimony as
 5
      follows:
 6
 7
                    BARBARA GALARZA, after
 8
      having been first duly sworn, through the
 9
      interpreter, was examined and testified
10
      as follows:
11
12
                      EXAMINATION
13
14
      BY MS. OBOD:
15
                    Ms. Galarza -- is that the
              Q.
16
      right pronunciation?
17
              Α.
                    Yes.
18
                    I met you before. My name's
19
      Marjie Obod, and I represent the
20
      defendants in the case brought in Federal
21
      court by you and by other parties as a
22
      class action, and I'm going to be asking
23
      you questions today relating to that
24
      case.
```

```
1
                    Were you able to understand
              Q.
      everything that was being said at the
 2
      meeting?
 3
              Α.
                    Yes.
 5
                    Were you able to understand
              Q.
      what the school was going to do for T.R.
 6
 7
       as part of her IEP plan at the meeting?
 8
              Α.
                    Yes.
                    Were you asked for your
 9
              Q.
10
       input at the meeting?
11
                    They didn't ask for my
              Α.
12
       input.
13
              O.
                    Did you agree with the plan
14
      that they told you was going to be put in
15
      place for T.R.?
16
              Α.
                    Yes.
17
              Q.
                    Did they ask if you
18
      understood what the plan was?
19
              Α.
                    Yes, I understand what the
20
       plan was.
21
                    The document that you
              Ο.
22
       received that day -- did you say that you
23
      received a document at that meeting?
24
              Α.
                    Yes.
```

1 Was that document in English Q. 2 or Spanish? 3 It had some portions that were in English and the rest was in 5 Spanish. 6 Was any part of the document 7 that was in English interpreted for you 8 at the meeting? 9 Α. Yes. 10 Have you looked at the Q. 11 document since the meeting? 12 Α. No. Do you receive phone calls 13 14 from EOP since T.R. started there? 15 Are you speaking about this Α. 16 semester? 17 Ο. Well, start with last 18 semester. 19 Well, mainly the phone calls Α. 20 that were received were just to say when 21 she was going to be starting and as of 22 last -- the last meeting we had, I 23 exchanged the phone numbers. I got the 24 phone number for them and I gave them my

```
1
                    What was said to you when
              Q.
2
      you asked to have it translated?
3
                    I don't recall. I always
              Α.
      ask to have the documents translated in
5
      Spanish, but they never come translated.
6
                    And you never received any
              Ο.
7
      documents in Spanish?
8
                    Not this one.
              Α.
                                    I didn't get
9
      this one, but usually when I attend IEP
10
      meetings, it's usually that the IEP's not
11
      translated in Spanish or half of it is in
12
      English and half of it is in Spanish and
13
      it may take up to two weeks.
14
                    If I told you that Ms.
15
      Gonzalez said you never asked for this
16
      document to be translated, would she be
17
      not remembering correctly?
18
              Α.
                    So when -- I'm not sure if
19
      you're talking about having the document
20
      sent to me translated into Spanish.
21
      I see Ms. Gonzalez, she always interprets
22
      what the documents are saying, but that
23
      doesn't mean that I always get these
24
      papers translated into Spanish.
```

```
answered. We'll go back and look
1
2
              at the record. I asked, but she
3
              did not answer.
                    THE WITNESS: I don't recall
5
              if I asked for the documents to be
6
              translated in Spanish in that
7
              meeting because they already know
8
              that I don't know English and I
9
              don't understand English and that
10
              it would be necessary for me to
11
              have the documents translated into
12
              Spanish. Otherwise, I won't
             understand what they're talking
13
14
              about.
15
      BY MS. OBOD:
16
                So you don't recall that you
17
      asked for it. You just thought that they
      should have known that you needed to have
18
      it; is that right?
19
20
                    MS. McINERNEY: Objection.
21
             Mischaracterized her testimony.
22
                    THE INTERPRETER:
                                      I'm sorry,
23
             what was the objection?
24
                    MS. McINERNEY:
```

1 Α. No. 2 Were you able to communicate Q. 3 with anyone at Stetson Charter School based on the language issue that you 5 have? 6 Yes. I had constant Α. 7 communication with the person that kept 8 calling me to let me know that T.R. did 9 not go to school and everybody in the 10 office spoke Spanish. Were any documents ever 11 12 translated for you at Stetson Charter 13 School? 14 During that time frame all 15 the documents received from the school 16 were in English. 17 Ο. From Stetson Charter School? 18 Α. Yes. 19 Do you remember that in May Ο. 20 of 2013 T.R. was evaluated by Stetson and 21 was identified as being eligible for 22 special ed? 23 Α. Yes. 24 Do you recall receiving an Q.

```
1
       IEP document from Stetson relating to
 2
      T.R.?
 3
                    Yes.
              Α.
              Q.
                    Was that in English?
 5
              Α.
                    Yes.
 6
                    Do you remember if there was
              Ο.
 7
      actually an evaluation report that was
 8
      also done by Stetson in 2013?
 9
                    I remember that in order to
10
      do the report for T.R., they did the
11
      evaluation on her both in English and in
12
      Spanish and that someone translated for
      me in the office, not with an actual
13
14
      interpreter, what the context said.
15
                    With the interpreter?
              Ο.
16
              Α.
                    No, just an office worker
17
      that did a favor for me to just translate
18
      what the document was saying.
19
              Ο.
                    So someone other than an
20
      official interpreter still interpreted
21
      it; is that right?
22
              Α.
                    Yes.
23
                    MS. OBOD: Can we take a
24
              break?
```

```
1
                     (A short recess was taken.)
 2
      BY MS. OBOD:
 3
                    Ms. Galarza, right before we
              Ο.
      broke, we were talking about Stetson
 5
      Charter School and T.R.'s experience
 6
      there, and you said that the IEP that you
 7
      received from Stetson was in English and
 8
      that it was interpreted for you; is that
 9
      correct?
10
                    They interpreted part of the
              Α.
11
             I don't know why, but it was a
12
      shortened meeting. It was a small
13
      meeting, but they cut it short because
14
      the attorney wasn't present and they
15
      decided to postpone it to another day.
16
              Ο.
                    Was it your attorney that
17
      wasn't present?
18
              Α.
                    She wasn't there and the
19
      person that was interpreting for me was
20
      not interpreting everything or completely
21
      and they decided to just postpone the
22
      entire meeting.
23
                    Do you remember if the
              Ο.
24
      attorney -- your attorney then was Sonja
```

```
1
      school relating to T.R.'s plan, IEP plan?
2
              Α.
                    So this is really strange
3
      for me that I'm finding that all these
      documents are completely translated into
5
      Spanish because when I come to the IEP
6
      meetings, either the IEP would be in
7
      English or some of the papers would be
8
      translated into Spanish, but not all of
9
              If I would have received these
10
      documents translated into Spanish
11
      beforehand, I would have been able to say
12
      in the meetings I want this changed, I
13
      actually think this would be more
14
      convenient or not so convenient for my
15
      daughter T.R., but I wouldn't have any
16
      notice what's going to happen until I
17
      would arrive at the meeting and receive
18
      what they have for me.
19
              Ο.
                    Do you have documents in
20
      your house that are fully translated into
21
      Spanish?
22
                    Some of them, yes.
23
                    I wanted to say, as a
24
      mother, I would like to have the
```

1 less these meetings might have happened, 2 who might have been there and what might 3 we have talked about, but I can't remember exactly on which date these 5 fall. 6 Were you ever at an IEP Ο. 7 meeting with the school district where 8 the documents were translated in Spanish 9 while you were there that you saw at the 10 meeting? 11 Some sections were Α. 12 translated in Spanish. Other sections 13 were not. That's why they always had 14 somebody to explain to me or interpret 15 for me what a specific paragraph was 16 saying if I didn't understand it. 17 Ο. Even if you have it in 18 Spanish, would you think that you would 19 still want an interpreter to explain how 20 it was going to be implemented or to 21 answer any questions that you have so 22 that the school district would understand

more than what was in the document, they

would also understand issues you were

23

24

- 1 you brought to the district's attention, 2 that you wanted her to receive more hours 3 of instruction? Α. Yes. 5 And you talked about the IEP Ο. 6 being -- having some of it in Spanish and some in English. Was the information 7 8 that was specific to T.R., was that part 9 in English? 10 I don't recall. Α. 11 Ο. Okay. Did you have an 12 attorney with you at most of your IEP 13 meetings? 14 Α. Yes. 15 Q. And did your attorneys raise 16 issues and concerns at those meetings? 17 Α. Yes. 18 And did your attorneys speak 19 English and were they able to read the 20 documents?
  - 21 A. Yes.
  - Q. And did your attorneys ask
  - for documents to be translated into your
  - native language?

1 Α. Yes. 2 Q. So this is not something 3 that the district offered. This is something that your attorneys raised? 5 Α. Yes. 6 And did you assume that the 7 district always knew that you wanted the 8 documents translated, fully translated 9 into a language you could understand? 10 Α. Can you repeat the question? 11 Ο. Sure. 12 And since your attorneys 13 raised this at each meeting every three 14 months, did you assume that the district 15 knew that you wanted all of the documents 16 translated into your native language? 17 Α. Yes. 18 And at the IEP meeting that 19 you attended in the fall, if the district 20 had offered to translate the document 21 into your native language, would you have 22 said that you wanted that? 23 Α. Yes. 24 Q. And do you know if anyone on

```
1
              Α.
                    Yes.
 2
              Q.
                    With regard to the role of
 3
       interpreters at IEP meetings, do they
       interpret what people say at the
 5
       meeting?
 6
                    Yes.
              Α.
                    And do they translate every
 7
              Ο.
 8
       page of the IEP?
 9
              Α.
                    No.
10
                    And with regard to this
              Q.
11
       case, do you understand that it is about
12
       your individual due process case as well
       as a class action?
13
14
              Α.
                    Yes.
15
                    And do you understand that
              Q.
16
       this case concerns ensuring that families
17
      have interpretation services throughout
      the IEP process?
18
19
              Α.
                    Yes.
20
                    Do you understand that it's
              Q.
21
       about ensuring that parents who don't
22
       understand English but who read in their
23
      native language have access to IEP
24
      process documents that are in a language
```

```
1
                 CERTIFICATE
2
              I hereby certify that the
      proceedings and evidence noted are
3
      contained fully and accurately in the
      notes taken by me on the deposition of
5
      the above matter, and that this is a
6
      correct transcript of the same.
7
8
9
10
11
12
13
14
                         KATHLEEN A. ZERMAN
15
16
17
18
              (The foregoing certification of
      this transcript does not apply to any
19
20
      reproduction of the same by any means,
21
      unless under the direct control and/or
22
      supervision of the certifying reporter.)
23
24
```

# EXHIBIT 2

```
1
            IN THE UNITED STATES DISTRICT COURT
2
         FOR THE EASTERN DISTRICT OF PENNSYLVANIA
3
5
    T.R., et al., : CASE NO.
               Plaintiffs, :
6
           V.
7
    SCHOOL DISTRICT OF
8
    PHILADELPHIA
               Defendant. : 15-cv-4782
9
10
11
                     November 17, 2017
12
13
14
                   Oral deposition of T.R., held in
15
    the offices of Dilworth Paxson, LLP, 1500 Market
16
    Street - Suite 3500E, Philadelphia, Pennsylvania
17
    19102, commencing at or about 9:39 a.m. on the
18
    above date, before Kathleen A. Zerman, a
19
    Professional Reporter and Notary Public of the
    Commonwealth of Pennsylvania.
20
21
22
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                     deps@golkow.com
```

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20	of Philadelphia
21	NATALIE HESS, School District of
22	Philadelphia
23	
24	
1	

```
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13
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22
23
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```
1
 2
                    T.R., after having been
 3
      first duly sworn, was examined and
      testified as follows:
 5
 6
                      EXAMINATION
 7
 8
      BY MS. OBOD:
 9
              Ο.
                    T.R., my name is Marjie Obod
      and I am counsel for the school district
10
11
      in a case that was brought on your behalf
12
      and other individuals behalf as a class
13
      action that's in the Eastern District of
14
      Pennsylvania and I'm going to be asking
15
      you questions relating to the allegations
16
      in that complaint and just asking you to
17
      be honest in your responses. Just talk
18
      about what you are aware of, not trying
19
      to guess at something. If you don't
20
      understand a question, tell me you don't
21
      understand.
22
              Α.
                    Okay.
23
                    MS. McINERNEY: Before you
24
              start with questioning, can we go
```

```
1
              Α.
                    No.
 2
              Q.
                    -- correct?
 3
                    Okay. So it wasn't until
      the end of your 8th grade year --
 5
              Α.
                    Yes.
 6
                    -- that you were -- and you
              Ο.
 7
      had an evaluation at that time?
 8
              Α.
                    Yeah.
 9
                    Do you remember that?
              O.
10
              Α.
                    Yeah.
                    Okay. And do you -- and you
11
              Ο.
      also said that there was an IEP meeting
12
      that took place at Stetson?
13
14
              Α.
                    Uh-huh. Yeah.
15
                    And do you know if there was
              Q.
16
      a plan developed, an IEP plan for your
17
       education?
18
                    I don't know.
              Α.
19
              Q.
                    You don't know.
20
                    Did you attend that IEP
21
      meeting?
22
              Α.
                    I don't --
23
              0.
                    You don't remember?
24
                    I don't remember.
              Α.
```

```
1
              Α.
                    Uh-huh.
                            Yeah.
 2
              Q.
                    What is that?
 3
                    Meaning Spanish and English.
              Α.
              Q.
                    Okay. And then there was
 5
      another time when you were evaluated, but
      it was only in English?
 6
 7
                    MS. OBOD: Objection.
 8
              You're -- she's -- you're
 9
              testifying, Maura.
10
                    MS. McINERNEY: I'm sorry.
11
      BY MS. McINERNEY:
12
              Ο.
                    Was there a time when you
      were evaluated only in English?
13
14
              Α.
                    Yeah.
15
                    Okay. And do you think it
              Q.
16
      was -- that you received more information
17
      when you were evaluated in both Spanish
18
      and English, that it was more accurate in
19
      any way?
20
                    Yeah.
              Α.
21
                    Okay. So after the -- you
              Ο.
22
      mentioned that the teacher -- that
23
      there's a teacher who came to your house
24
      after your son was born. You needed --
```

```
1
                 CERTIFICATE
2
              I hereby certify that the
3
      proceedings and evidence noted are
      contained fully and accurately in the
5
      notes taken by me on the deposition of
      the above matter, and that this is a
6
      correct transcript of the same.
7
8
9
10
11
12
13
14
                         KATHLEEN A. ZERMAN
15
16
17
18
              (The foregoing certification of
19
      this transcript does not apply to any
20
      reproduction of the same by any means,
21
      unless under the direct control and/or
22
      supervision of the certifying reporter.)
23
24
```

## EXHIBIT 3

```
1
       IN THE UNITED STATES DISTRICT COURT
2
    FOR THE EASTERN DISTRICT OF PENNSYLVANIA
3
4
     T.R., et al.,
                             : CIVIL ACTION
5
           Plaintiffs,
6
           V.
7
     SCHOOL DISTRICT OF
     PHILADELPHIA,
                             : NO.
8
           Defendant. : 15-cv-4782
9
10
11
            Monday, February 12, 2018
12
                         *
13
14
                 Oral Sworn Deposition of
    MADELINE PEREZ, taken pursuant to Notice,
15
    held at the Law Offices of Dilworth
    Paxson, 1500 Market Street, Suite 3500
16
    East, Philadelphia, Pennsylvania,
    beginning at 10:11 a.m., on the above
17
    date, before Brandy M. Christos,
    Registered Professional Reporter,
18
    Certified Court Reporter, and Notary
    Public, there being present.
19
20
21
22
            GOLKOW LITIGATION SERVICES
23
          877.370.3377 ph | 917.591.5672
                 deps@golkow.com
24
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12
13
14
        ALSO PRESENT:
15
           JAVIER AGUILAR,
           Spanish Interpreter
16
17
18
19
20
21
22
23
24
```

1		* * *	
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3			
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```
1
2
                  (JAVIER AGUILAR,
3
            Interpreter, was duly sworn to
           translate the following from
5
           English to Spanish and Spanish to
6
           English.)
7
8
                  MADELINE PEREZ, having been
9
            first duly sworn through the
10
            Interpreter, was examined and
11
           testified as follows:
12
13
                  (It is hereby stipulated and
14
           agreed by and between counsel that
15
           reading, signing, sealing, filing
16
           and certification are waived; and
17
           that all objections, except as to
18
           the form of the question, will be
           reserved until the time of trial.)
19
20
21
                     EXAMINATION
22
23
    BY MS. GOEBEL:
24
                  Good morning, Mrs. Perez.
```

```
1
                 When he called me to let me
           Α.
2
    know that the IEPs were incomplete, I
    made them available to him.
4
                 And this morning he also
5
                    I let him know that my
    talked to me.
6
    child was sick and I was not going to
    make it at the time that I was supposed
7
8
    to today.
9
                 Did you review any documents
10
    when you met with Mr. Churchill?
11
                 MR. CHURCHILL: I'm going to
12
           object that this is privileged;
13
           what we talked about, what we
14
           shared is privileged.
15
                 MS. GOEBEL: The substance
16
           of what you looked at may be
17
           privileged, but I'm just asking if
18
           you looked at documents; I'm not
19
           asking what documents.
20
                 MR. CHURCHILL: I'll allow
21
           that. Nothing more.
22
    BY MS. GOEBEL:
23
                 The question is: Did you
24
    review documents with Mr. Churchill?
```

- A. Yes.
- Q. Were those documents
- <sup>3</sup> translated into Spanish?
- <sup>4</sup> A. No. He just -- I just
- became aware because he alerted me to
- this, that two evaluations, two of the
- <sup>7</sup> evaluations were completely in English --
- 8 in Spanish. I realized this morning
- <sup>9</sup> because he showed them to me because they
- were -- they were mixed with the IEPs
- that are -- usually are in English and
- that's why I didn't realize they were in
- 13 Spanish. Just those two evaluations.
- Q. Which of your children were
- those evaluations for?
- 16 A. J.R.
- Q. And you weren't previously
- aware that those had been translated by
- 19 the district?
- A. No. The thing is, when they
- give me the IEPs, they usually have the
- title in Spanish and the summary in
- English, so I didn't realize these were
- in Spanish.

- Q. Did you ask for it to be
- <sup>2</sup> translated?
- A. Yes. But the thing is, when
- <sup>4</sup> I read the title in Spanish and the
- 5 summary was in English, I figured -- I
- 6 assumed that all the documents were like
- <sup>7</sup> that. I didn't realize those two
- 8 evaluations were in Spanish.
- 9 Q. So you didn't realize that
- the documents were translated because you
- didn't turn past the first page?
- A. Correct.
- Q. And who did you ask for
- those to be translated?
- A. I usually tell the school to
- translate the IEPs and the evaluations.
- 0. Who at the school?
- A. Could be the special
- education teacher. And these evaluations
- were not given to me right after the
- evaluations; they told me they were going
- to make them available to me later.
- Q. Who told you that?
- A. The school.

1 Was that Ryann Rouse? Ο. 2 Who is Ryann Rouse? Α. 3 She is at Building 21. Ο. 4 I usually talk through an Α. 5 interpreter, so I don't know names or 6 faces, I just talk to whoever is there 7 with an interpreter. 8 Where were you when you made 9 the request? 10 MR. CHURCHILL: Objection. 11 What request are you talking 12 about? What time? 13 MS. GOEBEL: She's speaking 14 generally about the IEP meeting. 15 MR. CHURCHILL: You said, 16 where were you, so I assume you 17 had some particular time you were 18 concerned about. Identify what 19 time you are concerned with. 20 BY MS. GOEBEL: 21 Is there more than one time 22 you asked for translation? 23 Almost every time I go to the IEPs I ask for translation because 24

- they are in English.
- When I came here to
- <sup>3</sup> Philadelphia and I enrolled my children,
- 4 my kids didn't speak English at the time
- <sup>5</sup> either and I signed some papers the
- 6 district gave me to enroll the children
- <sup>7</sup> and I requested that all documents be
- 8 translated because of that same reason.
- 9 Q. Ms. Perez, what's your
- 10 education?
- A. High school.
- Q. Where did you go to high
- school?
- A. In Puerto Rico.
- Q. Do you speak any language
- other than Spanish?
- <sup>17</sup> A. No.
- Q. Can you read Spanish?
- A. Yes.
- Q. Do you ever speak in
- 21 English?
- A. No. Just "good morning," I
- can say that, but not -- I'm not able to
- carry a conversation with a person.

- with the children's issues; medical
- <sup>2</sup> appointments, IEP meetings, take them to
- <sup>3</sup> their medical appointments.
- <sup>4</sup> Q. Has he been to any school
- 5 meetings with you?
- 6 A. No.
- <sup>7</sup> Q. And you don't talk to him at
- 8 all about what happens at those meetings?
- <sup>9</sup> A. No.
- Q. Does he know that you're a
- part of this lawsuit?
- 12 A. No.
- Q. Does he know that J.R. and
- D.R. and L.R. are part of the lawsuit?
- <sup>15</sup> A. No.
- Q. Does he know that J.R. and
- D.R. and L.R. get special education
- services from the school?
- 19 A. Yes, he knows they have
- 20 problems and that they are in special
- education, just as he knows that I take
- them to their appointments, medical
- <sup>23</sup> appointments, and they take medication.
- Q. Does he know anything about

- what kind of services the children
- <sup>2</sup> receive?
- A. He knows that they have
- <sup>4</sup> psychiatric issues, that they are in
- <sup>5</sup> special education, and that I seek for
- 6 help for them to get them to interact in
- <sup>7</sup> society in English with other kids and so
- $^{8}$  on.
- <sup>9</sup> Q. What is your understanding
- of L.R. diagnosis?
- A. He has ODD, ADHD and autism.
- Q. And how do you know that?
- A. Because they've told me so.
- 14 The ADHD was diagnosed by the
- psychiatrist. The ODD too. And the
- autism, because he was evaluated at the
- <sup>17</sup> autistic center.
- Q. I'm sorry. Going back to
- the ADD (sic), you said "they" told you.
- Who are you referring to?
- <sup>21</sup> A. ODD.
- <sup>22</sup> Q. ODD.
- Who told you that?
- A. The psychiatrist. That it's

- challenging. I don't understand the
- <sup>2</sup> concept of ODD myself, but he is defiant
- $^{3}$  to authority.
- Q. Was that a school district
- 5 psychologist?
- A. No, this is -- no, this is a
- 7 psychiatrist I take him to. I don't know
- 8 if the school district has come up with
- <sup>9</sup> that diagnosis. And if they have claimed
- that he has that, I'm sorry, I don't read
- 11 English, so I don't know.
- Q. Have you ever told the
- district, either at an IEP meeting or
- otherwise, that L.R. goes to a
- <sup>15</sup> psychiatrist?
- A. Yes, always.
- Q. So the district is aware of
- 18 that issue?
- A. Yes.
- Q. And how did you communicate
- $^{21}$  that?
- A. Through the interpreter who
- is present at the time.
- Q. What do you understand to be

- Q. And that was -- you learned
- that through an IEP meeting?
- A. Yes. Correct.
- Q. Did you have the chance to
- 5 ask questions about that?
- <sup>6</sup> A. Yes.
- <sup>7</sup> Q. What kind of questions did
- <sup>8</sup> you have?
- <sup>9</sup> A. I don't understand.
- Q. Did you have the chance to
- ask questions about J.R. learning needs
- or what the school could do for him?
- A. Yes. Yes, about learning
- disability or -- I'm sorry if I am
- pronouncing it wrong. How the school can
- help him. Right now they're taking him
- out of his regular classroom, put him
- aside to help him with his weak areas,
- which is writing, reading and math.
- Q. And how do you know that
- they're doing that?
- A. Because they tell me so and
- he also tells me that they pull him out
- of his classroom to another classroom.

- Q. Do you think that special
- <sup>2</sup> instruction is helping J.R.
- A. I would say it helps. Any
- 4 help is help.
- <sup>5</sup> Q. What do you understand to be
- <sup>6</sup> D.R. special education needs?
- A. I would say reading and
- 8 math. She struggles with reading and
- 9 math.
- Q. And how do you know that?
- A. Because math is numbers,
- it's not like a language. I mean one,
- one, plus one. And I have observed how
- she adds and subtracts and she's not
- doing it right. Usually they let her use
- a calculator for math so she can do her
- work and problem solving, math problem
- 18 solving.
- 0. Did someone at the school
- tell you that D.R. was having problems
- with math?
- A. Yes, the special education
- helps her with reading, math and writing.
- Q. You mentioned that she gets

- accommodations that the school is doing
- <sup>2</sup> to help D.R. with her reading?
- A. I don't know at school, but
- 4 at home I play audios so she can listen
- <sup>5</sup> to them.
- Q. Did someone suggest to you
- <sup>7</sup> that that would be helpful for her?
- 8 A. Yes. Special education
- <sup>9</sup> teacher recommended that when she was
- only beginning here in the school.
- 11 Q. Has that been helpful?
- A. Yes.
- Q. Do you recall signing a
- settlement agreement for your son L.R. in
- 15 February of last year?
- A. What kind of settlement?
- Q. An agreement about moving
- him out of the School District of
- 19 Philadelphia to a private school.
- A. Oh, yes. Devereux's.
- Q. How did that agreement come
- 22 about?
- A. There was a meeting where
- Mimi Rose, who is an attorney, was

```
1
                  MR. CHURCHILL: Can we take
2
            a break for a minute?
3
                  MS. GOEBEL: Sure.
5
                  (Whereupon, a short break
6
           was taken.)
7
8
                  (Whereupon, the court
9
           reporter marked Exhibit Perez-1
10
            for purposes of identification.)
11
12
    BY MS. GOEBEL:
13
                  Ms. Perez, I'm going to show
14
    you a document that's been marked as
15
    Perez-1.
16
                  Do you recognize this as the
    settlement agreement for your son
17
18
           Α.
                  Yes.
19
                  If you'd turn to the last
           Q.
20
    page.
21
                  Is that your signature?
22
           Α.
                  Yes.
23
                  And it's dated February
            0.
24
    27th, 2017; correct?
```

- 1 Α. Yes. 2 Where were you physically Q. when you signed this? 4 I don't remember. Α. 5 Was there a meeting with Ο. 6 your attorney? 7 I think it was Mimi Rose Α. 8 with me and she gave me this to sign at 9 Philadelphia HUNE. That's how I learned 10 about Mimi Rose, through Philadelphia 11 HUNE. 12 Does Mimi Rose speak Q. 13 Spanish? 14 No. Α. 15 So was there an interpreter Q. 16 there? 17 Α. Yes. 18 So did you understand this 19 agreement when you signed it? 20 It was explained to me what Α. 21 it was about. 22 So you felt comfortable Ο. 23 signing it based on the explanation that
- Golkow Litigation Services

you got?

- update on how L.R. is doing on his goals?
- A. We usually talk about how
- he's doing. We just talk about how he's
- doing in school, how he's doing
- <sup>5</sup> basically.
- 6 Q. So you get like a general
- <sup>7</sup> idea of what his progress is?
- 8 A. Yes.
- <sup>9</sup> Q. You said that he's doing
- well; he's making progress?
- A. Yes.
- 0. At that --
- A. Slowly, but surely. That's
- important thing, that he makes progress.
- Q. At the IEP meeting at
- Devereux, did you ask for translation of
- any documents?
- A. Yes. They said they would
- 19 get them to me.
- Q. Did you ask through
- <sup>21</sup> Elizabeth?
- A. Correct.
- Q. And what was the response?
- A. That they would get them to

1 me. 2 Who said that? Ο. 3 The person who was on the Α. phone. But when I went in person, the 5 special education teacher. 6 The Devereux special 7 education teacher? 8 Α. Yes. 9 And did you ever get those Ο. 10 documents? 11 Α. Completely in Spanish, no. 12 Ο. What do you mean? 13 Like everything else, they Α. 14 just have the title in Spanish, but not 15 the body of the text, and the summary is 16 in English. They told me that I would 17 receive something by mail, a package that 18 is in Spanish. That was the only school 19 that has told me that I will get 20 something at least by mail in Spanish. 21 Was that the teacher at 22 Devereux who told you you would get it in 23 the mail?

Yes. Correct.

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Α.

1 Was there anyone from the Ο. 2 school district who was at that meeting that you asked for translated documents? 4 No, not from the school Α. 5 district. 6 And you didn't bring your 7 attorney to that meeting; correct? 8 No. Α. 9 Why not? 0. 10 Α. It was not necessary. 11 Have you brought Mr. 0. 12 Churchill to any IEP meetings? 13 Α. Never. 14 Did you ever make any Ο. 15 request in writing for translated 16 documents? 17 No. Nobody told me I had to Α. 18 do it in writing. 19 After you signed the 20 settlement agreement that is Perez-1, did 21 you ever request a translated document 22 from someone at the school district? 23 This one? (Indicating.) Α.

Right. After that.

Q.

```
1
                  No.
           Α.
2
                  MS. GOEBEL: Let's take a
3
           break.
4
5
                  (Whereupon, a short break
6
           was taken.)
7
8
    BY MS. GOEBEL:
9
                  Ms. Perez, how did you get
10
    involved in this lawsuit?
11
                  I had learned through this
12
    through -- I got involved through
13
    Philadelphia HUNE. I found this to be a
14
    help for those parents who speak only
15
              I think it would be great to
    Spanish.
16
    have all the documents in Spanish, to be
17
    able to read them and go over them.
18
                  In my case, I have three
19
    children, and I can get specifics about
20
    what kind of help they need. If I forget
21
    any diagnosis, I can refer to it.
22
                  Before you joined the case,
           Ο.
23
    were you given an opportunity to read the
24
    original Complaint?
```

- A. Yes, I read several
- <sup>2</sup> Complaints before I joined the case and
- 3 this was to obtain the documents in
- 4 Spanish.
- <sup>5</sup> Q. What do you mean you read
- 6 several Complaints?
- A. What the paper said.
- <sup>8</sup> Q. Are you talking about
- 9 something that was filed in court?
- 10 A. That there were several
- parents like me who don't get the
- documents in Spanish.
- Q. Where did you get that from?
- A. At Philadelphia HUNE there
- were several parents with the same
- problem, we talked about it there. When
- we asked documents to be translated into
- 18 Spanish, mostly what they translate is
- only the headings, the titles to Spanish,
- and the summary comes in English
- nonetheless. I don't think that's a
- translation into Spanish. To me, to
- translate it to Spanish is that
- everything is in Spanish.

- Q. Who are the other parents
- that you were talking to?
- A. I didn't get their names,
- <sup>4</sup> but there were two or three parents
- 5 there, I don't know their names, but we
- 6 were talking about how important it would
- <sup>7</sup> be to have the documents translated.
- <sup>8</sup> Q. Are those parents of
- 9 children receiving special education
- 10 services?
- 11 A. Yes. Yes, there's all kinds
- of parents with children with special
- needs. Not like my case, but there's
- other ones in wheelchairs or disabled, so
- they all have different needs.
- Q. I think earlier that you
- said you read several Complaints from
- other parents.
- What were you talking about?
- A. About the Spanish topic.
- The talk of the parents saying, look,
- look at my document, it only has the
- header in Spanish, and another will say,
- yeah, look at mine, you know, stuff like

- $^{1}$  that.
- Q. Was this a meeting or a
- workshop?
- <sup>4</sup> A. We were just at Philadelphia
- <sup>5</sup> HUNE.
- Q. Did you ever read the formal
- 7 Complaint that was filed in court that
- 8 started the lawsuit?
- 9 A. I don't remember. I read so
- many things.
- Q. Did you read a --
- A. I don't remember.
- Q. -- Complaint that was filed
- in court that talked about a student
- <sup>15</sup> named T.R.?
- <sup>16</sup> A. No.
- Q. Has your attorney ever
- translated any documents for you?
- 19 A. Yes, I received one document
- in Spanish, but I could not read it. I
- didn't sit down to read it, but I have it
- in Spanish.
- Q. What was it? What was the
- document?

- 1 Α. No. 2 Q. What do you want out of this 3 case? 4 Α. To have the documents in 5 Spanish in order to get more help for my 6 children. I can be more helpful if I 7 have everything in Spanish. 8 So I say it again, it's 9 three different children with three 10 different needs. Having it in Spanish, I 11 can go refer to it and know what's going 12 Because the diagnosis changes, their on. 13 progress, how much they're progressing. 14 But you did receive some 15 documents fully translated, right? 16 Yes. Yes, I learned this Α. morning about two evaluations of J.R. 17 18 which I didn't know they had been 19 translated. And they came with the IEP 20 and the titles came in Spanish, the rest 21 is in English. I'm assuming it's about 22 the same thing, it's all in English. 23 But it wasn't all in
- English.

1 I didn't realize that there Α. 2 were papers in Spanish. 3 Just because you never looked all the way through it? 5 Um-hum. Α. 6 0. Yes? 7 Α. Yes. 8 Do you understand that this 0. 9 case is a class action? 10 What is that? Α. 11 So you don't know what a 0. class action is? 12 13 No. Α. 14 Do you understand that Q. D.R. and L.R. are also plaintiffs in 15 16 this case? 17 Yes, because it's about Α. 18 them. D.R. and L.R. 19 J.R. Ο. Do 20 know that they're part of this case? 21 Α. No. 22 Why didn't you tell them 23 about the case? 24 The thing is -- the thing is Α.

- A. I don't remember.
- Q. If I told you that it was in
- February of 2017, does that sound right?
- A. Yes. That's when the
- 5 attorney this morning showed me the two
- <sup>6</sup> evaluations about that in Spanish.
- Q. What can you remember about
- 8 that last IEP meeting that you had for
- 9 **J.R.**
- 10 A. The goal is for him to be
- able to graduate. One of them was for
- him to, as a goal, to learn how to count
- money, that's one of the ones I remember
- offhand.
- Q. Did you understand what was
- going on at that meeting?
- A. Yes. The teacher who speaks
- 18 Spanish was there and there was a
- 19 translator.
- Q. There was both a Spanish
- teacher and an interpreter?
- A. No, she was interpreting.
- O. And was that a school
- district employee?

1 Yes, she's a teacher, Α. 2 Spanish teacher. 3 Did you bring anyone with you to that meeting? 5 No, I just went -- just me. Α. 6 Did you ask any questions at Ο. 7 that meeting? 8 I don't remember. 9 Do you remember that there 10 was a question about switching J.R. to a 11 different English class? 12 Α. No. 13 Did you discuss anything 14 about smaller class sizes being better 15 J.R. for 16 I remember that, yes. Α. Yes. 17 Were you part of that Ο. 18 decision, to put J.R. in the smaller 19 class? 20 Yes, I was in agreement. Α. 21 Did anyone ask you for any Ο. 22 strategies about working with 23 I don't remember. Α. 2.4 Did anybody ask you what Q.

- <sup>1</sup> A. No.
- Q. If the special education
- teacher said that it was a few hours
- <sup>4</sup> long, does that sound about right to you?
- A. Not a lot of hours. Not a
- 6 long -- very long meeting.
- <sup>7</sup> Q. More than one hour?
- 8 A. I couldn't tell how long.
- <sup>9</sup> It's never more than two or three hours.
- 10 It's not a whole-day meeting.
- Q. But like two or three hours,
- is that about right?
- A. One or two would be a lot.
- $^{14}$  To me, it would be a lot.
- Q. Who interpreted at that
- meeting for you?
- A. With D.R. I went several
- times with the special education teacher.
- Once I went with Carmen Cruz from
- <sup>20</sup> Philadelphia HUNE. And the other two I
- went with Philadelphia HUNE. Ms. Lugo
- accompanied me to one of them. And on
- other occasion Mr. Alex.
- Q. Who's Mr. Alex?

- A. He's from Philadelphia HUNE.
- Q. Did anybody at that meeting
- 3 ask you about what strategies work at
- $^4$  home with D.R.
- A. I don't remember.
- Q. Do you remember that someone
- <sup>7</sup> at the meeting suggested using lunch or
- 8 after-school detentions as a tool with
- 9 **D.R.**
- A. I think she was in detention
- once in that school, only once I think
- she was in detention. If there were
- more, I don't remember.
- Q. Do you remember that the --
- that it was suggested to use detention
- and you said that that wasn't a good
- 17 strategy?
- A. I don't remember.
- Q. Did you ask at that meeting
- for D.R. for documents to be
- <sup>21</sup> translated?
- A. Yes. They gave me the
- parents rights in Spanish and the
- <sup>24</sup> policies. I've always received that

- 1 completely in Spanish at the IEP
- <sup>2</sup> meetings.
- <sup>3</sup> Q. Did anyone tell you that the
- 4 IEP was going to be translated for you?
- A. Yes, they said they would
- <sup>6</sup> give me a translated copy. There was a
- <sup>7</sup> time that I went to -- I don't remember
- 8 if it was Ms. Lugo or Mr. Alex and they
- <sup>9</sup> gave me the translated IEP. And she
- said, sorry, it's translated, but not
- well translated. And that's when I
- 12 realized the only thing that was
- translated was the title, the header, and
- $^{14}$  not the body.
- Q. Who said it wasn't well
- 16 translated?
- 17 A. The person, the teacher who
- gave me the document.
- Q. At the IEP meeting?
- A. She said, this is what we
- could translate. She's the only person
- who has apologized and said, look, it's
- not all translated, but there's something
- <sup>24</sup> translated.

- Q. Did you ask for the whole
- thing to be translated?
- <sup>3</sup> A. Yes, to Spanish.
- Q. Did they tell you that they
- would do that for you?
- 6 A. She said this was the best
- <sup>7</sup> they could have translated.
- 8 O. Who was that?
- <sup>9</sup> A. I don't remember her name.
- Q. Was it Mrs. Smith, Deanna
- 11 Smith?
- A. I don't remember.
- Q. With your interpreter there,
- were you able to participate in that
- meeting?
- A. Yes.
- Q. Did anyone at the district
- ask you if you understood what was going
- on in the meeting?
- A. Not from the school
- district. At the end, I just told the
- person who was translating to me that I
- wished I had the translated version in
- Spanish, because they give it to me in

- 1 homework, projects, things like that.
- <sup>2</sup> And they do other things in addition.
- Q. Why have you brought someone
- 4 from HUNE to the IEP meetings in the
- 5 past?
- A. Because I don't know
- <sup>7</sup> English.
- 8 Q. So you'd bring them purely
- <sup>9</sup> to interpret for you?
- A. Yes.
- O. Does the HUNE advocate ever
- express any opinions about the services
- 13 for your kids?
- A. She just translates what I
- <sup>15</sup> need.
- Q. Do you talk to the HUNE
- advocate before the meeting to prepare?
- A. No. You mean if I meet at
- an office before I go to the meeting at
- the school? Is that what you're asking?
- Q. Right.
- Do you ever talk to the
- person from HUNE just to go over what's
- going to happen at the meeting?

- <sup>1</sup> that input?
- A. Yes, the district listens to
- the input of the after-school or my
- 4 concerns. The problem is not listening
- to me; the problem is, I don't have the
- <sup>6</sup> papers to read in Spanish.
- Q. But even without the papers,
- you're able to ask questions?
- <sup>9</sup> A. Yes, I can ask questions,
- but if something happens like I forget,
- 11 I'd like to have the documents in Spanish
- so I can go over them.
- Q. Isn't there someone you can
- talk to if something happens?
- A. I don't have anybody around
- the clock to read to me what it says in
- <sup>17</sup> English.
- Q. I'm sorry.
- I meant, if a problem comes
- up with one of the children, can't you
- reach out to someone at the school about
- that problem?
- A. When something happens to
- the children, I go in person to the

```
1
                 Do you think that they would
           0.
2
    be helped if they had summer school
3
    services?
4
                          D.R.
           Α.
                 Yes.
                               would.
5
                 And have you ever discussed
           0.
6
    at IEP meetings getting summer services
7
           D.R.
    for
8
           Α.
                 No.
9
                 Did you know that the IEPs
           0.
10
         D.R.
                 and for L.R. and J.R.
    for
11
    they do not need summer services?
12
                  MS. GOEBEL: Objection.
13
           That's not true.
14
                  MR. CHURCHILL: That is
15
           true. But anyway.
16
    BY MR. CHURCHILL:
17
                 Do you have any knowledge of
18
    what the IEPs say are needed for
19
    in the way of summer services?
20
                 No, because D.R.
                                       has only
           Α.
21
    participated once in summer school.
22
                 And have they --
           Ο.
23
                  Has anyone at the school
24
    district during the IEP told you that --
```

- discussed with -- I'm sorry, we already
- $^{2}$  asked that one.
- Do you believe you could be
- $^4$  a more effective advocate for  $^{
  m D.R.}$  if
- you had a translated IEP for her before
- 6 the meeting took place?
- <sup>7</sup> A. Yes.
- 8 O. And would that be true also
- <sup>9</sup> for J.R.
- A. Yes. And L.R. What is in
- my interest is to have the documents in
- 12 Spanish.
- Q. Now, let us -- would you
- look at Perez No. 4?
- And on page 7, in the middle
- of the page it says, L.R.
- , Philadelphia, P.A. 122
- 18 (sic), Madeline Perez and Jose Rivera are
- <sup>19</sup> guardians that live with L.R.
- Is that true?
- <sup>21</sup> A. Yes.
- Q. And did you provide that
- information to me to provide to the
- school district?

1 acceptable. 2 Did you have IEP meetings without any interpreter being provided by the school district? 5 Yes. Sometime, yes. Α. For 6 example, there was a time that there was 7 no interpreter, but Dr. Rivera was there, 8 who was the principal. And whatever translation they provide will never be 10 the same as having it written in Spanish. 11 What I am interested in is having the 12 document in Spanish, because the 13 translator tells me what's going on at 14 the moment right there, but I might 15 forget what it was about. 16 MR. CHURCHILL: I don't 17 think I have any further 18 questions. 19 MS. GOEBEL: I have some 20 follow-up. 21 22 EXAMINATION 23 24 BY MS. GOEBEL:

- Q. Have you ever had an IEP
  meeting where there was no interpreter?

  A. If we're talking about
  - 4 somebody like Mr. Rivera or a teacher,
  - yeah, he interpreted once he was present.
  - <sup>6</sup> But the ratio of interpretation was not
  - <sup>7</sup> the same as -- I saw that they were
  - 8 talking back and forth, but not
  - 9 interpreted everything to me.
- Q. What IEP meeting was this?
- A. One of many in Hunter. I
- don't remember the date.
- 0. It was at Hunter?
- A. In Hunter.
- Q. Was that for L.R.
- A. No, I think it was for
- D.R. I think it was for D.R.
- Q. It would have been a few
- 19 years ago, right?
- A. Yes.
- Q. You're saying that the
- principal, Mr. Rivera, was the
- interpreter, right?
- A. Yes. But Mr. Rivera was not

- an official interpreter. Like, he would
- say, okay, hold on, let me see what's
- <sup>3</sup> going on and I will give you the gist of
- <sup>4</sup> it.
- <sup>5</sup> Q. So were you still able to
- $^{6}$  understand what the plan was for  $\square$  D.R.
- A. Some.
- <sup>8</sup> Q. Have you ever heard of
- <sup>9</sup> Language Line?
- <sup>10</sup> A. No.
- 11 Q. Has the school district ever
- used an interpreter on the phone?
- 13 A. In one occasion they use
- somebody by phone, but they didn't use it
- all the time. It was not always readily
- available for any IEP.
- Q. Since that one meeting with
- Mr. Rivera as the interpreter, have you
- 19 had sufficient interpretation since then?
- MR. CHURCHILL: Objection.
- She did not say one meeting; she
- said several.
- MS. GOEBEL: I think that's
- a mischaracterization, but.

```
1
2
                    CERTIFICATE
3
4
5
                  I HEREBY CERTIFY that the
6
    witness was duly sworn by me and that the
    deposition is a true record of the
7
8
    testimony given by the witness.
9
10
11
            BRANDY M. CHRISTOS, CCR
12
            CCR NO. 30XI 00228200
13
            Notary Public
            My Commission Expires:
14
            November 14, 2021
15
16
17
18
19
20
                   (The foregoing certification
21
    of this transcript does not apply to any
22
    reproduction of the same by any means,
23
    unless under the direct control and/or
24
    supervision of the certifying reporter.)
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# EXHIBIT 4

IN THE UNITED STATES DISTRICT COURT

FOR THE EASTERN DISTRICT OF PENNSYLVANIA

----

T.R., et al.,

Plaintiffs,

: Case No. 15-cv-4782

VS.

:

SCHOOL DISTRICT OF PHILADELPHIA

7

Defendant.

Philadelphia, PA January 30, 2018

\_\_\_\_\_

Deposition of MANQING LIN, taken in the offices of Dilworth Paxson LLP, 1500 Market Street, Suite 3500E, commencing at 9:49 o'clock a.m., on the above date, before Stacy Joseph, RPR, CCR, Notary Public.

-----

EAST COAST LEGAL SUPPORT, LLC
28 LEVERING CIRCLE
BALA CYNWYD, PA 19004
610-664-3036

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	ALSO PRESENT:	
16		ELIZABETH DICH, THE INTERPRETER
17		
18		
19		
20		
21		
22		
23		
24		

# 

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	Page 6
1	
2	(Whereupon, Lin-1 was marked for
3	identification as of this date and is
4	attached hereto.)
5	
6	(It is stipulated by and among
7	counsel that reading, signing, sealing,
8	certification and filing be waived; and
9	that all objections, except as to the
10	form of the question, be reserved until
11	the time of trial.)
12	
13	ELIZABETH DICH, after having been
14	duly sworn, interpreted as follows:
15	
16	MANQUING LIN, after having been duly
17	sworn through the interpreter, was
18	examined and testified as follows:
19	
20	BY MS. OBOD:
21	Q. Ms. Lin, my name is Marjorie Obod. I am
22	counsel for the school district in the action that
23	is before us today, T.R. versus the School District
24	of Philadelphia.

	Page
1	understand it, so that the record is clear that
2	you're answering the questions that I'm asking with
3	understanding.
4	A. Okay.
5	Q. I don't want to be asking you about
6	conversations you had with your lawyer. So if I
7	ask you a question about when you met with your
8	lawyer, you can answer those questions, but I don't
9	want you to give me any substance of any
10	discussions with your lawyers in response to any of
11	these questions.
12	A. Okay.
13	Q. If you need to take a break, just ask. I
14	will ask that you answer a question that I've
15	already asked before you take a break.
16	A. Okay.
17	Q. Are you taking any medication that would
18	prevent you from being able to accurately testify
19	today?
20	A. No.
21	Q. We are using an interpreter, but do you
22	understand English?
23	A. No, I do not understand.
24	Q. Did you bring any notes with you today?

Page	34

- 1 me complete the sentence and I just print it on
- 2 this form.
- 3 Q. But this is your printing, not your
- 4 daughter's, correct?
- 5 A. Correct. I wrote it on here.
- 6 Q. You said you have been in the United
- 7 States for ten years; is that correct?
- 8 A. No, I have been to United States
- 9 twenty-one years.
- 10 Q. Is your English better today than it was
- when you came here twenty-one years ago?
- 12 A. When I first came to America, I
- 13 completely cannot understand any saying in English.
- 14 However, over the years been in this country, now I
- 15 can have some basic and limited daily conversation
- 16 like greetings and say happy birthday, those I
- 17 could understand. But to be able to comprehend the
- document was provided to me through the IEP, that
- is beyond my scope of understanding.
- 20 Q. You do have meetings regarding R.H. at
- 21 the school; don't you?
- 22 A. Yes, correct. We do have meetings at the
- 23 school.
- 24 Q. Aren't there occasions where you've

			Page	54
1	of the IE	P meeting?		
2	Α.	My understanding of the IEP meeting	, is	
3	that I ex	press what I have concern regarding	my	
4	son's lea	rning ability and what type of servi	ce	
5	will the	school or the early education interv	rentio	n
6	can provi	de to my son.		
7	Q.	When was R.H. first diagnosed with		
8	special n	eeds?		
9	Α.	He was being diagnosed for autism i	n	
10	August of	2014.		
11	Q.	He was born in of 2011; is t	hat	
12	correct?			
13	Α.	Correct.		
14	Q.	Can you look again at document I gu	iess	
15	it's Exhi	bit 2?		
16	Α.	Okay.		
17	Q.	Other than the handwriting that you	have	
18	in Englis	h, is the form otherwise in simple		
19	Chinese?			
20	Α.	Correct.		
21	Q.	Did you receive that document in si	.mple	
22	Chinese f	rom the school?		
23	Α.	Correct.		
24	Q.	Do you receive a lot of documents i	.n	

Page	68

- 1 Q. What are the three documents you said
- 2 that you need to have translated that have not been
- 3 translated from the school?
- 4 A. The first one is the FBA. The
- 5 appropriate behavior standard program -- PBSP.
- 6 Something about the P stand for behavior standard
- 7 program. Positive behavior standard program --
- 8 support not standard. PBSP.
- 9 Q. There too you were able to correct the
- 10 interpreter from giving me the incorrect words to
- 11 the correct words, right?
- 12 A. Correct, because I know the term based on
- 13 the teacher has always mentioned this term.
- 14 Q. That was two; FBA, the PBSP. And you
- said that there was a third document?
- 16 A. It's the report of the progress monitor.
- 17 Q. Do those all relate to the school year?
- 18 A. Yes.
- 19 Q. Do you know if any of those documents are
- 20 drafts?
- 21 A. I'm asking for the final report, not the
- 22 draft.
- 23 Q. You are asking for the final report to be
- 24 translated into Chinese?

	Page 69
1	A. I originally asked for both draft and the
2	final report be translated into Chinese, but I
3	never got those documents translated.
4	Q. Who did you make the request to?
5	A. All these three documents were requested
6	by my attorney to the school district.
7	Q. Do you know when?
8	A. In my last IEP meeting in December, on
9	December 5th, 2017.
10	Q. When you stated that the school district
11	rejected your request, are these the three
12	documents you're referring to that were rejected?
13	A. They did refuse to provide the draft in
14	translation, but they did agree to provide the
15	final report in translation.
16	Q. The documents you're saying you haven't
17	received in simple Chinese yet, the school district
18	has told you that they will provide, you just
19	haven't received them yet; is that correct?
20	A. Correct. The school haven't sent it to
21	me yet.
22	Q. You did have an IEP in place for R.H.
23	that was intended to cover through December of 2017

from last year; is that correct?

24

D	-1	7	$\sim$
Page	- 1	- 1	

- 1 not a complete evaluation of R.H. conditions.
- Q. Didn't the district agree to an
- independent evaluation on August 18, 2016?
- 4 A. Yes.
- 5 Q. That was prior to R.H. starting
- 6 kindergarten, correct?
- 7 A. Correct. It was done in August prior to
- 8 him enter kindergarten.
- 9 Q. Do you know Quiana Carthen,
- 10 **C-A-R-T-H-E-N?**
- 11 A. I'm not familiar with the name.
- 12 Q. Do you recall having a meeting prior to
- R.H. entering kindergarten where you were provided
- 14 with different forms to fill in to transition to
- 15 kindergarten from early intervention services?
- 16 A. Yes, I remember that meeting.
- 17 Q. Do you remember that there was a woman
- 18 who had documents in simple Chinese that she was
- 19 offering to anyone who needed simple Chinese and
- you said I don't want the simple Chinese, I want
- 21 the English version?
- 22 A. I don't remember.
- 23 Q. Do you remember at the meeting, where the
- 24 parents of children who were transitioning to

Page 113

- 1 kindergarten from early intervention were present,
- 2 that there was a woman who had a box of documents
- 3 that had all the forms in simple Chinese and
- 4 offered those, but you said you didn't want the
- 5 simple Chinese version, you wanted the English
- 6 version of the forms?
- 7 A. I don't remember.
- 8 Q. Were there a lot of parents present at
- 9 the meeting that was the transition from early
- intervention to kindergarten, that you recall?
- 11 A. Yes.
- 12 Q. Do you recall that you took English forms
- instead of Chinese forms at that meeting?
- 14 A. I don't remember the woman you mentioned
- 15 because at that meeting I had interpreter provided
- 16 and they game me an English version of the forms
- 17 and that interpreter translated the form to me. If
- 18 there was Chinese form, there wasn't a need for the
- 19 English interpreter for me.
- 20 Q. So the forms were interpreted for you
- 21 from an interpreter who explained to you what the
- 22 forms said?
- 23 A. Yes. The interpreter just explained the
- 24 topic and the subject line of the form for me.

	Page 114
1	Q. Were you able to complete the form based
2	on the interpreter explaining to you what the form
3	said?
4	A. No, I did not finish the form because I
5	didn't know how to fill it out.
6	Q. Did your child receive special education
7	services when he started in kindergarten?
8	A. When he was in the kindergarten, he
9	received the education service.
10	Q. Special education services?
11	A. Yes.
12	Q. Do you recall a permission to evaluate
13	form being provided to you from the district?
14	A. Is it evaluation agreement?
15	Q. A permission to evaluate.
16	A. Yes.
17	Q. Do you recall that Quiana Carthen
18	provided you with a permission to evaluate in
19	Chinese, but you told her you preferred to have the
20	document in English and you rejected the Chinese
21	form?
22	A. I don't remember.
23	Q. You don't remember a woman carrying
24	around a box that had documents in it, that had

_	-1	-	
Page	- 1		ר
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- 1 forms, eight different forms in the Chinese
- 2 language that she offered to you and that you told
- 3 her you didn't want it, and you pulled out the
- 4 English one and told her you wanted the English
- 5 instead; you don't remember that?
- 6 A. All I remember was at the meeting the
- 7 organizer has request parents fill out the forms
- 8 and submit it by the end of the meeting and they're
- 9 not allowed to bring it home. However, I could not
- 10 understood the form, so I need time to go home and
- 11 translate it. But within the organizer, there was
- one person who refused to let me take the forms
- 13 with me. She or he said I must fill it out at that
- 14 meeting. Therefore, Anna have spoke up to the
- 15 person, said that parent has the right to take the
- 16 form home to review and fill out and then to
- 17 understand before they submit the form.
- 18 Q. If I told you that Quiana Carthen recalls
- specifically meeting you and you rejecting the
- 20 Chinese forms, would you tell me that she's
- 21 inaccurate?
- 22 A. I don't know. I don't remember.
- 23 Q. In the complaint, you state that there
- 24 was information that was omitted that was needed to

	Page 116
1	develop appropriate programming for R.H. because
2	you didn't have the document translated to
3	Mandarin. Do you recall, sitting here today, what
4	information was omitted that was necessary to
5	develop appropriate programming for R.H.
6	A. I don't know which meeting you are
7	referring.
8	Q. Do you recall filling in a form for R.H.
9	and having one of the teachers at the district help
10	you fill the form in because you were nervous that
11	the school district would push R.H. toward an
12	autistic support class?
13	A. I did not ask the school district teacher
14	to help me fill out the form. I did ask a
15	preschool teacher help me fill out a form.
16	Q. Did you later say that the form that was
17	filled out was not accurate?
18	
19	(Whereupon, Lin-12 was marked for
20	identification as of this date and is
21	attached hereto.)
22	
23	THE WITNESS: I had request the
24	preschool teacher to help me fill out a

	Page 117
1	form for R.H. for the transition to
2	kindergarten school. And I submit the
3	form to the kindergarten at the school
4	district. However, afterward I had
5	mentioned it to Anna and have her look at
6	the form. And after she look at the
7	form, she said it was filled out not
8	accurately.
9	BY MS. OBOD:
10	Q. Was the preschool teacher's name
11	Miss Mary?
12	A. Yes.
13	Q. Did you say that you were so nervous that
14	the school district will push R.H. toward an
15	autistic support class that you asked R.H.
16	teacher to help you fill the form in, because you
17	thought those answers would help R.H.
18	A. Because I myself does not fully
19	comprehend English, I'm afraid that when I filled
20	out the form may not been accurately express my
21	son's conditions and also because the teacher was
22	with my child at the school most of the days and
23	she observed what R.H. behavior and all the
24	activities that he participate at school, she
Î.	

	Page 136
1	A. Yes.
2	Q. Prior to R.H. starting school in
3	September, do you recall requesting mediation?
4	A. Yes.
5	Q. Why did you request mediation?
6	A. Because I have request for an IEE
7	evaluation, but the school have reject it.
8	Q. Did you have counsel when you requested
9	the mediation?
10	A. No. At those time, I didn't have a
11	counsel.
12	Q. Was there anything in the two documents I
13	just provided to you that were translated to simple
14	Chinese that made you believe that you needed to
15	get an IEE?
16	A. Yes.
17	Q. What?
18	A. Again, from the other evaluation from the
19	Exhibit 6, that report, the psychological
20	evaluation from the school district only have
21	mention my son's strength and weakness, and it did
22	not have any report about his speech skills, his
23	behavior skills and all the other occupational

skills that was supposed to be on the report.

24

	Page 137
1	Q. That was the document dated 5-13-2016,
2	correct?
3	A. Yes. Correct. Because when I signed
4	this document, I assume that they did evaluate all
5	his other skills, speech delay and his behavior
6	skill. However, I realize later on, no, they
7	didn't have those evaluations.
8	Q. Was there anyone you talked to about what
9	the needs would be for the other evaluations for
10	R.H. at the time that you were making the decision
11	to request an IEE from the school district?
12	MS. OBOD: Did she talk to anyone
13	else about the need for the IEE at that
14	time?
15	THE WITNESS: At the time, I felt
16	that the report was not complete, so I
17	talked to Anna and Bonita, and they
18	recommend that I have an IEE evaluation.
19	But at the time, I wasn't sure what an
20	IEE was.
21	MS. OBOD: This is 16, and I'm going
22	to have this marked 17 at the same time.
23	
24	(Whereupon, Lin-16 and Lin-17 were

	Page 142
1	Q. You had all of this available to you when
2	you made the request for an IEP meeting on December
3	15th of 2016, correct?
4	A. Approximately around that time, I
5	suppose.
6	Q. Was an IEP provided to you after you made
7	the request in March of 2017?
8	A. Yes.
9	Q. Was that IEP only translated in the
10	headings?
11	A. Yes.
12	Q. Based on the agreement you had with the
13	school district, did you have an opportunity to go
14	and meet with an interpreter and the SEL so that

- 15 the portions of the draft IEP that were not
- 16 translated could be explained to you consistent
- 17 with the mediation agreement?
- 18 A. At the time I requested for the draft to
- 19 be translated into Chinese, but however the school
- 20 district disagreed. So they said they instead have
- 21 send me, provided me with an interpreter and a
- teacher to translate for me. However, the content
- 23 of the report was having many details, so I
- 24 couldn't fully understand the report.

	Page 144
1	earlier, that Mr. Tang was the interpreter and said
2	that there were words that couldn't be translated
3	into Chinese, and so Ms. Kenney then would provide
4	an explanation of what the term meant and that
5	would be interpreted for you so that you would
6	understand the meaning of words that he was not
7	able to translate into Chinese?
8	A. Yes.
9	
10	(Whereupon, Lin-19 was marked for
11	identification as of this date and is
12	attached hereto.)
13	
14	BY MS. OBOD:
15	Q. I'm going to hand you a document marked
16	19. Do you recall asking for the meeting on the
17	IEP to be postponed to a later date so that you
18	would have additional time to go through the draft
19	IEP, Ms. Lin?
20	A. Yes, I did request it.
21	Q. Was the meeting postponed at your
22	request?
23	A. Yes, he did.
24	Q. If you turn to the second page of the

Page 145

- document, does that refer to Christine Mannino
- 2 enclosing the reevaluation report on February 15 to
- 3 provide to you?
- 4 A. Are you referring to the bottom part of
- 5 this form?
- 6 Q. On the document, it's 895 is the last
- 7 three digits. So the first line says attached,
- 8 please find the reevaluation report that was
- 9 created for R.H.
- 10 A. Yes. But then later on, they said that I
- 11 will put this document in translation, but it was
- 12 not translated.
- 13 Q. The reevaluation report was not
- 14 translated?
- 15 A. At the time, no.
- 16 Q. But it was later provided to you?
- 17 A. So it was not translated until after the
- 18 meeting.
- 19 Q. The mediation agreement didn't provide
- that the reevaluation report would be translated;
- 21 **did it?**
- 22 A. Are you referring to the Exhibit 16 and
- 23 17? It was translated in Chinese. I am not sure
- 24 what your question was.

	Page 146
1	Q. Did you have an IEP meeting in March of
2	2017?
3	A. Yes.
4	Q. Were you able to provide input from the
5	experiences that you witnessed of R.H. when you
6	attended school as a volunteer and from experiences
7	that you saw at home at that IEP meeting?
8	A. I did express some of my concern to the
9	IEP meeting. However, because the document at the
10	IEP meeting was not translated into Chinese, so I
11	couldn't fully understand what the report said was
12	exactly what was being said in the meeting or I
13	could not have any opinion on the report.
14	Q. Forget about the report.
15	A. Okay.
16	Q. I'm asking you at the meeting, were the
17	words that were said at the meeting, were they
18	interpreted for you?
19	A. Yes.
20	Q. Was it explained to you at the meeting
21	what the issues were with respect to R.H. special
22	needs and what needed to be done to address the
23	special needs issues that R.H. had at that meeting?
24	A. The school have mention of their plan,

|--|

- 1 but because I could not understood the document, so
- 2 I could not give any input on my thinking, my
- 3 thoughts.
- 4 Q. I'm asking you did the school tell you
- 5 what the plan was for R.H. Without explaining the
- 6 document, did the school say to you this is the
- 7 plan for R.H. this is what's going to be done, we
- 8 are going to provide occupational therapy for
- 9 thirty minutes? And did they go through for you
- 10 the different protocols that they were putting in
- 11 place for R.H. at the meeting?
- 12 A. So in March of 2017 meeting, they were
- only discuss the report of the evaluation. They
- 14 did not provide any implementation of his special
- 15 needs.
- 16 Q. How long was the meeting in March of
- 17 **2017?**
- 18 A. Approximately three hours.
- 19 Q. In those three hours, did the district
- 20 representatives discuss what the plan was for R.H.
- in the IEP that they were putting in place for the
- 22 next school year?
- 23 A. No, they did not mention the IEP service.
- 24 They specifically told me that today we will only

		Page 169
1	Q.	Did the parents say that they were able
2	to meanin	gfully participate in their child's
3	education	, even though they were not able to read a
4	document?	
5	Α.	I don't know.
6	Q.	You don't know if they meaningfully
7	participa	ted in their child's education; do you?
8	Α.	I do not understand what other parents,
9	what thei	r thoughts are on the IEP meeting.
10		MS. OBOD: I don't have anything
11		further.
12	BY MS. Mc	INERNEY:
13	Q.	Mandy, I have a few questions for you.
14	Α.	Okay.
15	Q.	Do you speak Mandarin at home?
16	Α.	Yes.
17	Q.	Is your daughter identified as an
18	English 1	earner by the School District of
19	Philadelp	hia?
20	Α.	Yes, when she was little.
21	Q.	Have you ever received a NOREP, a notice
22	of recomm	ended educational placement, that was only
23	in Englis	h?
24	Α.	Are you referring to R.H. NOREP?

Page	1	7	1
------	---	---	---

- 1 at the transition meeting?
- 2 A. I do not remember what was being said in
- 3 the letter, but I remember my friend Anna requested
- 4 for the interpretation service.
- 5 Q. You mentioned that the interpretation
- 6 services provided at some of your meetings were
- 7 deficient, and you said that you knew that because
- 8 of Anna; can you explain that?
- 9 A. What I meant was, for example, at some of
- 10 the meeting when my friend Anna was accompanying me
- 11 to those meetings, the interpreter could not
- 12 translate the term FAPE. Marie, the teacher, had
- 13 explained the meaning of FAPE to the interpreter
- 14 again. However, she still could not relate the
- 15 meaning, and therefore my friend Anna has to
- 16 intervene and explain the meaning to me. Also
- 17 another occasion when I want my son to go to Kinney
- 18 Center because at Kinney Center there is an ABA
- 19 program, but the interpreter could not explain the
- 20 meaning of ABA.
- Q. Was the interpreter able to explain what
- you wanted to the people who were at the IEP
- 23 meeting or was that a problem?
- 24 A. Sometimes the interpreter forgot -- left

									Pag	e I	. 72
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- 2 to add on to the conversation saying Mandy has
- 3 mentioned some of the behavior concerns, however
- 4 the interpreter had missed those information.
- 5 Q. Have you consistently requested documents
- 6 that are draft IEP's, draft documents, that you
- 7 could have them before your IEP meetings in order
- 8 to participate in the meeting, in the special
- 9 education meeting?

1

- 10 A. Yes, I did.
- 11 Q. How would having the translated document
- 12 assist you in participating in an IEP meeting if
- you had the translated document before you went
- 14 into the meeting?
- 15 A. The benefit of having those document
- 16 beforehand is that it would help me to have enough
- 17 time to understand the document's contents and also
- 18 be able to fully participate in the IEP meeting
- 19 without any delay. Also many time my friend Anna
- 20 is a busy woman, she cannot always be someone I
- lean on to provide those service to me.
- 22 Q. With regard to the ESY services that were
- 23 offered at one of the meetings that was discussed
- 24 today, did you after that meeting receive the

	Page 180
1	that was providing parent input; was that form
2	completed by the preschool teacher in English?
3	THE INTERPRETER: I missed the first
4	part.
5	BY MS. McINERNEY:
6	Q. You mentioned there was a form that was
7	completed by I think it was Miss Mary, preschool
8	teacher; was that form completed by the preschool
9	teacher in English?
10	A. Yes.
11	Q. So therefore, after she submitted the
12	form, there were corrections that needed to be made
13	because it didn't reflect what you thought, what
14	your opinion was as a parent; is that right?
15	A. Yes. Correct. Because after I have
16	discussed with show Anna the form, we together
17	thought the form was not completed accurately.
18	Q. Did you seek her assistance in order that
19	the information provided to the district would be
20	accurate, did you want to make sure it was
21	accurate?
22	A. Yes.
23	Q. You also mentioned that sometimes you use
24	a translation app; how does that work?

	Page 18
1	A. A lot of time when I receive the
2	document, I will copy it and scan it through my
3	iPad or my cell phone and it has several
4	translation apps that translate the meaning of the
5	document into Chinese.
6	Q. Do you do this for short documents, for
7	emails?
8	A. Usually, I applied it to the emails
9	communications.
10	Q. You mentioned there are BCA's who cannot
11	translate certain words into Chinese. Is it that
12	those terms don't translate into Chinese or is it
13	that the BCA does not understand what the terms
14	mean in the special education process?
15	A. Mainly because they did not understood
16	the term was being said for those translation term,
17	the vocabulary was being stated for the condition.
18	Q. You mentioned with regard to ESY, is it
19	your understanding that the district offered you
20	the exact same program, the reading program that
21	they offer to other students in the School District
22	of Philadelphia when they made an offer of what
23	they considered to be a FAPE, a free appropriate

24

public education?

	Page 190
1	Q. I just have a few follow-ups. Did the
2	district initially deny your request for an IEE,
3	isn't that why you went to mediation?
4	A. Correct.
5	Q. At that time, didn't you request to have
6	the draft IEP's translated into Chinese, but the
7	district refused to do that, and that's why in
8	mediation they agreed they would only translate the
9	final IEP's?
10	A. The first time they did provide me the
11	IEP draft in Chinese translation. However, at the
12	mediation meeting, they declined to provide the
13	draft translation.
14	Q. When did they agree to translate the
15	evaluation?
16	A. It's when the school district told me
17	that when I agree with the report, I signed on it,
18	then they will send me a copy in Chinese
19	translation afterward.
20	MS. McINERNEY: After she signs it?
21	THE WITNESS: Correct, after I sign
22	the report.
23	BY MS. McINERNEY:
24	Q. Is that true of the NOREP, that you sign

	Page 200
1	CERTIFICATION
2	
3	I hereby certify that the
4	proceedings and evidence are contained
5	fully and accurately in the stenographic
6	notes taken by me upon the foregoing
7	matter on January 30, 2018, and that this
8	is a correct transcript of same.
9	
10	Charle Taganh
11	Stacy Joseph RPR, CCR,
12	Notary Public
13	
14	
15	(The foregoing certification of this
16	transcript does not apply to any
17	reproduction of the same by any means
18	unless under the direct control and/or
19	supervision of the certifying reporter.)
20	
21	
22	
23	
24	

# EXHIBIT 5



File No. 18017-16-17-LS

Page  $\int$  of 2

# **Mediation Agreement**

All discussions that occurred during the mediation process will remain confidential and may not be used as evidence in any subsequent due process hearing or civil proceeding as mandated by 300.506(b)(6)(i) of the Individuals with Disabilities Education Act.

We, the undersigned, understand that this mediation agreement is legally binding and enforceable in a state court of competent jurisdiction or in a district court of the United States.

We, the undersigned parties (Parent/Guardian, Local Education Agency (LEA) Representative), have participated in a mediation session on
abide by and fulfill the following:  The district agrees to June an IEE for Speech, OT
a with in a small to larry
PT, ABA & FBA.  (2) District wirel emplement to early interestion IEP, EE  Dated 6-1-2016 until seech time that the IEE  in Completed and reviewed by the district.
(3) Parett agreet to an an independent williadle.
Ji Speech, OT, Pt, ABA & FBA Light January 15, 2017  (4) Disturb will review the IEE is presented (or 30 days from when the IEE is presented in the presented earlier) with generation of a confirmation of a confirmation report.  Contined
(or 30 days from when the generation of a congrendaine if presented earlier) with generation of a congrendaine
B
Parent/Guardian Manha 8/18/16 / PSD026809

Parent/Guardian Manar 8/18/1/2 242
LEA Representative Duie (2)
Rev. 11/15 Mullis Cami B/18/16
6340 Flank Drive, Harrisburg, PA 17112-2764  717-901-2145 • Toll Free 800-222-3353 (PA only) • TTY Users: PA Relay 711  FAX 717-657-5983 • www.odr-pa.org
(5) an IFP meeting wil occur within 30 -Days of the completion of the
30 -Days of the way
re-evaluation report.
The destrict in empleration the pendent 6-1-16  EI IEP will allocate and A BA  Eight assistant as per the EITEP.  Trained assistant as per the Parent(s) in
EI IEP wiel allocate to EITET.
trained to assistant Parent(s) in
(7) To facilitale full inclusion
a. Destruct well pervile a fail copy and emails copy of the IEP or any reports  1.e., evaluation, and other relevants documents,  1.e., evaluation, and other relevants documents,  1.e., evaluations, and other relevants documents,
a. District wel provide IEP a any reports
1. C., evaluation, and otto relevant will
10- Days in alvance: the reverse to
provide dompetent interpretation with parties,
1.C., evaluation, and other relations will used.  10-Days in advance. The distinct will provide disrect interpretation severes to provide disrect interpretation severes to review these documents in advance with parties.  b. Thetito well provide the final Copy of the I.E.P. and soot evaluations reported in simplified I.E.P. and soot evaluations reported in simplified.
TEP and bot evaluation reported in story
Charles
(8) Desturb well proude matt o thereof
In Kran ( ('Undos).

Case 2:15-cv-04782-MSG Document 83-8 Filed 08/03/18 Page 3 of 3

# EXHIBIT 6



DIRECT DIAL NUMBER: (215) 575-7015

Marjorie Obod mobod@dilworthlaw.com

November 21, 2017

#### VIA ELECTRONIC MAIL

Paul H. Saint-Antoine Drinker Biddle & Reath LLP One Logan Square, Suite 2000 Philadelphia, PA 19103-6996 Paul.Saint-Antoine@dbr.com

Re: T.R. et al. v. The School District of Philadelphia, No. 15-04782-MSG (E.D. Pa.)

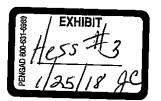
Dear Paul:

As you know, during the course of discovery, Plaintiffs and the School District of Philadelphia (the "District") agreed that the District would to attempt to collect specific categories of documents/information via traditional methods, in lieu of running Plaintiffs' search terms, which generated an inordinate amount of hits/results to review. Pursuant to the Parties' agreement, the District sets forth as follows:

# 1. The number and identities<sup>1</sup> of members of the Parent Class and members of the Student Class

For the 2015-2016 school year, there were 3,507 special education students who lived in a household with a home language other than English. For the 2016-2017 school year, there were 3,783 special education students who lived in a household with a home language other than English. While the District keeps a record of students' home language, the District is unable to confirm whether each student's parent/guardian is limited English proficient pursuant to the definitions set forth at 20 U.S.C. § 1401(18) and 34 C.F.R. § 300.27.

The District cannot reveal the identities of students and their parents, as this information is protected from disclosure pursuant to the Family Educational Rights and Privacy Act ("FERPA").



Paul H. Saint-Antoine November 21, 2017 Page 2

#### 2. The annual number of IEP process documents prepared

The District does not keep a master list of the annual number of IEP process documents that are prepared.

#### 3. The annual number of requests for translation of IEP process documents

Year	Annual Number of Requests for Translation of IEP Process Documents <sup>2</sup>
2015	16
2016	47
2017	50

In addition, the document produced by the District at PSD014957 sets forth requests for translation of IEP process documents that were directed to the Office of Specialized Services and granted.

#### 4. The annual number of IEP process documents translated (beyond just headings)

The document produced by the District at PSD014957 sets forth requests for translation of IEP process documents that were directed to the Office of Specialized Services and granted. An additional fifty (50) IEP-related documents were translated or revised by the Translation & Interpretation Center and/or an outside vendor from 2015 to October 27, 2017.

# 5. The annual budget figures for translation and interpretation services provided in connection with IEP meetings and IEP process documents

The District has produced a spreadsheet at PSD015356 detailing all translation and/or interpretation contracted services and staff within the Office of Family & Community Engagement. The District has also produced various contracts with outside vendors for translation and/or interpretation services at PSD002010-2125, PSD002331-2747, and PSD015353-15355, PSD015357-15366.

These numbers reflect requests for translation that were directed to the District's Translation & Interpretation Center.

Paul H. Saint-Antoine November 21, 2017 Page 3

6. All policies, practices and procedures for identifying parents with limited English proficiency who have children with disabilities enrolled in the District;

When any parent/guardian enrolls his/her child in the District, the parent/guardian is required to complete an Application for Admission of Child to School (EH40). That form includes a home language survey, where parents/guardians are asked to identify the language spoken at home by the family most of the time, as well as the language spoken by the parent/guardian to the child most of the time, *inter alia*. While the District uses this form to identify a student's home language, the District is unable to confirm whether each student's parent/guardian is limited English proficient pursuant to the definitions set forth at 20 U.S.C. § 1401(18) and 34 C.F.R. § 300.27.

7. All policies, practices and procedures for identifying students with disabilities who are English language learners

To the extent they exist, any such policies, practices and procedures have already been produced.

8. All policies, practices and procedures for translating IEP process documents

To the extent they exist, any such policies, practices and procedures have already been produced.

9. All policies, practices and procedures for translating regular education forms

To the extent they exist, any such policies, practices and procedures have already been produced.

10. All contracts with providers for translation or interpretation services; all budgets for such translation and interpretation services; and all expenditures by the District for such services

See response to Item No. 5 above; see also PSD002126-2258, PSD005179-5197.

11. Each request made by a LEP parent for translation of an IEP process document; and each decision by the District on whether to provide the translation of an IEP process document.

See responses to Item Nos. 3-4 above regarding requests for translation and the number of IEP process documents that were translated. As previously set forth, while the District uses an EH40 form to identify a student's home language, the District is unable to confirm whether each student's parent/guardian is limited English proficient pursuant to the definitions set forth at 20 U.S.C. § 1401(18) and 34 C.F.R. § 300.27.

Paul H. Saint-Antoine November 21, 2017 Page 4

Finally, as set forth in Marie DiFillippo's letter dated November 15, 2017, enclosing the District's fourth document production in this matter, the District will be making additional document productions. Indeed, the District made a supplemental production this afternoon. Given the upcoming Thanksgiving holiday, the District anticipates making another document production by November 28, 2017.

Regards,

/s/ Marjorie Obod

Marjorie Obod

Cc: All counsel of record (via email)

# EXHIBIT 7

		Page 1
1	UNITED STATES DI	ISTRICT COURT
	FOR THE EASTERN DISTRI	ICT OF PENNSYLVANIA
2		
3	T.R., et al,	: Civil Action
	Plaintiff,	: NO. 15-04782-MSG
4		:
	v.	:
5		:
	THE SCHOOL DISTRICT OF	:
6	PHILADELPHIA,	:
	Defendant.	:
7		:
		:
8		
	THURSDAY, JAN	NUARY 25, 2018
9		
10	_	osition of NATALIE
11	HESS, taken pursuant to r	
12	Biddle, One Logan Square,	
13	Philadelphia, Pennsylvani	
14	approximately 10:00 a.m.,	
15	Christian, a Professional	l Court Reporter and
16	Notary Public.	
17		
18		
19		
2 0	* * *	THE TONG
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	P	age 2
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2 4		

		Page 3
1		I N D E X
2		
	EXAMINAT	ION
3	NATALIE	HESS
		Page
4	BY M	IS. McINERNEY 5, 318, 320
	BY M	IS. OBOD 314, 320
5		
		EXHIBITS
6		
	NUMBER	DESCRIPTION PAGE MARKED
7	1	Notice 8
8	2	Notice 76
9	3	Letter 95
10	4	Guide
11	5	Translation Request
12		Checklist
13	6	Letter 168
14	7	E-Mails
15	8	Translation Request Form. 215
16	9	Report 219
17	10	Limited Contract Form228
18	11	E-Mail 230
19	12	E-Mail 239
20	13	E-Mail 241
21	14	E-Mail 246
22	15	Translation Request248
23	16	E-Mail 253
24	17	E-Mail 258

		Page 4
1	NUMBER	DESCRIPTION PAGE MARKED
2	18	E-Mail 260
3	19	E-Mail 262
4	2 0	E-Mail 264
5	21	E-Mail 271
6	2 2	E-Mail 277
7	2 3	E-Mail 283
8	2 4	E-Mail 286
9	2 5	E-Mail 288
10	2 6	E-Mail 291
11	2 7	Contract 299
12	2 8	Responses
13		
14		
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16		
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19		
2 0		
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22		
23		
2 4		

	Page 5
1	NATALIE HESS, after having
2	been first duly sworn, was examined and
3	testified as follows:
4	
5	EXAMINATION
6	
7	BY MS. McINERNEY:
8	Q. Good morning, Ms. Hess.
9	A. Good morning.
L O	Q. How are you today?
L1	A. Great.
L 2	Q. My name is Maura McInerney. We know
L 3	each other. I, along with my colleagues, Paul
L 4	Saint-Antoine and Yvelisse Pelotte, represent
L 5	the parents in this matter, in the matter of
L 6	T.R. versus The School District of
L 7	Philadelphia.
L 8	Are you familiar with this
L 9	matter?
2 0	A. Yes.
21	Q. And could you please state your full
22	name for the record?
2 3	A. Natalie Celeste Hess.
2 4	Q. And what is your address?

# NATALIE HESS Page 31 title means? What are your responsibilities and duties in that position? Α. So as a special education director, I supported Learning Network 7, which has approximately 20 schools, and in that capacity, I supported principals in their program design and delivery of special education in their buildings. I trained staff to support students in special education. I represented the district in legal matters for those schools. And you mentioned, I think it was 7, Network 7? Learning Network 7.

- 14
- 15 Could you explain what geographic area
- that entails? What schools are included in 16
- 17 that?

1

2

3

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6

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11

12

- 18 Α. The Northeast.
- And do any of those schools have a 19
- significant percentage of English learners? 20
- 21 And if so, which schools would those be?
- 22 We have English language learners across
- 23 the district in the majority -- I mean, all of
- 24 our schools. So, certainly, there are

	Page 42
1	Q. Approximately how many IEP meetings did
2	you attend while you were the director of
3	special ed? Ballpark?
4	A. When I was the director of special ed
5	for Network 7?
6	Q. Yes.
7	A. Probably a hundred.
8	Q. Do you know approximately how many IEP
9	meetings would take place over the course of a
10	year in that particular network of 20
11	different schools?
12	A. Every student receives a manual IEP
13	meeting, but there are a number of students,
14	either the parent wants to meet or the School
15	District wants to meet, and they meet whenever
16	that need is, so I wouldn't have an estimate
17	of how many total IEP meetings would be held.
18	At minimum, 2,000 IEP meetings.
19	Q. So were there approximately 2000
20	students with disabilities in that Network 7?
21	A. So yes.
22	Q. Do you know what percentage of those
23	students were English learners?

24

Α.

No.

Page 43

1	Q. Do you know what percentage had limited
2	English proficient parents?

- 3 A. No.
- 4 Q. And in your capacity as director, were
- 5 | you alerted to all IEP meetings that happened
- 6 at the building level or --
- 7 A. No.
- 8 Q. How did you oversee what went on at IEP
- 9 meetings?
- 10 | A. What occurred at the meetings
- 11 themselves?
- 12 Q. Yes.
- 13 A. Because I wasn't in every IEP meeting,
- 14 | you would receive feedback from the team or
- 15 the parent.
- 16 Q. Would parents call you directly?
- 17 A. Yes.
- 18 Q. And how would they know to do that?
- 19 A. District website, special education
- 20 | liaison, building principal.
- 21 | Q. Approximately how many times did parents
- 22 | call you during a school year?
- 23 A. During a whole school year?
- 24 Q. Yes. Or if it is easier to answer the

	Page 47
1	communication between a parent and a school
2	team.
3	Q. And are those bilingual teachers,
4	principals and staff trained in any way?
5	A. Trained educators? Yes.
6	Q. Are they trained to be interpreters, to
7	provide language assistance?
8	A. Not to my knowledge.
9	Q. And do you know how often they were
LO	used, the bilingual teachers, principals and
L 1	staff, how often were they used, in IEP
L 2	meetings, for example?
L 3	A. They are used as needed. Some
L 4	buildings have large numbers of bilingual
L 5	staff secretaries, principals, as ongoing
L 6	support to parents for meetings of any kind at
L 7	the school, including IEP meetings.
L 8	Q. And would they receive any kind of
L 9	training from your office from the director of
2 0	special education with regard to their
21	participation in IEP meetings?
22	A. No. Ludy Soderman oversees the
2 3	Interpretation & Translation Office, and she

does do training for District employees, but

	Page 48
1	we do not for interpretation.
2	Q. Or for any other reason; correct?
3	A. We do training on special education all
4	the time.
5	Q. Right. And when you say staff, could
6	that be an administrative staff? Could that
7	be someone who is bilingual who works in the
8	office who would provide interpretation
9	services?
10	A. Yes.
11	Q. So any staff who is bilingual?
12	A. Yes.
13	Q. You mentioned that some parents
14	preferred LanguageLine to BCA's. And why
15	would that be?
16	A. It depends on the parent, but if they
17	have experience having used LanguageLine in
18	the past, and they are comfortable with it,
19	then they will ask to use LanguageLine. If
2 0	it is a matter of experience, and if they
21	liked it or didn't like it. In person is
22	usually a preferred method.
23	Q. How do you know that that's the
24	preferred method?

	Page 80
1	District and has not yet been identified as
2	needing special education services, how would
3	the school building staff know that the parent
4	is limited English proficient?
5	A. By reviewing the school language survey
6	the parent filled out at registration.
7	Q. Do you know where the home language
8	survey is maintained?
9	A. No.
LO	Q. Do you know if there is a database that
L 1	is accessible to all staff?
L 2	A. No.
L 3	Q. No, there isn't a database?
L 4	A. We don't keep track of the parents that
L 5	are what you are describing as limited English
L 6	proficient.
L 7	Q. And do you know the withdrawn.
L 8	How would your office learn
L 9	about whether a parent is limited English
2 0	proficient or not, your Office of Specialized
21	Services, how would you know that?
22	A. Potentially, from the school team, a
2 3	member of the school team. It could be that

the parent reaches out to us, and they are

	Page 94
1	that time.
2	Q. And what, if anything, does this
3	addition mean for the IEP itself, for the IEP
4	document, the individualized education program
5	document?
6	A. It means that the documents that are
7	produced, the standard information is
8	translated into that language, because IEP's
9	are individualized and student-specific, the
L O	student-specific information is not
L1	translated.
L 2	Q. So would it be fair to say that the
L 3	headings are translated into the eight most
L 4	common languages?
L 5	A. Yes. Can we take a bathroom break?
L 6	Q. Sure.
L 7	
L 8	(Whereupon a short break was
L 9	taken at 12:14 to 12:21 p.m.)
2 0	
21	BY MS. McINERNEY:
2 2	Q. So looking at the Rule 30(b)(6) topics,
2 3	we are at Topic Number 3, the number of
2 4	limited English proficient parents of students

	Page 98
1	Q. And could you tell us what it states for
2	the '15, '16 school year regarding
3	A. For the '15, '16 school year, there were
4	3,507 special education students who lived in
5	a household with a home language other than
6	English.
7	Q. And is this information that you knew
8	prior to this data poll?
9	A. No.
10	Q. And do you know, prior to the 2015, 2016
11	school year, approximately how many limited
12	English proficient parents of students with
13	disabilities were in the School District?
14	MS. OBOD: Objection to form.
15	You can answer.
16	THE WITNESS: No.
17	BY MS. McINERNEY:
18	Q. Do you know if that number is going up
19	or going down between the 2012, '13 school
20	year to the 2017, 2018 school year, do you
21	know if the number of limited English
22	proficient parents of students with
23	disabilities is increasing?
24	MS. OBOD: Objection, lack of

	Page 99
1	foundation.
2	BY MS. McINERNEY:
3	Q. You can answer the question.
4	A. This document here says that for the
5	2016, '17 school year, there were 3,783
6	special education students who lived in a
7	household with a home language other than
8	English. That shows an increase between '15
9	and '16 to '16 and '17.
LO	Q. Okay, thank you. Do you have any
L1	knowledge about the number of students,
L 2	special education students, with limited
L 3	English proficient parents prior to the 2015,
L 4	'16 school year, other than the information
L 5	that appears on this
L 6	MS. OBOD: Objection, lack of
L 7	foundation.
L 8	BY MS. McINERNEY:
L 9	Q document?
2 0	A. No.
21	Q. So turning to the next page, Page 2 of
22	the document, with regard to Question Number
2 3	2, what does that refer to?
2 4	A. It says the annual number of IEP process

	Page 122
1	Q. With regard to IEP meetings, more
2	generally, or to go over an IEP document, do
3	you know how often LanguageLine is used and
4	how often BCA's are used?
5	A. I do not know LanguageLine. I do know
6	that BCA's sign in for the IEP meeting.
7	Q. Does your office or does any office
8	maintain data about what percentage of IEP
9	meetings include a BCA?
L O	A. No.
L 1	Q. So you mentioned the IEP and that the
L 2	headings are translated, but the
L 3	student-specific information is not provided
L 4	in the written document?
L 5	A. Correct.
L 6	Q. With respect, going back for a moment to
L 7	the evaluation report, are there any timelines
L 8	associated with meeting about an evaluation
L 9	report, and if so, do you know what that
2 0	requirement is?
21	A. The evaluation is to be completed within
22	60 days. The report needs to be provided to
2 3	the parent ten days in advance, and they then

meet to review the evaluation.

23

	Page 130
1	changes are in the procedure. Prior to this
2	school year, what was your procedure for
3	determining whether documents would be
4	translated or not?
5	A. It was the same practice. Now, it is
6	put in writing. That's the difference.
7	Q. So the procedure with regard to
8	translation of documents has been the same?
9	A. Yes.
10	Q. Have there been any changes in the
11	factors that you consider with regard to
12	whether or not you translate a document?
13	A. Thank you. The questions have been
14	added. We memorialized the questions by
15	which we would review the request to determine
16	whether or not we would translate it.
17	Q. You mentioned limited resources. Could
18	you explain the limitations of the resources?
19	A. We are a large urban school district,
20	where Pennsylvania does not have fair funding.
21	I don't know if you want to go down that road,
22	but I can tell you that we do not have an
23	unlimited bank account for funding the
24	services and supports that are provided to

	Page 140
1	increased in a significant way?
2	A. I just know that it has increased.
3	Q. Okay. That's it on this document. And
4	now, I'm going to show you what's going to be
5	marked as Exhibit 4.
6	
7	(Whereupon the court reporter
8	marked document as Hess 4 for identification.)
9	
10	BY MS. McINERNEY:
11	Q. I'm showing you what's been marked as
12	Exhibit Number 4. Do you recognize this
13	document?
14	A. Yes.
15	Q. And what is it?
16	A. The guide that I was talking about.
17	Q. And do you know when this document was
18	developed?
19	A. Yes, in 2015.
2 0	Q. And who is it that developed this
21	document?
22	A. I did.
2 3	Q. And did you develop this in consultation
2 4	with anyone else?

	Page 141
1	A. Yes. I talked about this earlier, PDE
2	and Office of General Counsel.
3	Q. And in on the first page, can you
4	read the fifth bullet point down?
5	A. "If a parent speaks a language other
6	than English, ensure that a bilingual
7	counseling assistant is requested at least 72
8	business hours before the scheduled meeting.
9	He or she is to receive a copy of necessary
L O	documents to indicate attendance at IEP
L 1	meetings on the cover sheet."
L 2	Q. Do you know if BCA's actually receive a
L 3	copy of necessary documents?
L 4	A. I don't know.
L 5	Q. And who would be responsible for
L 6	ensuring that that happens?
L 7	A. The person making the request, either
L 8	the special education teacher, the special
L 9	education liaison.
2 0	Q. And would that occur at the building
21	level?
2 2	A. Yes.
2 3	Q. And it notes here that a BCA is

requested at least 72 hours before the

Page 160 1 participation. 2 And this is the procedure that was put 0. 3 into place this school year? 4 Α. Yes. And so is there any form that they fill 5 out or any assessment that they make as to the 6 parents' participation in IEP meetings? 7 They are asking questions, they are 8 9 getting the feedback, they are having the conversation with the director, and the 10 11 director is having follow-up conversations 12 both with the team and possibly the parent. 13 So, again, I just want to make sure that 14 I am clear. If a limited English proficient 15 parent has not utilized interpretation 16 services, like a BCA, then what would be your 17 response to a request for translation? 18 It depends on the student and the 19 parent. Not the student, the parent, and the 20 IEP process so far. I want to know more 21 about what they have done and where they are 22 at in the IEP process.

Q. Have there been occasions when you have requested that the special ed director further

23

	Page 259
1	You can answer.
2	THE WITNESS: About a year.
3	BY MS. McINERNEY:
4	Q. Could you read what the body of that
5	e-mail says?
6	A. The top one?
7	Q. Yes.
8	A. "Good afternoon. Our contact is very
9	minimal and is only used in cases of legal and
10	due process hearings. We can talk about this,
11	as we do not have the funding for IEP
12	translation as of today. Wendy."
13	Q. Do you recall what happened with those
14	seven requests for IEP translations?
15	A. I believe they were translated.
16	Q. And do you know who translated those?
17	A. Global Arena. Whether they came out of
18	OSS or they came out of translation services,
19	I'm not sure.
2 0	Q. But do you know whether the seven were,
21	in fact, translated?
22	A. Yes, seven were translated.
2 3	
2 4	(Whereupon the court reporter

	Page 260
1	marked document as Hess 18 for
2	identification.)
3	
4	BY MS. McINERNEY:
5	Q. Now, I'm going to show you Exhibit 18.
6	What is the date of that e-mail?
7	A. December 1, 2015.
8	Q. And who is it from and to?
9	A. Deb Griffis to Wendy Shapiro and myself.
10	Q. And reading that e-mail, can you read
11	what it says out loud?
12	MS. OBOD: Objection to form.
13	You can answer.
14	THE WITNESS: "FYI, for my
15	ongoing concern."
16	BY MS. McINERNEY:
17	Q. And was that from Wendy Shapiro?
18	A. That was from Deb Griffis to Wendy
19	Shapiro and myself.
2 0	Q. And what is the e-mail right below it?
21	A. From Cong Wang to Deb Griffis. "Deb,
22	please note that we do not have fund to
23	provide translation for IEP reports. That is
24	why I always forward requests to you, knowing

	Page 261
1	that you have a contract in place. I
2	understand that you do not do translation for
3	everyone who makes requests, but I do not know
4	the criteria you use to accept or to reject
5	the request."
6	Q. And what is the next sentence there?
7	A. "I do not want to prematurely reject any
8	given request, because some of them may be
9	acceptable to you. That is why I forward
L 0	them to you to make a call. Sorry for the
L1	confusion. Cong."
L 2	Q. So it appears that there is an ongoing
L 3	process in place whereby requests for
L 4	translation are provided to the Office of
L 5	Specialized Services. Do you know who was
L 6	making the decisions with regard to
L 7	translating documents?
L 8	A. Between Cong and Deb?
L 9	Q. No, I mean within the Office of
2 0	Specialized Services, who made the decision?
21	A. Deb would send them to Nancy to send
2 2	them to Global Arena.
2 3	Q. So who made the decision that Global
24	Arena funding from the Office of Specialized

	NATALIE HESS
	Page 278
1	that right?
2	A. December 7th, yes, 2015.
3	Q. And who is Katie McClure?
4	A. She was an SEL at Kensington Health
5	Sciences.
6	Q. So this is a communication between it
7	is from Mr. Wang to the SEL directly to Katie
8	McClure?
9	A. Yes.
L O	Q. And are you familiar with this form that
L 1	Ms. McClure had provided to Mr. Wang?
L 2	A. Which form?
L 3	Q. The form that's attached here?
L 4	A. That's actually the information where
L 5	they import it into the website.
L 6	Q. Okay, so it is based on a request done
L 7	through the website?
L 8	A. Yes.
L 9	Q. So it would go directly to Mr. Wang?
2 0	A. Yes.
21	Q. And what is that first sentence that he
22	states there?
2 3	A. "School District only have the resources

to provide translation for IEP reports that

Page 279 are involved in legal proceedings." 1 2 Ο. And then what's the next sentence? 3 Α. "If this IEP case is part of a legal proceeding, please connect with Deb Griffis." 5 And what is the sentence right after that? 6 7 Α. "The School District does provide live interpretation services to IEP meetings. You 8 9 can make a request at the website." Would you consider this to be a denial 10 11 of a request that a document be translated? 12 Α. No. 1.3 Okay, and why? Q. 14 Because he is telling her to reach out 15 to Deb Griffis. But he has communicate that if the IEP 16 0. 17 case is part of a legal proceeding, that she should contact Deb Griffis? 18 19 I can't understand why he wrote it that 20 way or what his -- this is back in the time 21 where they were going back and forth between 22 who does what, right, for the translation

services, but clearly, he sent it back to the

Office of Specialized Services.

23

Page 284 December 24th, 2015. 1 Α. 2 0. And drawing your attention to the e-mail 3 exchange from Mr. Wang to Ms. Shapiro? Α. Yes. 4 5 Mr. Wang is referencing the small -- I understand the small contract with your office 6 7 has with the local translation company, Global Arena, only allows you to do a limited number 8 9 of translations of those reports that are part 10 of legal proceedings; correct? Is that what 11 it says? 12 Α. That's what it says. 13 In the context of this e-mail, he also Ο. references that his own translation and 14 15 interpretation center, quote, we do not have 16 the resource to provide translation for IEP 17 reports. So do you think that that's an 18 accurate statement that the translation 19 interpretation center did not have enough

A. I think this is his ongoing effort to ensure that they are only getting the smaller documents to translate, that's what they have the manpower to do, that larger documents need

resources to cover translation of IEP's?

20

21

22

23

Page 290 And could you read what that says? 1 2 Α. "Hi, John. Please see translation 3 request below and document attached. Natalie wants all translation requests to be reviewed 5 by the network directors. Has the school used their local resources? Is there a legal case, 6 et cetera? Let me know if I should forward 7 for translation." 8 9 There are many e-mails where we have 10 seen the same questions about has the school 11 used their local resources, is this a legal 12 case? And are those the two questions that you were generally asking? 1.3 14 Α. No. 15 Ο. Okay. 16 Α. There is also et cetera there. I mean, 17 it is trying to get a bigger picture of the 18 case, and ultimately, it is the director's 19 decision to determine if that is going to be 20 forwarded for translation. 21 Ο. So it will be the -- it is the special education director's decision? 22 23 Α. Yes.

Although many of these seem to be coming

24

Q.

	Page 296
1	there been any change in policies, procedures
2	or practices regarding notifying parents of
3	their right to request translation and
4	interpretation services?"
5	Do you believe that there has
6	been a change in what the District is doing
7	with respect to notifying parents of their
8	rights?
9	A. Yes.
10	Q. And when did that change take place?
11	A. When we started using the parent rights
12	review of the procedural safeguards.
13	Q. And would that be the beginning of this
14	school year?
15	A. Yes.
16	Q. And prior to that, there wasn't such a
17	notification to parents?
18	A. Correct.
19	Q. You were asked to testify regarding
20	number of translations of special education
21	documents. And would you agree that the
22	information provided with respect to 2015,
23	2016, and I think it is 2017, that we reviewed
24	today is accurate?

# Case 2:15-cv-04782-MSG Document 83-10 Filed 08/03/18 Page 29 of 29 NATALIE HESS

	Page 326
1	ACKNOWLEDGMENT OF DEPONENT
2	I,, do
3	hereby certify that I have read the foregoing
4	pages to and that the same is a correct
5	transcription of the answers given by me to
6	the questions therein propounded, except for
7	the corrections or changes in form or
8	substance, if any, noted in the attached
9	Errata Sheet.
10	
11	
12	DATE SIGNATURE
13	
14	Subscribed and sworn to before
15	me this, day of,
16	2018.
17	
18	My commission expires:
19	
2 0	
21	
22	
23	Notary Public
2 4	

# EXHIBIT 8

	Page 1
1	IN THE UNITED STATES DISTRICT COURT
	FOR THE EASTERN DISTRICT OF PENNSYLVANIA
2	
3	
	T.R., et al., :
4	:
	Plaintiff(s), :
5	:
	vs. :
6	:
	THE SCHOOL DISTRICT OF :
7	PHILADELPHIA, :
0	: NO 15 04500 MGG
8	Defendant(s). : NO. 15-04782-MSG
9	Tuesday, January 23, 2018
10	Philadelphia, Pennsylvania
10	
11	
12	Oral Deposition of ALLISON STILL, held at
13	the law offices of DRINKER BIDDLE, One Logan Square
14	130 N. 18th Street, Philadelphia, Pennsylvania,
15	commencing at approximately 9:38 a.m., on the above
16	date, before Josephine Guerrieri, Professional Court
17	Reporter and Commissioner of Deeds.
18	
19	
20	
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22	Philadelphia, Pennsylvania 19103
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1	DEPOSITION SUPPORT INDEX
2	
	DIRECTIONS NOT TO ANSWER:
3	PAGES: None
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5	REQUESTS FOR DOCUMENTS OR INFORMATION
	PAGES: None
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7	
	STIPULATIONS AND/OR STATEMENTS:
8	PAGES: 5
9	
10	MARKED QUESTIONS:
	PAGES: None
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	WITNESS		PAGE
4	ALLISON STII	ı L	
5			
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-	MR. S	SAINT-ANTOINE	5
7	MS. C	BOD	154
8			
9 10		EXHIBITS	
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15	Still-4	Handbook	7 4
16	C+:11 F	Evaluation Form	7 4
17	Still-5	Evaluación Form	7 4
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2	PROCEEDINGS
3	
4	(It is agreed by and among
5	Counsel for the respective parties
6	that the reading, signing, sealing,
7	filing and certification are hereby
8	waived, and all objections, except as
9	to the form of the question, are
10	reserved until the time of trial.)
11	
12	ALLISON STILL, having been
13	first duly sworn, was examined and
14	testified under oath as follows:
15	
16	EXAMINATION
17	
18	BY MR. SAINT-ANTOINE:
19	Q. Good morning, Ms. Still. Thank
20	you for being here.
21	My name is Paul Saint-Antoine
22	from the law firm of Drinker, Biddle & Reath,
23	and I represent the plaintiffs in this
2 4	litigation.

Page 51 she knows, but she's not here as a 1 2 lawyer. 3 BY MR. SAINT-ANTOINE: Let me restate the question, Ms. 4 0. Still, so the record is clear --5 Α. Yeah. 6 7 Ο. -- there's a lot of back and forth. 8 9 Α. Okay. 10 0. Are you aware of a situation, Ms. 11 Still, where a parent's right to meaningful 12 participation would be fulfilled even through 13 they were denied access to the written IEP? 14 Α. No. 15 Ο. Okay. A couple more questions and then we'll take a short break. 16 17 Α. Okay. 18 In your present role as Deputy Q. 19 Chief, Ms. Still, do you have any involvement 20 in the budget for the school district? 21 Α. Some. So, I'm -- I'm -- I think -- I forgot the official title, but I oversee 22 23 the Title 3 Project, so, those are Federal funds and, so, I kinda determine that budget 24

		Page 79
1	complied with?	
2	A. 1	No.
3	Q. I	Does the school district
4	currently have	a PHLOTE list; is that how you
5	refer to it?	
6	А. І	District wide or
7	Q. 3	Yes.
8	Α. Σ	Yes.
9	Q. I	Is that a is that list
10	complete?	
11	Α.	Yeah, I think it's pretty it's
12	definitely for	students that have an English
13	language status	S .
14	Q.	If you went on the district
15	computer now ar	nd ran a list, would it give you
16	an accurate nur	mber of the English learner
17	students?	
18	A. A.	And their languages? The
19	languages of th	ne English language students?
20	Q. <u>7</u>	des.
21	A	Yeah, I would say it's not a
22	hundred percent	t, but it's pretty close.
23	Q. I	Do you know approximately how
24	many students a	are currently English learners in

Page 80 the district? 1 2 Α. It's about 14,000. 3 Q. And how does that compare to 4 prior years? We have increased -- yeah, I'd 5 have to look. I think when I started we were 6 7 at 11,000, 12,000, now it's 14,000. When you started as an ESL 8 Ο. 9 teacher? No, I don't know what it was 10 11 In this role as a director. then. 12 Q. From about 2012? 13 Α. Yes. So, of the approximately 14,000 14 15 students currently in the English learners, do 16 you have a sense of what portion would be 17 captured by the float list? Yeah, most of then. I mean --18 19 yeah. 20 And how frequently is the list Ο. 21 updated or is it continuously updated? It's continuously updated because 22 23 we continuously get new students coming in. 24 When the status is created for the student, we

Page 103 others are not? 1 2 Α. That's my understanding, yes. 3 Ο. How about the IEP plan itself, do you know what the policy is for that? 4 5 I'm not super familiar with it, but my understanding is that there's kind of a 6 7 protocol to go through to determine if the IEP is translated or not. 8 9 And the protocol thank you are referring to, is that a new protocol? 10 11 I believe it's a practice that's Α. 12 been in place, but recently kinda more formalized. 13 14 How far back does the practice go 15 that's been more formalized in the protocol? 16 Α. I'm not sure. 17 Does it go back before 2017? 0. 18 Α. I believe so. Do you know how far back it goes? 19 Q. 20 Α. No. 21 Ο. Does it go back before 2016? 22 I don't know. Α. 23 I think you also mentioned, Ms. 0. 24 Still, providing translation of documents upon

Page 156 1 CERTIFICATION 2 3 4 I, JOSEPHINE GUERRIERI, Professional Court Reporter and Notary Public, do hereby certify that the proceedings and 6 7 evidence noted are contained fully and accurately in the notes taken by me at the 8 9 deposition of the above matter, and that this 10 is a correct transcript of the same. I further certify that I am not 11 12 an attorney or counsel of any of the parties, 13 nor a relative or employee of any attorney or 14 counsel in connection with the action, nor 15 financially interested in the action. 16 Josephine Guerrieri 17 18 Josephine Guerrieri My Commission Expires: March 23, 2019 19 20 21 (The foregoing certification of this transcript does not apply to any reproduction of the same by any means, unless under the 22 2.3 direct control and/or supervision of the certifying reporter.) 2.4

## EXHIBIT 9

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Page 1
           IN THE UNITED STATES DISTRICT COURT
1
        FOR THE EASTERN DISTRICT OF PENNSYLVANIA
 2
 3
4
     T.R., et al.,
                              )
                Plaintiffs,
5
                - vs -
6
     THE SCHOOL DISTRICT OF
7
     PHILADELPHIA,
                Defendant. ) No. 15-04782-MSG
8
9
10
                 Oral deposition of KIMBERLY CAPUTO,
    held at the Law Offices of DRINKER, BIDDLE &
11
12
     REATH, LLP, One Logan Square, Suite 2000,
     Philadelphia, Pennsylvania, on March 15, 2018,
13
     commencing at approximately 9:29 a.m., before
14
     Susan Endt, Court Reporter and Notary Public.
15
16
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18
19
20
                Veritext Legal Solutions
21
                    1801 Market Street
22
                        Suite 1800
                 Philadelphia, PA 19103
23
24
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Page 2
1
    APPEARANCES:
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    BY: MARJORIE McMAHON OBOD, ESQUIRE
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      Philadelphia, Pennsylvania 19102
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11
          Representing the Defendant
1 2
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    DIRECTIONS NOT TO ANSWER:
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    PAGES: None
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    REQUEST FOR DOCUMENTS OR INFORMATION:
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    PAGES: None
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    STIPULATIONS AND/OR STATEMENTS:
7
    PAGES: 5
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    MARKED QUESTIONS:
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    PAGES: None
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2	PROCEEDINGS
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4	(By agreement of counsel,
5	all objections, except as to the form
6	of the question, have been reserved
7	until the time of trial.)
8	
9	KIMBERLY CAPUTO, having
10	been first duly sworn, was examined
11	and testified as follows:
12	
13	EXAMINATION
14	
15	BY MS. McINERNEY:
16	Q. You know who I am, Maura McInerney,
17	from Education Law Center, here on behalf of
18	the parents.
19	Would you please state your full name
20	for the record?
21	A. Kimberly Ann (ph) Caputo,
22	C-A-P-U-T-O.
23	Q. And what is your address?
24	A. My home address?

Page 75 organizational chart. 1 2 Okay. So how does the district 0. 3 identify parents with limited English proficiency? 4 I -- I don't know the answer to that 5 question. I don't know. 6 7 And when you were deputy of the Ο. Office of Specialized Services, were there any 8 9 specific policies or practices regarding 10 limited English proficient parents? 11 That IDEA documents consisting of the 12 consent documents, a notice of recommended 13 educational placement, a permission to evaluate needed to be presented to a parent in their 14 15 native language and the parent needed to be provided with the procedural safeguards in 16 17 their native language. 18 The -- at a local level, teams should be taking steps to ensure that parents had the 19 20 opportunity to participate in whatever the IDEA 21 process was -- whatever the IDEA process 22 happened to be. 23 So with regard to IDEA consent 24 documents, you referenced the NOREP, the notice

Page 91 proficient parents in the special education 1 2 context? 3 Α. I don't believe so. So there was no policy about when or Ο. whether IEP documents would be translated? 5 If -- if -- thank you. When school 6 teams made a -- when school teams -- IEP 7 documents could be translated. 8 9 Q. And what were the circumstances under which IEP documents would be translated? 10 11 A parent made the request and the 12 team determined it was necessary. 13 So once a parent made a request, what Q. happened with that request? How was that 14 15 request made? It would have to start at the school 16 Α. 17 level. 18 And were parents apprised at every Q. IEP meeting of their right to request the 19 20 translation of an IEP document? 21 Α. I don't know. I don't know the 22 answer to that. 23 Was there any policy about that? 24 written procedure?

Page 92 I don't recall. I don't recall. 1 2 don't -- I don't recall. So the request at the 3 school level, and there would probably be support from the director assigned to support 5 that school who would, then, either facilitate or at least be apprised that a particular 6 7 document was either going to go to the translation center for translation or out to 8 9 contract. And how were those decisions made and 10 0. 11 who made them? 12 Α. They were made at a local level and may have involved a special education director. 1.3 And who kept track of that? 14 0. 15 Α. Of what? 16 0. Of how many times parents asked for 17 an IEP document to be translated and whether 18 that request was denied or accepted? 19 I don't know if individual directors kept that, I don't know. They may have and I 20 21 also don't know if the Office of Translation 22 kept track of what they received. They, of 23 course, would not know what they didn't receive 24 because the request was denied and I don't know

Page 93 -- well, Chris Marino probably kept track of 1 2 the number of documents going out to a 3 contractor. So in some instances, would the 4 Ο. 5 decision be made by the special education liaison at the local level, at the school 6 7 building level? Possibly. 8 Α. 9 Q. So sometimes it might be the special 10 education liaison making the decision and, 11 other times, it might be the director making the decision? 12 13 Certainly possible. Α. Did any of these requests ever come 14 0. 15 to the Office of Specialized Services during 16 the time that you were deputy? 17 Not directly to me. I would assume, Α. 18 yes. And how would that occur? 19 Q. 20 I would assume by e-mail or fax or Α. 21 something. 22 Who would the request be coming from? 0. 23 Α. A school team. 24 Q. So it would not come from an

Page 106 And what is your understanding Okav. 1 2 as to the policy of the school district 3 regarding translation of documents today? You explained what it was when you were deputy. 5 What is your understanding of whether or not documents are translated upon request? 6 7 How are those requests handled? Α. So I think before the requests, there 8 9 -- what is happening now is preceding any 10 request, there's a specific conversation with 11 parents around summarizing the procedural 12 safeguards and whether the parent is seeking the translation of certain IDEA documents. 13 Τf -- so that -- that conversation happens first. 14 15 And if that parent indicates that, yes, in 16 fact, they would like the documents translated, 17 I believe that it happens or additional 18 questions are asked. I -- I don't know because I have not 19 20 experienced the second part of that. I have 21 only been in meetings where the conversation 22 has occurred and parents have indicated they 23 are ready to move forward with the bilingual

counselor present and they are not making a

24

Page 107 request for further translation. 1 2 Is it your understanding that this 0. 3 inquiry is made at every IEP meeting? Α. Yes, that is -- that's my 4 5 understanding. So at every IEP meeting, there is an 6 Q. 7 opportunity for the parent to request a translated document? 8 9 Α. That is a statement that is part of 10 the conversation, yes. 11 Are parents given anything in writing 0. about this? 12 13 There is something -- there is a Α. document -- it's a one pager -- that's -- in 14 15 the meetings where I have been in attendance, I 16 don't know if parents -- I'm certain that that 17 one pager would have been made available to 18 them. 19 The -- every meeting that I am in 20 attendance, there is a parent attorney in 21 attendance. And the meetings where I attend, 22 the parent attorney says we don't need any --23 we don't need a piece of paper, we are ready to 24 proceed. So that's the limited universe that I

Page 108

- 1 can speak from.
- 2 Q. So you referenced a one pager.
- 3 What's the one pager?
- 4 A. The one pager is the summary of the
- 5 procedural safeguards and the statement
- 6 regarding the ability to obtain translated
- 7 documents.
- 8 Q. And what is that statement?
- 9 A. You know, the director reads from the
- 10 -- from the one pager. It's -- it exists, so I
- 11 would refer you to that document. I would just
- 12 be summarizing it and probably not doing a very
- 13 good job.
- 14 | Q. Is that a new document? Is this a
- 15 | new procedure?
- 16 A. It is.
- 17 Q. And when did this procedure start?
- 18 A. I don't know when it started. I only
- 19 know that in meetings that I have recently been
- 20 | in, that that process has happened.
- 21 Q. And is the one pager translated into
- 22 | the person's native language?
- 23 A. Again, I am not -- I don't know. It
- 24 may very well be.

Page 109 In the situations that I have been 1 2 involved in, they have not requested a copy. 3 Any attorney has said we are fine with the verbal. I think that -- so I don't know. 4 5 So preceding a request for translation, a parent -- someone reads this one 6 7 pager --Yes. 8 Α. 9 Q. -- to the parent? 10 Α. Yes. 11 And it goes through all of the 0. procedural safeguards and includes a reference 12 13 to translating IEP documents? 14 Α. Yes. 15 Ο. Okay. And what transpires after that? 16 17 Α. And we have our meeting. 18 Okay. And so at that juncture, if a 0. parent were to say I would like a translated 19 20 document, what happens? 21 Α. I couldn't say. I have not been in 22 meetings where that has happened. 23 Okay. Have you been involved with 0. 24 any meetings where there is a discussion of

Page 110 whether a translated document is needed or any 1 2 discussions of that? 3 Α. No. Okay. And how many IEP meetings have Ο. you attended where this document has been 5 provided? 6 7 Where the document has been a part of the meeting, I don't know that it is -- has 8 9 been provided because a parent hasn't asked for 10 it. 11 Ο. I'm sorry. Maybe I'm not explaining myself very well. 12 13 Α. Okay. You said at every IEP meeting, 14 Ο. 15 parents are provided with this one pager? MS. OBOD: Objection to 16 17 form. 18 I don't believe that's what I said. 19 BY MS. McINERNEY: 20 Okay. Can you explain it to me Ο. 21 again? 22 When are --THE WITNESS: Can she refer 23 24 to the record?

Page 111 MS. OBOD: Do you want to 1 2 go back to when you answered it? MS. McINERNEY: 3 Sure. 4 Α. I mean I'm happy to do it again. So 5 there is a one pager that summarizes the procedural safequards. 6 BY MS. McINERNEY: 7 Is --0. 8 9 MS. OBOD: Let her answer, 10 please, without interrupting her. 11 In addition, it includes the 12 translation piece that we have been discussing. 13 In the meetings that I am in attendance because parents -- I'm only there 14 15 because parent has counsel. In the meeting --16 in those meetings, parent counsel has declined 17 to accept the document on behalf of their 18 client. They have indicated it is not necessary. And, then, we move on from -- and 19 20 they have said we do not need documents 21 translated and so the meeting commences. 22 BY MS. McINERNEY: 23 What I was asking is whether the one 0. 24 pager is read aloud --

Page 112 Yes, it is. 1 Α. 2 Ο. -- at every IEP meeting? 3 Α. It is. MS. OBOD: Objection to 4 form. 5 In the meetings that I have been in 6 7 attendance, where the parent does not speak English, yes. 8 9 BY MS. McINERNEY: And does -- the document is read and 10 11 the BCA will provide an interpretation of 12 that --13 Correct. Α. -- to the limited English proficient 14 Ο. 15 parent? 16 Α. That's correct. 17 0. I think the problem was I was 18 distinguishing between rejecting the translated document versus -- you said they reject the 19 20 document. 21 Are -- you're referring to the fact 22 that they say I don't need documents 23 translated, correct? 24 Α. They say I don't need documents

Page 114 meaningful participation is assessed at a local 1 2 level, as reflected by the parents' engagement 3 with whatever the IDEA process is, whether that's an IEP meeting, an evaluation meeting. 4 BY MS. McINERNEY: 5 Okay. Are there any specific 6 7 trainings on what it means to meaningfully participate in IEP meetings? Are there any 8 9 trainings on that? 10 Α. Not that I am -- I'm not aware. 11 0. Okay. 12 Α. I don't know. 13 Do you know what percentage of 0. documents are translated by the Office of 14 15 Specialized Services versus were translated by the translation offices during the time that 16 17 you were deputy? 18 Α. I do not. So, currently, parents are notified 19 of the ability to request translated documents 20 21 through this one pager? 22 (Nod.) Α. 23 And prior to that, how are they 0. 2.4 notified?

Page 115 I don't recall. I don't recall. 1 Α. 2 Was -- is this the first time that 0. 3 there has been a one pager like this that has summarized the rights of parents? 5 Α. Yes. Okay. Do you recall, again, when 6 Ο. 7 this started to be used, when the policy changed? 8 9 MS. OBOD: Objection. Asked and answered. 10 11 You can answer. I don't recall when it started. 12 Α. 13 BY MS. McINERNEY: Okay. Do you recall the first IEP 14 0. 15 meeting you attended where this was used? 16 Α. It was this school year. That is the 17 best I can do. 18 Do you know if the district has a 0. language access policy? 19 20 I don't know. I don't know the Α. 21 answer to that question. Do you know if there are any policies 22 0. that have been adopted by the SRC relating to 23 24 language access for limited English proficient

Page 125 don't recall is was there such a letter that 1 2 came to me directly or did it go to Dr. Hite 3 and, then, come to me. That is possible. And when was that letter provided to Q . 5 you? MS. OBOD: Objection to 6 7 form. You can answer. 8 9 Α. Yes. I'm not sure when it was 10 provided to me, but I recollect the advocacy 11 community providing a letter outlining their 12 concerns about translation and interpretation. 13 Not interpretation, translation. 14 BY MS. McINERNEY: 15 0. And what were those concerns? 16 Α. That IDEA documents, all of them should be translated. That was the overall 17 18 gestalt of the letter. 19 Did you ever keep track of who was 20 covering interpretations at IEP meetings, as to 21 how often Language Line was used or how often 22 BCAs were utilized? 23 Α. No. 24 Q. Did you ever discuss this issue at

Page 126 staff meetings of the Office of Specialized 1 2 Services when you were deputy? 3 Α. It's possible. Did you ever discuss translation Ο. 5 services in your meetings as deputy? Possible. 6 Α. 7 How often? Ο. It's possible. 8 Α. 9 Q. How often did you have staff 10 meetings? 11 We met regularly at least once a 12 month, if not more frequently and -- well, 13 staff meetings, it depends on the composition 14 of staff. 15 So I would meet with directors at 16 least one a month, if not more frequently, 17 depending on the time of year. And I would 18 meet with various groups on a -- on a regular basis, depending on what initiatives were going 19 20 on, what was --21 Ο. Did you ever ask if telephone 22 interpreters, Language Line, was an adequate substitute for BCAs? 23 24 Α. I don't think -- no, I don't think I

Page 127 had a -- no. 1 2 Ο. And what was your position with 3 regard to that, when you were the deputy or did you have a position? I did not have a position. I did not 5 have a position. 6 7 Did you take any steps to ascertain Ο. the quality of interpretation services being 8 9 provided? 10 Α. Of interpretation, no. 11 MS. OBOD: Are we going to 12 take a break soon because I have to 13 make a call at 12:30? 14 MS. McINERNEY: We can take 15 a break now. 16 17 (At this time, a short 18 break was taken.) 19 20 BY MS. McINERNEY: 21 0. We were talking earlier about the use 22 of interpreters at IEP meetings. Given the number of internal staff at the time that you 23 24 were deputy, do you know how many IEP meetings

Page 128 could be covered by the BCAs? 1 2 Α. I do not. 3 Q. Okay. And do you know if there was a budget for interpreters that attended IEP 5 meetings? Α. I -- I do not -- I do not know. 6 7 Ο. Okay. It was not part of the Office of 8 Α. 9 Specialized Services' budget. 10 Were IEP meetings prioritized in any 11 way that you know of? Was there any policy or 12 procedure whereby BCAs were utilized for IEP 13 meetings? 14 Not that I know. No, not that I'm 15 aware of. 16 Q. Okay. And did all schools know that 17 BCAs were available for IEP meetings? 18 I would think that, yes. I would 19 think so. 20 And you had previously testified that Ο. 21 you do not know how often telephonic 22 interpreters were used for IEP meetings? 23 Α. That's correct.

Okay. And there were no policies or

24

Q.

Page 129 procedures concerning the use of Language Line 1 2 that you were familiar with, with regard to 3 when telephonic interpreters would be used? If that is -- I'm not sure that that 4 Α. 5 is what I testified to. The use of Language Line necessitated some knowledge in order to 6 7 access it. So that was provided to school teams. 8 9 Q. Information concerning Language Line? 10 Α. Correct. 11 Were provided to school teams? 0. 12 Α. Yes. 13 But there was no policy or procedure Q. regarding when to use them? It was rather one 14 15 of their options? 16 Α. It was one of their options, yes. 17 Ο. Okay. And would telephonic interpreters have a copy of the child's IEP in 18 front of them? 19 20 I don't know the answer to that. Α. Ι 21 don't -- I don't know the answer to that. 22 And do you know anything about the 23 budget for Language Line for? 2.4 Α. I do not.

Page 130 For the use of interpreters? 1 0. 2 Α. I do not. 3 Q. Did OSS have a separate Language Line use -- when Language Line was used at IEP 5 meetings, is there any way where that would show up in the OSS budget? 6 7 I don't -- I don't know. I don't know. 8 9 Q. Alternatively, would it be at the school level that they would have information 10 11 about how often Language Line was used at the 12 school building for any purpose? 13 I -- that would be the place I would Α. start, but I don't know. 14 15 Would you know if the Language Line 16 invoices or information concerning Language 17 Line would specify how Language Line was used, 18 whether it was used at an IEP meeting or used at a general parent/teacher conference or used 19 20 on another occasion? 21 Α. I don't have that information. 22 0. Okay. Did you ever ask for any kind 23 of a survey to determine how many IEP meetings 24 were not covered by BCAs?

Page 131 I did not. 1 Α. 2 0. And why not? Α. 3 I -- I don't know. I don't know. What kind of training do BCAs have Q. 5 with regard to special education services? I'm not -- I'm not sure. I'm not 6 Α. 7 sure. Okay. And you have testified that 0. 8 9 you don't recall what the Y.S. case was about 10 or when do you -- or when it first -- whether 11 it -- sorry. Withdrawn. 12 Α. Okay. 13 Has anyone ever talked to you Q. regarding the Y.S. case during the time that 14 15 you were deputy? 16 Α. It is possible that an attorney in 17 the Office of General Counsel, to the extent 18 there was activity going on in the -- in the context of Y.S., would have spoken with me 19 20 about it. 21 I do not have firsthand recollection 22 of that. I do have recollection of a meeting 23 involving -- in my role as lead special 24 education counsel where Y.S. was discussed.

Page 234 1 2. CERTIFICATE 3 4 I do hereby certify that I 5 am a Notary Public in good standing, that the aforesaid testimony was 6 taken before me, pursuant to notice, 7 at the time and place indicated; that said deponent was by me duly sworn to tell the truth, the whole truth, and 8 nothing but the truth; that the testimony of said deponent was 9 correctly recorded in machine 1.0 shorthand by me and thereafter transcribed under my supervision with 11 computer-aided transcription; that the deposition is a true and correct 12 record of the testimony given by the witness; and that I am neither of counsel nor kin to any party in said 13 action, not interested in the outcome thereof. 14 15 16 WITNESS my hand and official seal this 27th day of March 2018. 17 18 19 2.0 21 Notary Public 22 2.3 2.4

# EXHIBIT 10

		Page 1
1	UNITED STATES DI	STRICT COURT
	FOR THE EASTERN DISTRI	CT OF PENNSYLVANIA
2		
3	T.R., et al,	: Civil Action
	Plaintiff,	: NO. 15-04782-MSG
4		:
	v.	:
5		:
	THE SCHOOL DISTRICT OF	:
6	PHILADELPHIA,	:
	Defendant.	:
7		:
		:
8		· -
	WEDNESDAY, DE	ECEMBER 6, 2017
9		· -
10	Oral Depo	sition of LUDY
11	SODERMAN, taken pursuant	to notice, at Drinker
12	Biddle, One Logan Square,	20th Floor,
13	Philadelphia, Pennsylvani	
14	approximately 9:30 a.m.,	before Jeanne
15	Christian, a Professional	. Court Reporter and
16	Notary Public.	
17		
18		
19		
20	* * *	
21	VERITEXT LEGAL SO	
22	MID-ATLANTIC F	
23	1801 MARKET STREET,	
24	PHILADELPHIA, PENNSY	LVANIA 19103

		2000
	F	age 2
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18	Representing the frametri	
19		
20		
21		
22		
2 3		
2 4		

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1		I N D E X
2		
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3	LUDY SODERMAN	
3	LODI SODERMAN	Description
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4	BY MS. MCINE	RNEY 5, 199
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11	5	BCA Assignments 112
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2 4		

	Page 5
1	LUDY SODERMAN, after having
2	been first duly sworn, was examined and
3	testified as follows:
4	MS. McINERNEY: So I'm just
5	going to put the usual stipulations on the
6	record.
7	MS. OBOD: Note the same as we
8	had for T.R.
9	THE WITNESS: May I have some
10	paper? I sometimes like to write.
11	MS. OBOD: I'm going to ask
12	you not to. If it comes up, let me know when
13	it comes up, and we can talk about it in any
14	instance.
15	MS. McINERNEY: So the parties
16	stipulate that they are reserving and not
17	waiving any objections until the time of
18	trial, except objections as to form, and we
19	agree that deposition was properly noticed,
20	that the court reporter is duly qualified.
21	
22	EXAMINATION
23	
24	BY MS. McINERNEY:

	Page 40
1	live interpretation, but in-person
2	interpretation, and when you would you be
3	relying on the telephonic interpretation?
4	A. Telephonic interpretation, anyone in the
5	school can just call, as opposed to a live
6	interpreter, in-person interpreter, they
7	request it, but not always, because if you
8	have a Bilingual Counseling Assistant, a BCA,
9	assigned to your school, that is live
10	interpretation. The reason why it would be
11	on the website is in the event that you don't
12	have someone to offer interpretation for you,
13	you can reach out to us and request a live
14	interpreter.
15	Q. And who can request a live interpreter?
16	A. Anyone in the School District, any
17	employee.
18	Q. And the telephonic interpretation, who
19	makes the decision about whether to ask for
20	live interpretation or use telephonic
21	interpretation? Who makes those decisions?
22	A. I think it is people in their own
23	accord. Any one in the school wants to
24	communicate with a Limited-English Proficient

	Page 41
1	person or an LE, they can call that number.
2	Q. Is this tracked in any way who what
3	people are using telephonic interpretation
4	for?
5	A. I don't know if that if they have the
6	capability to track it.
7	Q. And what about
8	A. In fact, you know what, I know they
9	don't. I know we can we can get reports on
10	the schools that make the requests that use
11	the service, but they don't have the
12	capability of making a discrete report on why,
13	because when I have used it, they don't ask me
14	the purpose of my call.
15	Q. And what about with regard to the
16	in-person interpretation?
17	A. I have a form, I have developed a form,
18	because I think it is important to know the
19	type of encounter, the type of meeting, so
2 0	that I can send the person who will be the
21	most appropriate to provide interpretation.
22	Ideally, that's what happens to provide
2 3	match the person's skills with the

interpretation session.

	Page 51
1	ethnic groups. And that's very important,
2	because that is an issue of equity.
3	Q. Can you describe what a typical day in
4	the life of a BCA is? How many different
5	schools do they go to? I know they have
6	different roles, and they are assigned in
7	different ways, but if you could explain a
8	little bit what that is like?
9	A. So there is not a typical day for a BCA,
10	because every school has its own needs, the
11	parents of that school and the children and
12	the staff will have different needs, but
13	typically, the BCA will be providing
14	interpretation, they will do short
15	translations, if requested, by request, they
16	will make phone calls to parents or calls for
17	the nurse or anyone else in the staff. They
18	collaborate with the ESOL, E-S-O-L,
19	coordinator, check on the students. Each
20	school, because the principal is the one,
21	really, the boss of the BCA. I have an idea
22	of what BCA should do, but schools will also
23	determine how they are going to be used.
24	Q. How many BCAs are assigned solely to one

	Page 54
1	BY MS. McINERNEY:
2	Q. During the testing days, are all of them
3	assigned to do accommodations for the testing?
4	A. No, not all of them. We will deploy
5	the ones that almost always, we deploy the
6	ones for languages other than Spanish, because
7	Spanish it is a language of great deficient,
8	so they will serve those schools, but they do
9	get the training.
10	Q. Approximately how many BCAs were
11	employed by the District, do you know, in
12	2013, 2014?
13	A. 2013, 57.
14	Q. And what about the next year, '14, '15?
15	A. 57.
16	Q. And the following year?
17	A. 57.
18	Q. And now, this year?
19	A. We have 75.
20	Q. And why did that number increase?
21	A. We had additional funding, so that's why
22	we have more.
23	Q. Did you ever request additional BCAs?
24	A. No.

	Page 56
1	Q. You said that there were three that are
2	assigned to independent contracts with
3	separate schools?
4	A. Not independent contracts. There are
5	three BCAs, and actually, they all speak
6	Spanish. The schools, they purchase them
7	from their own budget.
8	Q. And why did they do that?
9	A. They wanted to have a full-time BCA.
L O	Q. What schools are those?
L 1	A. Those are Hartranft, Franklin Learning
L 2	Center, and God, how can I forget the name
L 3	of the school right now? Awilda is the
L 4	principal. I just forgot the name. It is on
L 5	Ontario. What is the name of the school?
L 6	Sheridan. I'm not as young as I look,
L 7	obviously.
L 8	Q. Was there any time when there was a
L 9	shortage of BCAs?
2 0	A. It is not a shortage, but we had less
21	BCAs at some point. I mean, 57 is the
22	smaller figure we have had, the smaller amount

of BCAs we have had.

	Page 57
1	have?
2	A. At one point, we had 102.
3	Q. Do you remember what year that was?
4	A. Yes, it was until 2011.
5	Q. And did the funding change in that year?
6	Was there less funding for the School District
7	after that?
8	A. I know there were many cuts. Even I
9	was cut. My position was I got a what
L 0	do you call that in English? I know so many
L1	languages, but I forget the word in English.
L 2	Layoff, yeah, they were laid off.
L 3	Q. And that was due to budgetary reasons?
L 4	A. Yes.
L 5	Q. And is there any benefit to having
L 6	additional BCAs now?
L 7	A. Well, we have more communities, more
L 8	ethnic linguistic communities coming to
L 9	Philadelphia, and now, we have people who can
20	serve those arrivals. I mean, despite what
21	President Trump has done recently, we were
22	getting a lot of refugees with very distinct
23	needs and strengths. So we have more
24	languages now.

	LUDY SUDERIVIAN
	Page 64
1	there wouldn't be a BCA available?
2	A. For a meeting?
3	Q. Right.
4	A. No. We are there, if they request us.
5	The translators, Cong and I will interpret if
6	we get any interpretation requests.
7	Q. And you would cover Spanish?
8	A. Cong would cover Chinese Mandarin,
9	Daniela and Nicole, they do Spanish, and then
10	Thavro, T-H-A-V-R-O, would do Khmer.
11	Q. Are there languages for which you have
12	no BCAs at all?
13	A. Yes.
14	Q. And what happens in those situations
15	with regard to the need for interpretation
16	services?
17	A. They use telephonic interpretation.
18	Q. Do interpreters on the Language Line
19	what type of background do they have?
20	A. I don't know. I don't know what
21	background they all have, but I know that a
22	good amount of them have a background as
23	medical interpreters.
24	Q. Would any of them have a background in

	Page 65
1	special education?
2	A. I don't know.
3	Q. And what oversight do you provide of
4	BCAs? I know you said you don't monitor them,
5	but do you get complaints about BCAs? Would
6	they come to you or
7	A. The BCAs can complain. They come to me
8	and complain, they ask for help. If they
9	don't know how to for the new ones, I will
LO	match them with a mentor. If they have
L1	questions about how to get a resource for a
L 2	family, connect them with community
L 3	organizations, doctors and psychologists
L 4	outside of the District, maybe they have
L 5	different needs.
L 6	Q. What I was asking was, do people come to
L 7	you complaining about BCAs?
L 8	A. Oh, pardon me. Yes, I have had someone
L 9	complain about BCAs, yes.
2 0	Q. And what school do you recall what
21	school that that related to or what schools?
22	A. When?
2 3	Q. It has been a long time that you have

been in this position.

	Page 75
1	A. Yes, but I have them only for 20 hours a
2	week.
3	Q. You only have them for 20 hours a week?
4	A. Yes.
5	Q. So do you have any policies, written
6	policies or standards, regarding making
7	decisions as to who will be assigned to a
8	particular interpretation request?
9	A. No.
LO	Q. Are there any criterion that you have
L1	identified, other than the skill set of the
L 2	individual who you are sending?
L 3	A. No. Oh, yeah. Why am I saying no? I
L 4	also consider, I mean, I have BCAs who do not
L 5	have cars, so if it is something that anyone
L 6	can do, I will consider that.
L 7	Q. Now, do you ever receive any requests
L 8	for translation that come to you to translate
L 9	documents?
2 0	A. Well, if they send something, I refer it
21	to Cong Wang, who is in charge of translation.
22	Q. Does Mr. Wang make decisions with regard
2 3	to whether to approve or deny a request for

translation? Does he make those decisions?

	Page 80
1	Q. And how are Limited-English Proficient
2	parents notified of the procedure for
3	requesting interpretation services or
4	translation services?
5	A. Families, they don't call us on I
6	cannot even say more than five, I don't even
7	know how many times a family asks us, or at
8	least me, for interpretation. Schools are
9	the ones who need to tell the families about
10	the services, interpretation services.
11	Q. So schools are responsible
12	A. They are the ones who should,
13	absolutely.
14	Q. Who should do that, okay.
15	A. We also count on community-based
16	organizations, immigrant organizations to
17	communicate to the families that we are there
18	to serve them, that we have interpreters, to
19	let us know if they need anything.
20	Q. Do you know the number of recently
21	arrived refugee immigrant students who would
22	be in the District who might be recently
23	arrived immigrants through resettlement?
24	A. I don't know how many students. In our

Page 105

- 1 | Q. The information and data that you
- 2 | maintain with regard to requests for
- 3 | interpretation would be solely the requests
- 4 | that come to your office?
- 5 A. Yes.
- 6 Q. Would it reflect requests that might be
- 7 | made of a BCA when he is in the building and
- 8 | in his day-to-day sort of practice?
- 9 A. Not in my interpretation request, no.
- 10 In the past, I asked BCAs to let me know how
- 11 many different meetings they held. But it is
- 12 unmanageable to do it by myself.
- 13 Q. So you are tracking a request that
- 14 | specifically comes to your office?
- 15 A. Yes.
- 16 | Q. And only those requests?
- 17 | A. Yes.
- 18 Q. Are there any specific policies or
- 19 standards or protocols in place with regard to
- 20 how BCAs provide interpretation services in
- 21 | the special education context?
- 22 A. No.
- 23 | Q. Is there any way that you are tracking
- 24 whether or not a BCA showed up at an IEP

Page	118

- 1 in the morning.
- 2 Q. And what was the --
- 3 A. And it was a review of the reevaluation
- 4 report, and they were going to go over the
- 5 drafted IEP plan, but they were still working
- 6 on the documents.
- 7 | Q. Is it typical that people are working on
- 8 | a draft IEP when they are asking for an
- 9 interpreter?
- 10 A. Sometimes.
- 11 Q. And can you explain what the issue was
- 12 | with the BCAs?
- 13 A. The BCAs were deployed for the state
- 14 standardized testing.
- 15 Q. Does that happen with regard to the PSSA
- 16 testing?
- 17 A. If all the BCAs are deployed, and
- 18 someone asks for an IEP, we ask can it be
- 19 moved, and if one of us can go, then, like I
- 20 was indicating, I would go, too.
- 21 | Q. Right. And does this happen also when
- 22 | there are Keystone exams or other standardized
- 23 tests?
- 24 A. If all the BCAs are deployed, yes.

	Page 142
1	maybe eight times.
2	THE WITNESS: No.
3	BY MS. McINERNEY:
4	Q. Okay. And then last question on this
5	document, PSD 003874?
6	A. 74?
7	Q. 3874.
8	A. I see.
9	Q. It says X2 at the top. Do you see that?
10	A. Uh-huh, times two.
11	Q. What does that mean?
12	A. Two languages.
13	Q. Okay. And then under interpreter
14	assigned, it says $N/A$ . What does that mean?
15	A. None available.
16	Q. And what was the purpose of that
17	meeting?
18	A. An IEP.
19	Q. And is there some note at the bottom?
2 0	A. Yes. It says, "IEP's and
21	end-of-the-year events."
22	Q. Okay. Let me just see if there is I
2 3	think that is the end of that document;
2.4	correct? That you have there? Or do you have

	Page 149
1	available during the meeting, and she wanted
2	to be informed as soon as possible.
3	Q. And that inquiry was coming on what
4	date?
5	A. It was coming on January 11th.
6	Q. And when was the IEP team meeting
7	scheduled for?
8	A. On either 1/13 or 1/15, January 13th or
9	January 15th.
LO	Q. Okay, thank you. That's it on that.
L1	Now, I'm going to show you
L 2	what will be Exhibit 15.
L 3	
L 4	(Whereupon the court reporter
L 5	marked document as Exhibit 15 for
L 6	identification.)
L 7	
L 8	BY MS. McINERNEY:
L 9	Q. I just have one quick question on this.
2 0	Do you recall this request for interpretation?
21	A. I recognize it.
22	Q. And on the request number, it says 82?
23	A. Um-hum.
2 4	Q. What does that refer to?

	Page 150
1	A. Every time a request comes, I put a
2	number in it, just to know how many we are
3	getting.
4	Q. And what was this request for? What was
5	the purpose?
6	A. For an IEP.
7	Q. And under interpreter assigned, it says?
8	A. $N/A$ , none available. I know the
9	language. It is Haitian Creole. We didn't
LO	have anyone.
L1	Q. So that was the basis?
L 2	A. Um-hum.
L 3	Q. Do you normally record why you didn't
L 4	assign?
L 5	A. I tend to, yeah.
L 6	Q. Okay, we will keep moving on.
L 7	
L 8	(Whereupon the court reporter
L 9	marked document as Exhibit 16 for
2 0	identification.)
21	
22	BY MS. McINERNEY:
2 3	Q. This is 16. Do you recall this e-mail
2 4	exchange?

Page	T 6 9

- 1 | Q. So when you are at IEP meetings, you
- 2 | haven't noticed the use of the templates for
- 3 | IEP documents?
- 4 | A. From PaTTAN? I don't know if they are
- 5 coming from PaTTAN, no.
- 6 Q. At any of the IEP meetings that you have
- 7 attended and been involved with, have
- 8 | Limited-English Proficient parents had a copy
- 9 of an IEP where the headings are translated
- 10 | into their native language?
- 11 A. Yes.
- 12 Q. And is that the only portion of the
- 13 document that's translated into the native
- 14 | language?
- 15 A. Yes.
- 16 O. So there is no individual information
- 17 that's in the IEP?
- 18 A. No.
- 19 | Q. And do you think that's sufficient for a
- 20 parent to understand and participate through a
- 21 | document where only the headings are in their
- 22 | native language?
- 23 A. I don't think it is sufficient.
- 24 Q. And why not?

	Page 170
1	A. Because it is a template.
2	Q. So does it give them information about
3	their child's disability?
4	A. No.
5	Q. Does it give them any information about
6	the services being offered by the District?
7	A. No.
8	Q. Then this document refers, it says, if a
9	verbal interpretation site translation of a
L O	written document in any language is
L1	appropriate, it says, complete the form below,
L 2	and it mentions you expressly?
L 3	A. Um-hum.
L 4	Q. Who determines whether a site
L 5	translation is appropriate?
L 6	A. I didn't write this.
L 7	Q. Okay.
L 8	A. But this is not this is written to
L 9	District staff, not
2 0	Q. Okay, let me just move on.
21	
2 2	(Whereupon the court reporter
2 3	marked document as Exhibit 20 for
2 4	identification.)

	Page 191
1	site translation for the Documents 22, 23, 24,
2	it would take me an hour 45 minutes, two and a
3	half hours for the others, so I would have to
4	be dedicated to your school, depending on how
5	many IEP's you would have, and that's the only
6	thing I would do. I would not probably be
7	able to do anything else, depending on how
8	many IEP's you would have in that day.
9	Q. Have you ever done a survey regarding
10	whether parents want translated versions of
11	special education documents? Do you know if
12	there has ever been any kind of study
13	conducted by the District on that issue?
14	A. I don't know, but I have never done
15	that.
16	Q. Has there ever been any kind of
17	evaluation of whether Limited-English
18	Proficient parents of students with
19	disabilities are receiving the interpretation
20	and translation services that they need to
21	participate in the special education process?
22	A. Not in the past, not that I know of.
23	Q. Last document, Exhibit 27.
24	

Page 203 CERTIFICATE 1 2 3 I, Jeanne Christian, a Notary Public, do hereby certify that the foregoing deposition 4 of LUDY SODERMAN, was taken before me, pursuant to notice, at the time and place 5 indicated; that said deponent was by me duly sworn to tell the truth, the whole truth, and 6 nothing but the truth; that the testimony of 7 said deponent was correctly recorded in machine shorthand by me and thereafter transcribed under my supervision with 8 computer-aided transcription; that the deposition is a true record of the testimony 9 given by the witness; and that I am neither of counsel nor kin to any party in said action, 10 nor interested in the outcome thereof. 11 WITNESS my hand and official seal this 12 19th day of December, 2017. 13 14 mme Christian 15 Jeanne Christian 16 Notary Public 17 18 19 2.0 21 2.2 23 2.4

# EXHIBIT 11

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Page 1
           IN THE UNITED STATES DISTRICT COURT
1
       FOR THE EASTERN DISTRICT OF PENNSYLVANIA
 2
 3
4
    T.R., et al.,
         Plaintiffs,
                        )
5
          - vs -
6
    THE SCHOOL DISTRICT)
7
    OF PHILADELPHIA, )
         Defendant. ) No.15-04782-MSG
8
9
10
                 Oral deposition of CHRISTOPHER
    MARINO, held at the Law Offices of DRINKER,
1 1
12
    BIDDLE & REATH, LLP, One Logan Square, Suite
    2000, Philadelphia, Pennsylvania, on March 16,
13
    2018, commencing at approximately 9:30 a.m.,
14
    before Susan Endt, Court Reporter and Notary
15
16
    Public.
17
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          Representing the Defendant
1 2
1 3
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3
    PAGES: None
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    REQUEST FOR DOCUMENTS OR INFORMATION:
5
    PAGES:
               None
6
    STIPULATIONS AND/OR STATEMENTS:
7
    PAGES: 5
8
    MARKED QUESTIONS:
9
    PAGES: None
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1		
2	PROCEEDINGS	
3		
4	(By agreement of counsel,	
5	all objections, except as to the form	
6	of the question, have been reserved	
7	until the time of trial.)	
8		
9	CHRISTOPHER MARINO, having	
10	been first duly sworn, was examined	
11	and testified as follows:	
12		
13	EXAMINATION	
14		
15	BY MS. PELOTTE:	
16	Q. Good morning, Mr. Marino. Thank you	
17	for being here. My name is Yvelisse Pelotte.	
18	I'm an attorney from the Education Law Center.	
19	As you already know, the Education Law Center	
20	represents the plaintiffs in this action.	
21	Can you please state your full name	
22	for the record?	
23	A. Christopher George Marino.	
24	Q. What is your home address?	

Page 31 probably track it through the Easy IEP system. 1 2 Does OSS track the number of 0. 3 translations that are provided with LEP parents so -- strike. I can rephrase that. 5 Α. Okay. Does OSS keep track of the number of 6 Ο. 7 translated documents that it provides to LEP parents of students with disabilities? 8 9 Α. Yes. Okay. How is that tracked? 10 Q. 11 Through a spreadsheet and also 12 through invoices with our contractor, if we go 13 through a contractor, or through records maintained by the Office of Translation and 14 15 Interpretation Services. 16 Q. Can you talk about this spreadsheet that you referenced? What is the spreadsheet? 17 18 Nancy Velez maintains the spreadsheet. 19 20 And what's contained in her Ο. 21 spreadsheet? 22 I don't know for certain. I have Α. seen it. I looked at it, but I haven't looked 23

at it for a while. Usually, I look at it when

Page 32 we prepare budgets and annual resolutions. 1 2 I'm not certain what's in it. I think the 3 relevant information. Okay. And the spreadsheet that Nancy Ο. 5 -- that Ms. Velez keeps, are those translations that have come to her -- like translation 6 7 requests that have come to her or is it just any translation request that has come to anyone 8 in the district? 9 10 Α. I'm not certain. 11 Do you know if the data that is 0. 12 contained on her spreadsheet are just the ones that are approved or are they ones that may 1.3 have been denied as well? 14 15 I can tell you what I think, but I'm 16 not sure that it's going to be accurate. 17 MS. OBOD: I'm going to 18 instruct you not to speculate. Okay. I don't know. 19 Α. 20 BY MS. PELOTTE: 21 Ο. And are the data that's on her 22 spreadsheet, do you know if those are just the ones that -- strike that. 23 2.4 The documents that are on Ms. Velez's

Page 33 spreadsheet, are they just OSS documents, like 1 2 documents that originate and are created by OSS 3 or are they any kind of document -- special ed documents created by anyone, so say a document 5 that was created by -- at the building level? I don't know. 6 Α. 7 Are they translations that are just Ο. done by OSS or -- or could it be translations 8 9 or -- does her sheet contain translations that 10 were done by the translation and interpretation 11 office? It's hard for me to answer that 12 Α. 13 because I haven't looked at it in a bit and I just don't recall. 14 15 Do you know if there are any documents that must be translated into a 16 17 language that a parent understands? 18 I would say documents that the IEP team leadership determined would ensure 19 20 meaningful participation if translated. 21 0. Who in OSS is responsible for keeping track of whether or not the documents that are 22 23 required to be translated are actually 24 translated for parents?

Page 34 Presently, Nancy Velez. 1 Α. 2 Ο. And how does Nancy do that? 3 Α. I don't know what her protocol is. I would assume that she -- I can't assume. I'm 5 sorry. Does OSS have any policies that 6 7 outline how the department is to keep track of that information? 8 9 We have policies, but I don't know if it's about tracking the information. I'm not 10 11 sure. And is the information that's 12 Ο. contained within her spreadsheet used in 1.3 determining how much money the SRC has asked 14 15 for? 16 Α. Say this again. 17 Is the information in her -- in 0. Ms. Velez's spreadsheet used to determine how 18 19 much OSS will request from the SRC? 20 Α. Yes. 21 0. What's your understanding of how OSS decides which special education documents are 22 translated? 23 24 MS. OBOD: Objection.

Page 65 MS. OBOD: Objection. 1 2 Lack of foundation. 3 Α. I don't know. BY MS. PELOTTE: If anything had been budgeted, would 5 0. you know? 6 7 Α. Not necessarily. For -- okay. For '17/'18, are there 8 Ο. 9 any OSS-specific contracts for interpretation services? 10 11 Α. No. For '16/'17, were there any OSS 12 Q. specific contracts for the provision of 13 interpretation services for LEP parents of 14 15 students with disabilities? 16 Α. I'm going to have to go back on 17 something a little bit. I would have to look 18 at the contract, but the contract that we had 19 with Global may have also covered translation 20 services. It may have translation and 21 interpretation, but I'm not positive. It was 22 primarily for translation of special education documents. 23 24 Q. Okay. And so the 2017/'18, I just

Page 66 want to make sure I clarify this. 1 2 Α. This year? 3 Q. Yes, so this year. Are there -- does OSS have any 4 5 contracts for the provision of interpretation services for LEP parents of students with 6 7 disabilities? Α. No. 8 9 Q. So we're going to jump a little forward. 10 11 '15/'16, did OSS have any contracts 12 for the provision of interpretation services for LEP parents of students with disabilities? 13 14 Specifically for that, no. Α. And for '14/'15, did OSS have any 15 16 contracts for the provision of interpretation 17 services for LEP parents of students with disabilities? 18 Α. 19 No. 20 '13/'14, did OSS have any contracts 0. 21 for the provision of interpretation services for LEP parents of students with disabilities? 22 23 Α. No. 24 The current school year, do you know Q.

	Page 89
1	You mischaracterized the
2	document by stating that it was
3	made that the request was made by
4	an LEP parent.
5	A. I can't recall.
6	BY MS. OBOD:
7	Q. What role did OSS play in overseeing
8	the translation of these types of of
9	IEP-related documents of LEP students of
10	students with disabilities?
11	A. To make sure that they were
12	completed.
13	Q. And how did they how did OSS do
14	that?
15	A. I actually, I don't know because I
16	was involved in the contract piece, not in
17	the
18	Q. Do you know how this type of
19	information was tracked?
20	MS. OBOD: Objection to
21	form.
22	You can answer, if you can.
23	A. Nancy has a spreadsheet a tracking
24	system and Cong had a tracking system.

Page 161 CERTIFICATE 1 2. I do hereby certify that I am a Notary Public in good standing, that the aforesaid testimony was 4 taken before me, pursuant to notice, at the time and place indicated; that 5 said deponent was by me duly sworn to tell the truth, the whole truth, and 6 nothing but the truth; that the 7 testimony of said deponent was correctly recorded in machine shorthand by me and thereafter 8 transcribed under my supervision with computer-aided transcription; that 9 the deposition is a true and correct 10 record of the testimony given by the witness; and that I am neither of 11 counsel nor kin to any party in said action, not interested in the outcome 12 thereof. 13 14 WITNESS my hand and official seal this 28th day of March 15 2018. 16 17 18 19 Notary Public 2.0 21 22 2.3 2.4

## EXHIBIT 12

```
1
          IN THE UNITED STATES DISTRICT COURT
       FOR THE EASTERN DISTRICT OF PENNSYLVANIA
 2
     T.R., et al,
 3
 4
                   Plaintiffs,
                                 : CASE NO. 15-cv-4782
              VS.
 5
     SCHOOL DISTRICT OF
 6
     PHILADELPHIA,
 7
                   Defendants. :
 8
 9
                   THURSDAY, FEBRUARY 22, 2018
10
11
                   Computer-aided transcript of
    deposition testimony of YOUANA BUSTAMANTE, taken
12
    on the above date, in the above-entitled matter,
13
    before DONNA ROSNER, a Certified Court Reporter,
14
15
    and Notary Public, held at the offices of
16
    Dilworth Paxson, LLP, 1500 Market Street,
    Suite 3500E, Philadelphia, Pennsylvania,
17
    commencing at 9:50 a.m.
18
19
20
21
22
23
24
                GOLKOW LITIGATION SERVICES
25
             877.370.3377 ph 917.591.5672 fax
```

```
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20			
21			
22			
23			
24			
25			

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1
                   (It is stipulated by and among
 2
    counsel for representative parties that the
 3
    sealing and certification are waived, and that
 4
    all objections of any nature except as to form of
 5
    the question are reserved until the time of
 6
    trial.)
 7
 8
                  YOUANA BUSTAMANTE,
               Philadelphia, Pennsylvania, 19152,
 9
10
    having been first duly sworn, testified as
    follows:
11
12
    EXAMINATION BY MS. OBOD:
13
          Ο.
                  Hi, Ms. Bustamante. Did I say that
14
    properly?
15
         Α.
                  (Witness nods.)
16
                  My name is Marjorie Obod, and I'm
          Ο.
17
    going to be asking you questions today, and
18
    you'll be answering the questions.
19
                  (Witness nods.)
          Α.
20
                  The case that you're here for is the
          Q.
21
    T.R. versus The School District of Philadelphia
22
    case.
23
                  (Witness nods.)
          Α.
24
                  MS. OBOD: I'm going to have this
25
    marked.
```

- 1 probably is in Spanish, but whatever it comes in
- is in English, so the parents sign, but they
- don't know what they say. Sometimes the parents
- 4 say, I'm still waiting for my evaluation. We
- say, no, you're not going to wait for evaluation,
- 6 because here it says that you was in the meeting
- and you said that you was okay that they're not
- going to make evaluation for another year.
- 9 Because now they try to see the child for speech
- or something like that, so kind of like tricky.
- 11 It's a lot of issues.
- 12 Q. In your experience, do parents
- 13 generally receive translated copies of their
- 14 evaluations?
- 15 A. The evaluation, no.
- Q. Do parents receive translated copies
- of their IEPs, in general?
- 18 A. No. I mean, I cannot give you a
- 19 number because I'm not sure. But they come to
- HUNE and tell me, look, this is my IEP. In
- 21 Spanish, no.
- Q. Do you think the parents know that
- they can ask for a translated IEP or a translated
- 24 evaluation?
- A. No. Only my parents who call.

- 1 Because I teach them every time they go to
- school, it has to be translated.
- Q. When you have interacted with
- 4 limited English proficient parents, when they
- first come to you, do they know about their right
- 6 to request interpretation services at meetings?
- 7 A. No.
- 8 One particular time -- I'm going to
- 9 say probably like five years ago, one of the
- 10 parents -- I was in one school doing a training,
- and one mom said, well, in my school nobody speak
- 12 Spanish. And I told them, nobody speak Spanish?
- 13 You can ask for somebody to do the interpretation
- or probably you want to communicate, tell the
- interpretation on the phone or something.
- 16 Somebody has to talk to you. And they said, no.
- 17 They said, they don't have it.
- So she went back, I think, that
- week. Because I was doing the training for six
- weeks. When I went back to the school, mom said,
- I did it. I said, what did you do? I told them
- that they have to provide me interpretation
- 23 because they have to provide interpretation. And
- what happened? Well, somebody in the line -- I
- don't understand too much, they was speaking

- 1 Spanish, it was a guy, but at least I can say,
- look, my son was sick. But it was like for so
- many things, he was suspensions, probably with
- 4 his IEP, but there was no communication. So in
- 5 that time, he never know that HUNE exists. So I
- 6 don't know how she was helping herself.
- <sup>7</sup> Q. So prior to her contacting HUNE and
- 8 HUNE getting involved with advocates, do you
- 9 think that parent was able to meaningfully
- participate in the special education process?
- 11 A. I'm going to say yes. Not a hundred
- 12 percent.
- But the parents, sometimes when I go
- 14 and I talk about the service or what we do --
- actually, not what we do, what you can do, if the
- parent go to request an IEP, you can do that.
- 17 The parent say, I can do that? I was, like,
- sure. I can be in the meeting? Of course you
- can be in the meeting. It can be your husband,
- your grandmom. I don't know if psychologist can
- go to meeting, but therapist or somebody. And
- they say, I never know that. So you went to IEP
- 23 meeting? And they said no, I went to a meeting
- with my teacher, they give me this. So yeah.
- Q. And you also mentioned with regard

- Q. When parents go to IEP meetings in
- qeneral, do you know whether they have translated
- documents that they receive prior to an IEP
- 4 meeting?
- 5 A. I'm not sure. Because when the
- 6 parents go, if they go alone, we always tell the
- parent, please bring back a copy for the records.
- 8 Because if something happens and you need me to
- 9 go to school, I have to be able to take the IEP
- 10 again and review. So I'm not sure. Because
- there's not feedback that they're having in
- 12 Spanish. It's not back in Spanish.
- 13 Q. The documents don't come back in
- 14 their native language --
- 15 A. No.
- Q. -- that they would understand?
- A. Yes.
- 18 O. You mentioned the notice of
- 19 recommended educational placement.
- Is that NOREP fully translated or just the
- 21 headings?
- 22 A. The headings only. Sometimes it is
- headings; sometimes it's not. Sometimes it's all
- in English, and they give it to the parents.
- In one particular case, mom was so

- 1 Because we're doing the translation, and you can
- say, give me a moment, let me explain to mom, and
- 3 they can do the translation.
- Q. Are you familiar with the fact that
- 5 the district sometimes uses Language Line in IEP
- 6 meetings?
- 7 A. I heard, but I'm not -- I never been
- in one, but I heard that, yes, they do.
- 9 Q. And to your knowledge, would that
- interpreter have a copy of the IEP?
- 11 A. I'm not sure. I don't think so. I
- never -- I'm not sure. I don't know if they send
- the documents or something.
- Q. Do you think it would help if
- limited English-proficient parents received
- translated special education documents like
- evaluations prior to going to the meeting?
- 18 A. Yeah, of course.
- Q. And how would that help them?
- A. Myself, me, I never received -- my
- 21 English is not perfect, perfect. I can be able
- to understand. When I go to IEP meetings, I know
- I got my book. So I go back, because I want to
- make sure we have everything. But I always
- receive the ER in English. So sometimes --

- And I take the training. And, I'm
- like okay, this training is not for me. I'm not
- 3 sure they take the training about the criminals
- 4 or whether it's evaluation or like how IEP goes.
- 5 I don't think so.
- 6 Q. And do you think it should be the
- 7 district's responsibility to explain this special
- 8 education process to limited English-proficient
- 9 parents?
- 10 A. Yeah. They do. I think the school
- 11 district -- I always said the school district is
- the second house for the child. So they have to
- provide the servicing to be able to understand
- 14 about the families, yeah.
- Q. Are most of the IEPs that you see in
- 16 English?
- 17 A. Yeah.
- Q. And are most of the NOREPs that you
- see either in English or just have the headings
- 20 translated?
- 21 A. Some are all English, and some they
- only have the heading, English, Spanish.
- Q. You mentioned at some meetings -- at
- some IEP meetings that the district will provide
- an interpreter that someone provided from the

- 1 school building.
- 2 A. Yeah. My area is for the school
- building. They call somebody from the school to
- 4 cover.
- 5 Q. Do you know if those people have any
- 6 special training in special education?
- 7 A. No.
- 8 Like when I put the sign for the
- 9 special, he was a teacher, he was like this.
- 10 (Witness indicates.) And when we correct him, he
- was kind of like okay, what's going on? He
- didn't even know what was going on in the
- 13 meeting. It's like they just call him, you going
- to sit here, and you're going to make the
- interpretation. But the way that the meeting
- was, he was lost. He was repeating, okay. Like,
- he don't know what he was doing.
- Q. Do you know if they used staff who
- have no training in doing interpretation?
- 20 A. Pretty much, yeah.
- Q. And do you think that's problematic?
- A. Yeah.
- Q. And why is that?
- A. Because it's not proper. I mean, we
- doing the interpretation, and you miss something,

- the parent probably miss something and probably
- said, yes, and probably it's not the service that
- they said. So, yeah, it can misunderstand.
- 4 Q. And do you have any experience with
- 5 limited English-proficient students that may need
- 6 interpretation services?
- 7 A. Not exactly. Because I not went to
- 8 IEP with -- only with J.R. . So I'm not having --
- 9 I'm not sure she went to IEP with the child in
- there that speak only Spanish. I'm not sure.
- 11 Q. To your knowledge, is J.R. an
- 12 English language learner?
- 13 A. No. I mean, he speaks with me a
- 14 little bit English, but I'm not sure that he
- is -- I mean, he received ESL before. I'm not
- sure.
- 17 Q. Have you yourself ever been
- 18 requested to provide interpretation services at
- an IEP meeting?
- 20 A. The school district asked me, yes,
- one time, and we said no. And they asked my
- 22 advocate, and my advocate said, no, we're not
- <sup>23</sup> doing interpretation.
- Q. Why did you refuse to provide
- 25 interpretation services?

- evaluation said, why the child was denied. And
- 2 mom said, no, it's not, this is not my child. So
- 3 that's why we went for independent evaluation.
- 4 Q. Do you know anything about the
- 5 quality of interpretation services provided by
- 6 BCAs at meetings?
- 7 A. I don't like to talk about them
- 8 because I know they're professionals, but I don't
- 9 think it's quality. I think for me, it should be
- something like -- what they do to take the
- training for the certificate, it should be
- something about more special ed and more
- community to be able to understand why it's IEP.
- 14 They need to be included in something different
- so they can be able to understand. Sometimes
- they go to the meeting, okay, what happened here?
- And I don't think they are knowledge to the
- special ed.
- Q. And to your knowledge, do BCAs fully
- 20 review all of the services that are being offered
- 21 by the school district?
- Do they walk through everything being
- offered in the IEP and everything?
- A. I'm not sure.
- But me personal with my daughter,

- with the little one -- I mean, not exactly the
- district. But this person went to provide me the
- interpretation and help me. And I said, I don't
- 4 need it. That's okay, you can stay. And I let
- 5 her do the -- and she was not doing it. She kind
- of skipped what the speech therapy was telling
- 7 me. And I do understand what the speech therapy
- 8 telling me. But she was kind of telling me,
- 9 okay, she's not doing it right. I tell the lady,
- it's okay, you can be there. But I think I can
- explain myself, and I explained myself to the
- 12 speech therapy.
- Q. When a limited English-proficient
- 14 parent requests translated documents, do you know
- if they're provided in a timely manner, if
- they're provided quickly by the district?
- 17 A. I don't think it's quickly. I don't
- think when this happened. Because sometimes we
- 19 ask a parent to come back with the documents, but
- they never come back with the documents.
- 21 (Short recess held at this time.)
- 22 BY MS. McINERNEY:
- Q. In your experience, do limited
- 24 English-proficient parents who attend IEP
- meetings understand all of their options in the

```
1
                   CERTIFICATE
2.
              I, DONNA ROSNER, a Certified Court
    Reporter, License XI001976, and Notary Public of
3
4
    the Commonwealth of Pennsylvania, do hereby
5
    certify that prior to the commencement of the
6
    examination, Youana Bustamante was duly sworn by
7
    me to testify the truth, the whole truth and
8
    nothing but the truth.
9
             I DO FURTHER CERTIFY that the foregoing
10
    is a true and accurate transcript of the
11
    testimony as taken stenographically by and before
12
    me at the time, place and on the date
13
    hereinbefore set forth.
14
             I DO FURTHER CERTIFY that I am neither a
15
    relative nor employee nor attorney nor counsel of
16
    any of the parties to this action, and that I am
17
    neither a relative nor employee of such attorney
18
    or counsel, and that I am not financially
19
    interested in the action.
20
21
22
    Notary Public of the Commonwealth of Pennsylvania
23
24
    My Commission expires October 6, 2020
25
    Dated: March 14, 2018
```

## EXHIBIT 13

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Page 1
           IN THE UNITED STATES DISTRICT COURT
1
       FOR THE EASTERN DISTRICT OF PENNSYLVANIA
 2
 3
4
    T.R., et al.,
                Plaintiffs,
5
                - vs -
6
    THE SCHOOL DISTRICT OF
7
    PHILADELPHIA,
                Defendant. ) No. 15-04782-MSG
8
9
10
                 Oral deposition of MARIE CAPITOLO,
    held at the Law Offices of DRINKER, BIDDLE &
11
12
    REATH, LLP, One Logan Square, Suite 2000,
    Philadelphia, Pennsylvania, on February 21,
13
    2018, commencing at approximately 9:29 a.m.,
14
    before Susan Endt, Court Reporter and Notary
15
16
    Public.
17
18
19
20
21
22
                Veritext Legal Solutions
                   1801 Market Street
                       Suite 1800
23
                 Philadelphia, PA 19103
24
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		Page 2
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2 3		
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	Page 6
1	
2	PROCEEDINGS
3	
4	(By agreement of counsel,
5	all objections, except as to the form
6	of the question, have been reserved
7	until the time of trial.)
8	
9	MARIE CAPITOLO, having been
10	first duly sworn, was examined and
11	testified as follows:
12	
13	EXAMINATION
14	
15	BY MR. SAINT-ANTOINE:
16	Q. Good morning, Ms. Capitolo.
17	A. Good morning.
18	Q. As I mentioned off the record, my
19	name is Paul Saint-Antoine from the Law Firm of
20	Drinker, Biddle & Reath and I represent the
21	plaintiffs in this litigation.
22	A. Okay.
23	Q. If we could begin, Ms. Capitolo, by
24	having you state your full name and your home

Page 146 can read it or not though. As a matter of 1 2 fact, we make the assumption the opposite way. 3 We assume they can't read it and understand it. Nevertheless, you give the document 0. 5 in writing to the English-speaking parents? We do. 6 Α. 7 But you're saying that the district's Ο. policy for non-English speaking, before giving 8 9 them a document that they can read, there needs 10 to be this dialogue about whether or not the 11 district feels that it's helpful to their 12 meaningful participation? 13 MS. OBOD: Objection to 14 form. 15 You can answer. 16 Α. Yes, we do. We do require that 17 there's a dialogue and that's because our 18 documents in English don't need to be translated, but the ones in the other languages 19 20 There is a cost factor to it and it is a 21 resource that we use and pay for it. 22 So there's got to be some degree of 23 managing the resource. I'm sure there is some 24 degree to that. I couldn't even calculate the

Page 147 number if we just automatically translated 1 2 every single document in this city for its 3 12,000 special ed students that are here and the number of them that are non-English primary. So we make every effort to make sure 5 that the parents that need it for meaningful 6 7 participation get it. BY MR. SAINT-ANTOINE: 8 9 Q. Do you know what the cost would be to 10 the school district if every IEP for a special 11 ed student whose parent was limited English 12 proficient was translated? 13 I couldn't -- I don't think I Α. No. could calculate that number. 14 15 I think that number would be very 16 high. I know that it is one of the -- a 17 priority mission of our office to improve upon 18 that and many improvements have been made to 19 that process because, unfortunately, 20 translation costs money. There is nothing that 21 we can do about it, but we have made 22 significant improvements to our system, to our 23 website, to our EasyIEP system that translates 2.4 a bulk of the document into other languages

Page 148

already automatically, so that parents have at least the template that they are going to see every single year.

So it's the standard language that they are going to be presented with every year they go to an IEP meeting. That template is already in their native language. So, then, we interpret what's just written in by the team and it's cut down a lot on parents -- it's provided for parents to meaningfully participate because they get that knowledge upfront and we hold -- we hold initial IEP meetings very differently than we hold the subsequent ones because we have to forefront all of the teaching of what is an IEP, why does your child have one, what is the law, what are your rights.

We do a whole bunch of that for
English and non-English-speaking parents at the
beginning so they become familiar with the
document. The more familiar they are with the
document, the better they participate.

Q. But if I understand correctly, you

don't have a dollar number in mind in terms of

Page 149 what the expenditure would be by the school 1 2 district if it translated every IEP for a 3 student whose parent is limited-English proficient? 5 No, but I have seen some e-mails that -- and invoices that showed the cost of 6 7 what an IEP and an ER cost to be translated and they are in the number bracket of 4 to \$5,000 8 9 per document. I know how many special ed 10 students are in the district and how many 11 documents they get a year and multiply that by the number of years. 12 13 If I had a calculator, I could figure it out, what that number is, but I would 14 15 suspect that number is extremely high. More than a million dollars a year? 16 Q. 17 Α. I would think so, yes. 18 Can you give a rough approximation 0. beyond that? 19 20 I mean, I would think in one year for Α. 21 one special ed child, depending on the type of 22 child, if it's a child with autism that has a 23 lengthy evaluation report with a lot of 24 assessments and a lengthy IEP, they could be

Page 150 between 25 and 30,000 in translation of just 1 2 that one year's documents. Multiple that by 3 every year the kid is in special education, which could be 18 years. Right now, I'm asking you -- and you 5 can tell me if you -- if you don't have a rough 6 7 number --I don't know the number. 8 Α. 9 Q. -- I'm just asking about IEPs and 10 systemwide, do you have an approximate number 11 of expenditures --12 Α. I don't. 13 -- by the school district to Ο. translate every IEP for a special ed student 14 15 whose parent is limited English proficient? I don't. 16 Α. 17 And that number -- I don't have that number for you. That number is not even a 18 19 worthwhile number because it's -- why just an 20 IEP? Why just calculate what an IEP costs? 21 It's not just IEP. It's the 22 invitation. It's the NOREP. It's the 23 permission to evaluate. It's the evaluation report, it's the FBA, it's the positive 24

Page 151

behavior support plan. Four times a year, we send home progress reports. It is every progress report.

So once it is deemed that a parent cannot, under any circumstance, participate in a meeting without a translated document. Then, that goes into effect forever, right?

I mean we make that decision, the parent is going to get translated documents forever. So we don't make that decision lightly. We don't let the school teams just arbitrarily send documents to be translated without some oversight of it.

Q. Is it your understanding that once it's been determined that a parent does need translation to meaningfully participate, then, going forward, those documents are translated into their native language?

A. No. Most of the time, you know, I have parents that become very comfortable with the IEP process, with the terminology, with the team. They have a trust in the school team. They are never going to read the document when they get home. They realized that the first

Page 209 their native language, but an evaluation report 1 2 or an IEP are the two documents that we would 3 ask these questions to a parent, if they -- we would go through these series of questions to 5 determine if they needed to be translated out, as opposed to just interpretation. 6 7 I guess my question is: Ο. Is it a practice of the district to ask these 8 9 questions, even if the parent hasn't made a request for translation services? 10 11 No. We are not asking them across the board. 12 13 Is it the practice of the district to Q. tell parents with respect to IEPs or 14 15 evaluations that translation of those documents is available? 16 17 Objection. MS. OBOD: Asked and answered. 18 19 We wait for the parent to request the 20 documents in translated form. We ask them if 21 they need interpretation services to 22 participate. We ask that of every parent that 23 is documented limited English proficiency or 24 even maybe looks or sounds like they are

Page 235 1 2. CERTIFICATE 3 I do hereby certify that I 4 am a Notary Public in good standing, 5 that the aforesaid testimony was taken before me, pursuant to notice, at the time and place indicated; that 6 said deponent was by me duly sworn to 7 tell the truth, the whole truth, and nothing but the truth; that the testimony of said deponent was 8 correctly recorded in machine 9 shorthand by me and thereafter transcribed under my supervision with 10 computer-aided transcription; that the deposition is a true and correct record of the testimony given by 11 the witness; and that I am neither of 12 counsel nor kin to any party in said action, not interested in the outcome thereof. 13 14 15 WITNESS my hand and official seal this 6th day of March 16 2018. 17 18 19 Susan Endt 2.0 Notary Public 21 22 2.3 2.4

## EXHIBIT 14

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Page 1
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              IN THE UNITED STATES DISTRICT COURT
          FOR THE EASTERN DISTRICT OF PENNSYLVANIA
2
    T.R., et al
3
           Plaintiffs
4
             VS.
5
    THE SCHOOL DISTRICT OF :
    PHILADELPHIA
6
           Defendant : NO. 15-04782-MSG
7
                Friday, December 8, 2017
8
9
                  Oral testimony of DONNA L.
10
    SHARER, Ph.D, taken at Drinker, Biddle &
11
    Reath, LLP, Philadelphia, Pennsylvania,
12
    commencing at 9:40 a.m., before Janice L.
13
    Welsh, Court Reporter and Notary Public; in
14
    and for the Commonwealth of Pennsylvania.
15
16
17
18
19
20
                    VERITEXT LEGAL SOLUTIONS
21
22
                      MID-ATLANTIC REGION
                1801 Market Street - Suite 1800
23
                Philadelphia, Pennsylvania 19103
24
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			Page 3
1		I N D E X	
2			
3	Testimony of	: Donna L. Sharer, Ph.D	
4	By Mr. Saint-Antonine 4		
5			
6			
7			
8			
9		EXHIBITS	
10			
11			
12	NUMBER	DESCRIPTION PAGE	MARKED
13	Exhibit-1	2017/18 Handbook	5 4
14	Exhibit-2	2015/16 Handbook	7 2
15	Exhibit-3	English Language Program	7 6
16	Exhibit-4	Draft 3	104
17	Exhibit-5	Emails	106
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Page 4
1
2
                  DONNA L. SHARER, Ph.D, after
3
         having been first duly sworn, was
          examined and testified as follows:
4
5
6
                  THE REPORTER: Usual
7
    stipulations?
                  MR. SAINT-ANTONINE: Yes. Let's
8
9
    explain what they are. My understanding is
10
    counsel in prior depositions agreed that all
11
    objections except as to form are preserved.
12
                  MS. OBOD: Right.
13
14
                         (It is hereby stipulated
15
    and agreed by and between counsel for
16
    respective parties that reading, signing,
17
    sealing, certification and filing are waived
18
    and that all objections, except as to the form
19
    of questions, be reserved until the time of
20
    trial.)
21
22
                           EXAMINATION
23
    BY MR. SAINT-ANTONINE:
24
```

Page 102 here, but we didn't talk about that depth of 1 2 the verbiage in the document. Like I said, we met in small groups. So, I'm not privy to all 3 the discussions that happened there other than 5 what would be in the minutes, and I would have to look at those minutes again to see if 6 7 something was raised. Are you aware of any policies or 8 9 procedures that informed parents of their 10 rights to either translation services, or 11 interpretation services, or both? 12 Α No. There's a reference in that same 13 paragraph to trained professionals. Do you 14 15 see that? 16 Α Right. The last sentence. 17 The second to the last sentence. 0 18 Α Right. Of the first paragraph under that 19 20 heading. You mean these services? Or the 21 district will insure? 22 23 The sentence begins, these services, and 24 then it goes on to say, shall be provided by

Page 111 seen the email? 1 2 Α No. 3 If you take a look on page three of the document with the title, quick reference quide 5 translation and interpretation services, for the record it's a four-page document, does 6 7 this document look familiar to you at all? But I may have seen it somewhere 8 9 before. It's far more detailed than anything 10 we ever saw relating to the language policy. 11 As far as you know, have you had any input with respect to the content of this 12 document? 13 14 No. 15 Have you ever seen any previous versions of this document? 16 17 Α No. 18 Do you have any understanding about how this document relates to the language policy 19 20 or the handbook that we talked about earlier? 21 Glancing through it right now I can see 22 it references BCA's, Language Line. So, in 23 that sense it's related. But, as I said, this 24 is very detailed as far as it looks like the

Page 119 CERTIFICATE 1 2 3 4 5 I, Janice L. Welsh, a Notary Public, do hereby certify that the foregoing 6 deposition of Donna L. Sharer, Ph.D., was 7 taken before me, pursuant to notice, at the 8 9 time and place indicated; that said deponent 1.0 was by me duly sworn to tell the truth, the whole truth, and nothing but the truth; that 11 12 the testimony of said deponent was correctly 13 recorded in machine shorthand by me and 14 thereafter transcribed under my supervision and computer-aided transcription; that the 15 deposition is true and that I am neither of 16 17 counsel nor kin to any party in said action, nor interested in the outcome thereof. 18 19 Witness my hand and official seal this 8th day of December, 2017. 20 21 Jeni of men 2.2 JANICE L. WELSH 23 Notary Public 24

# EXHIBIT 15

# IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

T.R. et al.,	
Plaintiffs,	
v.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

OF NELSON L. FLORES, Ph.D.

**APRIL 13, 2018** 

# I. Qualifications and Background

I have extensive expertise in Teaching English to Speakers of Other Languages (TESOL) as well as the role of the native language in supporting English Learners (ELs) and their families in effectively participating in the US educational system. Most of my professional experience has involved observing the abilities and difficulties of speakers of other languages to comprehend and communicate either in English or through interpreters.

I hold a bachelor's degree in Education and Political Science from Swarthmore College, where I pursued a Pennsylvania Teacher Certification in Social Studies. I also completed a senior thesis examining both the historical and contemporary state of the education of ELs in the United States with a specific focus on Philadelphia. In addition to conducting a secondary review of the literature, I also conducted an ethnographic study of a Philadelphia school that included classroom observations and teacher interviews to better understand the challenges confronting the school in serving ELs. A key aspect of this study was to better understand the ways that the school sought to involve parents of ELs in the educational process of their children. In addition to writing a thesis, I also shared recommendations with the school on how to improve the educational support it provided to ELs as well as strategies for increasing the involvement of their parents.

After graduating in 2003, I began my career as an ESL teacher in Philadelphia before moving to New York City. I transferred my Social Studies teacher certification to New York and taught high school social studies for one year. I, then, once again became an ESL teacher at the same high school. As one of the few bilingual staff members in the school, I witnessed firsthand the challenges confronting Limited English Proficient (LEP) families who often struggled to communicate with other staff members, several of whom relied on me to be their primary liaison.

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I also participated in a few Individual Educational Program (IEP) meetings as an ESL teacher and, therefore, have some personal experience with both the importance of these meetings and the challenges caused by language barriers for LEP parents and caregivers trying to navigate this complex process. I remained in this position for 3 years. During this time, I also completed a Master's degree in TESOL at Lehman College in 2007 and received my New York State teacher certification in TESOL. As part of my studies, I completed a master's thesis focused on understanding the opportunities and challenges of implementing a collaborative team-teaching model where the general education teacher and the ESL teacher plan and implement instruction together in a classroom that includes both ELs and non-ELs. It included recommendations on how to maximize the potential of this teaching approach, recommendations that have since been published as part of an edited volume on collaborative team teaching models of ESL entitled *Coteaching and other collaborative practices in the EFL/ESL classroom: Rationale, research, reflections, and recommendations*.

I began doctoral studies in Urban Education at the Graduate Center of the City University of New York in 2007, receiving my Ph.D. in 2012. As part of my doctoral studies, I had the opportunity to work on several different projects focused on bilingualism in education. Two of these projects were funded by the New York City Department of Education. The first project sought to better understand the academic challenges confronting "Long Term English Learners" (LTELs), students who remained English Learners (ELs) after 6 or more years. The second project sought to understand the impact of New York City's transition from large comprehensive high schools to small high schools on the academic achievement of ELs. The key findings from both projects related to the importance of seeing bilingualism as a resource for teaching and learning as well as in developing strong family-school connections. In 2011, I became the

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interim project director of the CUNY New York State Initiative on Emergent Bilinguals (CUNY-NYSIEB), a New York State Education Department funded project designed to provide schools with large numbers of ELs support in instituting school-wide reforms designed to improve the academic achievement of these students. A major component of this project was supporting schools in strengthening family-school connections by treating bilingualism as a resource. Informed by all of this work, my dissertation offered a historical perspective on US language policy, pointing to the ways that contemporary approaches to language diversity in education have been shaped by historical forces that were designed to marginalize multilingual communities. My dissertation ended with recommendations for how schools can reframe multilingualism as a resource for teaching and learning as well as a resource for engaging LEP parents and caregivers in the education of their children.

I have continued working in this vein since my arrival at the University of Pennsylvania in 2012. I received funding from the Philadelphia School District's Office of Multilingual Curriculum and Programs (OMCP) from 2013-2015 to provide professional development, consultant work and evaluations related to their efforts to implement new dual language programs that have the goal of students becoming bilingual and biliterate. In collaboration with some of my University of Pennsylvania colleagues, we also received funding from Kennett Square School District to conduct an external evaluation of their EL programs. I am also currently the EL expert working with the Center for Standards, Alignment, Instruction and Learning (C-SAIL), an Institute for Education Sciences (IES) funded study of the implementation of college and career ready standards in several states around the country. A key focus in all of these projects has been understanding the important role that the native language

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plays in both improving the educational outcomes of LEP children and increasing the involvement of their families in their schooling process.

I have published several peer-reviewed articles in top journals in the field related to the topic of TESOL and language diversity in education, including TESOL Quarterly, Harvard Educational Review, Urban Education and Language Policy. I also serve on the editorial board of the Annual Review of Applied Linguistics, Reading Research Quarterly and the International Journal of the Sociology of Language. I am a member of both the American Educational Research Association (AERA) and the American Association of Applied Linguistics (AAAL) and am a regular presenter at both of their annual conferences. I have also been invited to give keynote presentations at many practitioner conferences both in the Philadelphia area and around the country. This practitioner-based work has focused primarily on providing teachers and administrators with strategies for how to effectively frame language diversity as a resource for teaching and learning as well as for ensuring active participation from LEP parents and caregivers in the schooling process. This work has been conducted with practitioners from a range of contexts including schools that have bilingual education programs and schools that offer ESL programs as well as teachers with a range of language proficiencies from monolingual to multilingual.

I have attached my CV, including a list of my professional affiliations and activities to this report. I have never testified before as an expert witness in a court of law. I am providing my services as an expert in this matter, including testimony at trial, free of compensation.

# II. Methodology and Information Considered

I conducted a thorough review of the existing literature related to the experiences of LEP parents and caregivers specifically with regard to navigating the special education process with a particular focus on their experiences developing, approving and implementing their child's IEP. I reviewed 20 peer reviewed journal articles on the topic in order to develop a coherent analysis of what the research indicates is necessary to ensure LEP parents and caregivers are able to understand and engage in the IEP process. Based on this review of the literature, I developed a list of principles describing the research consensus on what needs to be done to ensure that LEP parents and caregivers are able to fully comprehend and participate in the IEP process. I used these principles as a point of entry for analyzing the current situation in Philadelphia related to the experiences of LEP parents and caregivers as they navigate the IEP process. This included the descriptions of the plaintiffs as described in the complaint, complemented by evidence provided through deposition testimony of named plaintiffs. I focused on how the descriptions offered in the complaints and deposition testimony align with what the research indicates needs to happen to ensure that LEP parents and caregivers can adequately participate in the IEP process.

Attached as Exhibit "A" to this report is a detailed listing of the materials I considered in conducting this analysis.

### III. Analysis

My experience and the research indicates three principles that must be adhered to in order to ensure that LEP parents and caregivers can effectively participate in the IEP process:

- 1. High quality translations of documents must be available to LEP parents and caregivers prior to discussing them at the IEP meeting.
- 2. Qualified and trained interpreters must be available to LEP parents and caregivers for the entire IEP meeting.
- 3. High quality translations of documents must be available to LEP parents and caregivers after the IEP meeting with any changes made based on the conversation.

Based on my review of the available evidence, my conclusion is that the practices of School District of Philadelphia fail to adhere these principles and failed to ensure that LEP parents and caregivers are able to fully participate in the LEP process.

Below I further elaborate on the research that forms the basis of these three principles. I begin with a general overview of the challenges confronting LEP parents and caregivers in becoming involved in the education of their children. I then examine challenges specific to the IEP process. I offer an overview of the research related to the characteristics of high quality translation as well as the research related to high quality interpretation. In each of these sections, I describe the ways that the practices of the District fail to adhere to the research.

# Challenges Confronting LEP Parents and Caregivers in the US Educational System

There are a number of recognized challenges confronting LEP parents and caregivers as they seek to navigate the US educational system. Obviously, they confront language barriers.

This language barrier is often exacerbated by the many other stresses confronting LEP families including cultural differences (Delgado-Gaitan, 1991), poverty (Chávez-Reyes, 2010), an

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unfamiliar educational bureaucracy (Auerbach, 2011) and a precarious immigration status (Ayon & Becerra, 2013). This coupled with the fact that many LEP parents and caregivers come from cultural backgrounds where the norm is to defer to the expertise of teachers and other professionals (Coll, et al., 2002) can create challenges for efforts to ensure their active involvement in the education of their children. LEP parents and caregivers often have to juggle many different priorities and can find the US public school system to be confusing and uninviting. Adding a language barrier to these many other challenges provides a small glimpse into the many impediments LEP parents and caregivers face to their active involvement in their children's education.

Research suggests that a language barrier is the most significant hurdle even when controlling for these other variables (Coll, et al., 2002). That is, even when accounting for challenges associated with poverty, immigration status and all of the other challenges that LEP families may confront, the language barrier between home and school remains the biggest hurdle they face in their interaction with schools. To ensure the inclusion of LEP parents and caregivers in the educational process of their children, it is critical to provide high-quality translation and interpretation services.

#### **Challenges Confronting LEP Parents and Caregivers in the Special Education Process**

If a language barrier is the biggest challenge for LEP parents and caregivers in their general interaction with schools, it is particularly true when they are trying to participate in a high-stakes and complex process associated with the development, approval and implementation of their child's IEP. This process includes many complex procedures and foreign concepts that can be overwhelming to any parent trying to ensure that their voice is heard as important decisions are made about the special educational program of their child with a disability. The

special education process starts with an evaluation of the child by an educational psychologist who develops a technical report that offers recommendations for whether the child is entitled to special education services and, if so what the diagnosis is and what supports are needed.

Typically, this report is shared with both the families and the school who are expected to use this information to collaboratively develop an IEP that will meet the specific needs of the child. This culminates in an official IEP meeting where all of the key stakeholders come together to finalize the educational program the child will receive through a robust and interactive discussion of the child's educational needs, services, and placement options. This is followed by the development of finalized paperwork that lays out a detailed plan of goals, benchmarks, and services for the child.

One could imagine that such a complex process would be a challenge for any parents or caregivers to navigate. This is significantly and exceptionally more challenging for LEP parents and caregivers who also confront a language barrier. As a result, LEP parents and caregivers often experience a great deal of confusion and need for clarification as they try to navigate the IEP process. This confusion can range from uncertainty as to the meaning of particular terminology to a complete lack of understanding of the IEP process itself (Lo, 2008). In one study, an LEP mother reported not knowing that her child had been placed into a self-contained classroom for an entire school year despite having participated in the IEP meeting and having signed the document indicating her approval (Harry, 1992). This suggests an important point that must be considered when working to ensure the active involvement of LEP parents and caregivers in the IEP process—that it is possible that they will sign forms suggesting they have given their informed consent when they have, in fact, not fully understood what they are signing.

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Indeed, this is exactly what happened with the plaintiffs in this case with one of the plaintiffs reporting that she was not aware that her child's autism was not being addressed because of her inability to understand the IEP document that was provided to her. Another plaintiff reported hearing that her child had an intellectual disability for the first time during the IEP meeting because she was not able to understand documents that had been sent to her in preparation for the meeting. A third plaintiff reported signing a consent form giving the district permission to evaluate her child without understanding what she was consenting to. In line with previous research on this topic, the failure to offer translation and interpretation support for the LEP parents and caregivers in this case led to a range of confusions and misunderstandings that impeded their active involvement in the development and effective implementation of their child's IEP. Had the District offered and provided translation and interpretation support through the IEP process, it is likely that these misunderstandings and many others that transpired would have been prevented.

Yet simply offering translation and interpretation services may not be able to fully address the power differentials between LEP parents and caregivers and school professionals that must also be addressed. LEP parents and caregivers have reported that they often find it difficult to disagree with professionals at IEP meetings for a range of reasons. They often report feeling as if they are not able to completely follow the conversation, even with an interpreter present but do not feel entitled to insist that their lack of understanding be addressed (Lo, 2008). In addition, many LEP parents and caregivers come from cultures where they are expected to be deferential to the professional status of teachers (Kalyanpur, Harry & Skrtic, 2000). LEP parents and caregivers have sometimes reported times where they have adamantly disagreed with the recommendations being suggested at an IEP meeting but did not feel empowered in the moment

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to speak up, only to change their minds after the meeting when they had already signed the IEP document (Harry, 1992). These challenges suggest that it is not sufficient to offer only some translation and interpretation services and only when persistently sought by the LEP parent.

Instead, these services must be of high quality and designed to alleviate some of the power differentials that exist between professionals and LEP parents and caregivers (Cheatham, 2011).

#### **Providing High Quality Translation of Documents**

A key component in ensuring the active participation of LEP parents and caregivers in the IEP process entails the high quality translation of the IEP documents. A key cause of confusion for many LEP parents and families has been a result of schools failing to translate these important documents (Zetlin, Padron & Wilson, 1996). Based on these challenges, LEP parents and caregivers consistently identify the translation of documents and interpretation services during IEP meetings as their most pressing need in ensuring their participation in the IEP process (Cho & Gannotti, 2005; Hughes, Valle-Riestra & Arguelles, 2002; Lian & Fontánez-Phelan, 2001). This can also be seen in the testimony of the plaintiffs in this case with one of the plaintiffs stating in her deposition that a failure to offer translated documents prevented her from being able to ask questions about her child's IEP. When persons do not feel confident in a language, the opportunity to review materials in advance in a language they are comfortable in helps provide the confidence to ask questions because they have had the opportunity to look for the answers in the written material.

Experts agree with LEP parents and caregivers about the importance of ensuring translation of documents throughout the IEP process. What experts add to the conversation is what the nature of this translation should be to ensure its high quality. In particular, researchers have emphasized the importance of ensuring high quality translation of documents for LEP

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parents and caregivers throughout the entire IEP process. This includes providing translated versions of IEP documents developed by bilingual experts in special education prior to the IEP meeting in order to allow LEP parents and caregivers to prepare themselves for the meeting by soliciting any support they may need and preparing any question they may have (Lo, 2012). Ideally, this should be followed-up by preliminary debriefs on the documents with a bilingual professional who can help ensure that parents and caregivers understand the procedure as well as the technical terms that are often used in IEP documents (Tamzarian, Manzies & Ricci, 2012). As a follow-up after the IEP meeting, it is important for families to receive the final IEP in their native language again translated by a bilingual expert in the field. Ideally, they would also have a summary of the IEP in less technical terms that is also translated by a bilingual expert so that LEP parents and caregivers have a resource for helping them with the technical language of the IEP itself (Lo, 2012).

The School District of Philadelphia has failed to implement these components of high-quality translation. For one, translated documents have not been provided prior to the IEP meetings. This contradicts research that indicates the importance of having all documents translated for LEP parents and caregivers before the IEP meeting to provide them with time to review the documents and prepare any questions that they may have. Because the District fails to translate the documents prior to the meeting, LEP parents are less able to understand and participate in the IEP process.

In addition, when the District did attempt to translate documents, typically, only the section headings were translated. This means that the rest of the document, including the most important information about the educational placement and services being provided to their children, was not presented to them in a language that they understand. By failing to translate the

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entire document prior to the meeting, the District failed to ensure the plaintiffs were able to fully understand and participate in their children's IEP process.

Finally, the District typically failed to send translated final documents after the IEP meetings. This contradicts research that emphasizes the importance of following up with LEP parents and caregivers by sending them translated final documents along with translated explanations that summarize the major aspects of the IEP documents in a way that is more accessible to non-experts in the field. Though the District sometimes promised to send translated final documents, they often failed to do so. Often they only provided a translation of the section headings. As noted above, this does not provide an adequate translation and prevents LEP parents and caregivers from fully understanding the services being provided to their children and at what level. In absence of such knowledge, LEP parents are unable to fully hold schools accountable for fulfilling its obligations to their children

# **Providing High Quality Interpretation Services**

The second component in ensuring the active participation of LEP parents and caregivers is the presence of a trained, qualified interpreter at every meeting held between LEP parents and caregivers and school professionals. On the day of the IEP meeting, it is essential to have a highly qualified interpreter who has expertise in special education, has been informed of the specifics of the case and has the ability to ensure that families are able to understand the conversation and to enable their meaningful participation in the process (More, Hart & Cheatham, 2013).

As is the case with a failure to translate documents, a failure to include a trained interpreter has also been found to lead to confusion and misunderstanding (Lo, 2008). Many LEP parents and caregivers who participated in IEP meetings have reported being uncertain as to

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the nature of the conversation or its implications for their child's education even with the presence of any interpreter (Zetlin, et al., 1996). This has been attributed to a range of factors, including interpreters being unfamiliar with the technical language they are being asked to translate as well as with their lack of training in ensuring that the meanings of these technical terms are explained to LEP parents and caregivers (Lo, 2008).

Research has documented four different types of interpretation errors that can occur at an IEP meeting that can lead to misunderstandings: (1) omission, where important information is deleted, (2) addition, where new information is added, (3) condensation, where information is simplified and (4) substitution, where words not used by the speaker are used by the interpreter (Hart, Cheatham & Jimenez-Silva, 2012). As an example, Hart, et al. (2012) offer a description of an interpretation of an IEP meeting for a Chinese LEP parent. The interpreter, unfamiliar with educational terminology being used substituted the meaning of the Wilson reading program being discussed with the name of a person named Wilson leading the parent to completely misunderstand what was being discussed. Similar dynamics have been described in Philadelphia in the context of this litigation where, for example, one interpreter was not able to explain FAPE (Free Appropriate Public Education), a key concept in special education policy that is crucial for LEP parents and caregivers to understand in order to understand the rights of their children with disabilities.

This research speaks to the many skills needed by interpreters working with parents and caregivers to ensure their participation in the IEP process. Successful interpreters must be fluent in the technical language necessary for an IEP meeting in both languages (Zhang & Bennett, 2003). Their role is not simply to translate what is being said but to ensure that what is being

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translated is also being understand by parents and caregivers participating in the IEP meeting (Pang, 2011).

The School District of Philadelphia has failed to adhere to these principles related to offering high quality interpretation services. For one, qualified interpreters are not present at all meetings. This contradicts research that indicates the importance of having trained interpreters present at all meetings held in conjunction with the IEP process. By failing to provide an interpreter, the District failed to ensure the meaningful participation of the plaintiffs in the IEP process of their children.

Secondly, when interpreters were offered, they were often not familiar with the case and did not have access to the IEP documents. This contradicts research that indicates the importance of interpreters who are familiar with the technical terminology associated with special education as well as the specifics of the case being discussed. Multiple plaintiffs reported that the interpreter provided did not understand the technical language of the IEP documents being discussed and had a difficult time translating them for her during the meeting. They reported that the interpreter had not had the chance to review the documents in advance and was unprepared to translate them accurately.

In addition, plaintiffs also reported that some of the IEP meetings utilized Language Line for their interpretation services. IEPs are complex documents with a great deal of technical language that may be unfamiliar to somebody without any background or training in special education. This lack of familiarity is exacerbated when the interpreter has not had the opportunity to review the IEP document and other relevant documents either during or prior to the meeting in any manner where he or she is providing interpretations services. This lack of preparation and lack of access to the actual document under consideration likely has a negative

impact on the quality of interpretation provided, impeding the participation of the plaintiffs in the IEP process of their children. The necessity to read the document to the interpreter who then must interpret it back based on working memory and recall increases the likelihood of inaccuracies and also slows the process of the meeting, putting pressure on the participants not to ask for clarifications or for complete translations.

Finally, it is important to note that there is no research which documents that parents will understand a proposed IEP and be able to participate in an IEP meeting as well if the interpretation at an IEP meeting is used as a substitute for translations provided before a meeting. It is my professional judgment, based on a review of the research and my own professional experience, that interpretation of documents presented for the first time at a meeting is not a substitute for fully translated documents provided in advance in order to enable LEP parents and caregivers to more fully understand and participate in the IEP process.

# **IV.** Conclusion and Opinion

In summary, in my professional opinion, the descriptions of events offered by the plaintiffs in this case indicate that the School District of Philadelphia is not providing adequate translation and interpretation services to LEP parents and caregivers throughout their child's IEP process. This prevents LEP parents and caregivers from actively participating in developing and providing input into the IEP, engaging in the IEP process, or monitoring implementation of their child's IEP. The existing research provides clear directives and guidance to the District to develop a coherent and consistent plan for providing high-quality translation and interpretation services that ensure the meaningful participation of LEP parents and caregivers in the development and implementation of their child's IEP.

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Specifically, the District should ensure that high-quality translation of documents is

offered to LEP parents and caregivers in advance of IEP meetings to provide them with

sufficient time to review the documents. The District should also ensure that highly-qualified

interpreters who have expertise in special education terminology and procedures are available for

all IEP-related meetings rather than using untrained personnel. These interpreters should have

the opportunity to review documents prior to any meetings to familiarize themselves with the

case. Language Line should not be used unless absolutely necessary. Finally, the District should

ensure that translated final documents are provided to LEP parents and caregivers after the

meeting so that they can refer to the documents to participate in monitoring and to hold schools

accountable for adhering to the educational services and supports promised to their child. Should

the District implement these policies, I am confident that LEP parents and caregivers will be able

to understand and actively participate in the IEP process and be able to advocate for their

children to ensure they receive the appropriate educational supports they need in an appropriate

educational placement to ensure their academic success.

Respectfully submitted,

nolson Flores

Nelson L. Flores, Ph.D.

(April 13, 2018)

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#### **Exhibit A: List of Materials**

#### **Peer Reviewed Journal Articles**

- Auerbach, S. (2011). Learning from Latino families, 68(8), 16-21.
- Ayón, C. & Becerra, D. (2014). Mexican immigrant families under siege: The impact of antiimmigrant policies, discrimination, and the economic crisis.
- Chávez, Reyes, C. (2010). Inclusive approaches to parent engagement for young English language learners and their families. *National Society for the Study of Education*, 109, 474-504.
- Cheatham, G. (2011). Language interpretation, parent participation, and young children with disabilities, 31, 78-88.
- Cho, S. & Gannotti, M. (2005). Korean-American mothers' perception of professional support in early intervention and special education programs. *Journal of Policy and Practice in Intellectual Disabilities*, 2, 1-9.
- Coll, C. Akiba, D., Palacios, N., Bailey, B., Silver, R., DiMartino, L & Chin, C. (2002). Parent involvement in children's education: Lessons from three immigrant groups. *Parenting: Science and Practice*, 2, 303-324.
- Delgado-Gaitan, C. (1991). Involving parents in the schools: A process of empowerment. *American Journal of Education*, 100, 20-46.
- Denney, M., Itkonen, T. & Okamoto, Y. (2007). Early intervention systems of care for Latino families and their young children with special needs: Salient themes and guiding implications. *Infants & Young Children*, 30, 326-335.
- Harry, B. (1992). An ethnographic study of cross-cultural communication with Puerto Rican-American families in the special education system. *American Educational Research Journal*, 29, 471-494.
- Hart, J., Cheatham, G. & Jimenez-Silva, M. (2012). Facilitating quality language interpretation for families of diverse students with special needs. *Preventing School Failure*, 56, 207-213.
- Hughes, M. & Valle-Riestra, D., & Arguelles, M. (2002). Experiences of Latino families with their children's special education program. *Multicultural Perspectives*, 4, 11-17.
- Kalyanpur, M., Harry, B., Skrtic, T. (2000). Equity and advocacy expectations of culturally diverse families' participation in special education. *International Journal of Disability, Development and Education*, 47, 119-136.
- Lian, M & Fontánez-Phelan, S. (2001). Perceptions of Latino parents regarding cultural and linguistic issues and advocacy for children with disabilities. *Journal of the American Society of Hypertension*, 26, 189-194.
- Lo, L. (2008). Chinese families' level of participation and experience in IEP meetings. *Preventing School Failure*, 53, 21-27.
- Lo, L. (2012). Demystifying the IEP process for diverse parents of children with IEPs. *Teaching Exceptional Children*, 44(3), 14-20.
- More, C., Hart, J. & Cheatham, G. (2013). Language interpretation for diverse families: Considerations for special education teachers. *Intervention in School and Clinic*, 49, 113-120.
- Pang, Y. (2011). Barriers and solutions in involving culturally linguistically diverse families in the IFSP/IEP process. *Making Connections: Interdisciplinary Approaches to Cultural*

- Diversity, 12(2), 42-51.
- Tamzarian, A., Menzies, H., & Ricci, L. (2012). Barriers to full participation in the individualized education program for culturally and linguistically diverse parents. *Journal of Special Education Apprenticeship*, 1(2), 1-11.
- Zetlin, A., Padron, M. & Wilson, S. (1996). The experience of five Latin American families with the special education system. *Education and Training in Mental Retardation and Development Disabilities*, 31, 22-28.
- Zhang, C. & Bennett, T. (2003), Facilitating the meaningful participation of culturally and linguistically diverse families in the IFSP and IEP process. *Focus on Autism and Other Developmental Disabilities*, 18, 51-59.

# **Legal Documents**

- Amended Complaint to Add New Plaintiffs, March 27, 2017
- Deposition of Barabara Galarza, January 26, 2018
- Deposition of Manqing Lin, January 30, 2018
- Deposition of Madeline Perez, February 12, 2018

Nelson Flores 1

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#### **EDUCATION AND CERTIFICATION**

2012	Graduate Center, City University of New York Ph.D. in Urban Education Interdisciplinary Concentration in Queer Studies
2007	Lehman College, City University of New York M.S.Ed. in Teaching English to Speakers of Other Languages (TESOL)
2003	Swarthmore College BA in Education and Political Science

New York State Certification in Secondary Social Studies (7-12) and TESOL (K-12)

### FELLOWSHIPS AND AWARDS

National Academy of Education/Spencer Postdoctoral Fellowship, 2017-2018

AERA Bilingual Education Research SIG Early Career Award, 2017

American Association for Hispanics in Higher Education/Educational Testing Services

Outstanding Dissertation Award, 2<sup>nd</sup> place, 2013

National Association for Bilingual Education Outstanding Dissertation Award, 3<sup>rd</sup> place, 2013

National Academy of Eduction/Spencer Dissertation Fellowship Finalist, 2011-2012

City University of New York Writing Fellow, 2011-2012

City University of New York Provost's Office University Fellowship, 2011-2012

MAGNET Two-Year Presidential Fellowship, 2009-2011

#### **GRANTS**

## Principal Investigator, Philadelphia Bilingual Education Institute

Grant received December, 2013 for \$15,000 to support the district in its move away from a transitional bilingual education model to a dual language model. The grant was renewed in December, 2014 for \$10,000, September, 2015 for \$20,000 and September, 2016 for \$20,000.

# **Principal Investigator** (with Anne Pomerantz and Betsy Rymes), **Kennett Consolidated School District ESL Evaluation**

Granted received December, 2014 for \$35,000 to conduct an evaluation of ESL programing in Kennett Consolidated School District.

# PROFESSIONAL EXPERIENCE

2012-present	Assistant Professor Educational Linguistics Division University of Pennsylvania
2011-2012	Project Director New York State Initiative on Emergent Bilinguals
2008-2012	Research Assistant Research Institute for the Study of Languages in Urban Society
2010-2011	Adjunct Lecturer Department of Linguistics and Communication Disorders Queens College, City University of New York
2010-2011	Adjunct Lecturer Program in Bilingual Education and TESOL City College, City University of New York
2008-2010	Adjunct Lecturer Department of Education College of Staten Island, City University of New York
2004-2009	High School Bilingual/ESL Teacher & Coordinator Morris Academy for Collaborative Studies New York City Department of Education, Bronx, NY
2003-2004	Elementary School Bilingual/ESL Teacher & Coordinator Luis Muñoz-Marín Elementary School School District of Philadelphia

### **PUBLICATIONS**

# **Books**

García, O., Flores, N. & Spotti, M. (2016). (eds). *Oxford Handbook of Language and Society*. New York: Oxford University Press.

### **Published Articles in Refereed Journals**

- Flores, N. and Chaparro, S. (in press). What counts as language education policy? Developing a materialist anti-racist approach to language activism. *Language Policy*.
- Rosa, J. and Flores, N. (2017). Unsettling race and language: Toward a raciolinguistic perspective. *Language in Society*, 46, 621-647.
- Flores, N. and García, O. (2017). A critical review of bilingual education in the United States: From Basements and Pride to Boutiques and Profit. *Annual Review of Applied Linguistics*, 37, 14-29.
- Flores, N and Aneja, G. (2017). "Why needs hiding?" Seeking translingual (re)orientations in TESOL teacher education. *Research in the Teaching of English*, 51, 441-463.
- Rymes, B., Flores, N., and Pomerantz, A. (2016). The common core state standards and English learners: Finding the silver lining. *Language*, 92, e257-e273.
- Flores, N. and Lewis, M. (2016). From truncated to sociopolitical emergence: A critique of super-diversity in sociolinguistics. *International Journal of the Sociology of Language*. 241, 97-124.
- Flores, N. (2016). A tale of two visions: Hegemonic whiteness and bilingual education. *Educational Policy*, 30, 13-38.
- Flores, N. and Rosa, J. (2015). Undoing appropriateness: Raciolinguistic ideologies and language diversity in education. *Harvard Educational Review*, 85, 149-171.
- Flores, N., Kleyn, T. and Menken, K. (2015). Looking holistically in a climate of partiality: Identities of students labeled 'long-term English language learners.' *Journal of Language, Identity, and Education*. 14, 113-132.
- Flores, N. and Schissel, J. (2014). Dynamic bilingualism as the norm: Envisioning a heteroglossic approach to standards-based reform. *TESOL Quarterly*, 48, 454-479.
- Flores, N. (2014). Creating republican machines: Language governmentality in the United States. *Linguistics and Education*, 25, 1-11.
- Flores, N. (2013). Silencing the subaltern: Nation-state/colonial governmentality and bilingual education in the United States. *Critical Inquiry in Language Studies*, 10, 263-287.
- Flores, N. (2013). The unexamined relationship between neoliberalism and plurilingualism: A cautionary tale. *TESOL Quarterly*, 47, 500-520.
- García, O., Woodley, H., Flores, N, and Chu, H. (2012). Latino emergent bilingual youth in high schools: Transcaring strategies for academic success. *Urban Education*, 48, 798-827.

- Flores, N. and Chu, H. (2011). How does size matter? The impact of the rise of small schools on Latinos and emergent bilinguals in New York City. *International Journal of Bilingual Education and Bilingualism*, 14, 155-170.
- García, O., Flores, N., and Chu, H. (2011). Extending bilingualism in U.S. secondary education: New variations. *International Multilingual Research Journal*, 5, 1-18.
- Flores, N. (2010). Beyond charity: Partial narratives as a metaphor for basic writing. *The Journal of Basic Writing*, 29, 31-49.

#### **Book Chapters in Edited Volume**

- Flores, N. (2017). From language as resource to language as struggle: Resisting the Coke-ification of bilingual education. In M. Flubacher & A. Del Percio (eds.), *Language*, *education and neoliberalism: Critical studies in sociolinguistics* (pp. 62-81). Bristol, UK: Multilingual Matters.
- Rosa, J. & Flores N. (2017). Do you hear what I hear? Raciolinguistic ideologies and culturally sustaining pedagogies. In D. Paris & H. Alim (eds.), *Culturally sustaining pedagogies: Teaching and learning for justice in a changing world.* New York: Teachers College Press.
- García, O, Flores, N. & Spotti, M. (2017). Introduction—language in society: A critical poststructuralist perspective. In O. García, N. Flores, & M. Spotti (eds.), *Oxford handbook of language and society* (pp. 1-16). New York: Oxford University Press
- Flores, N. (2017). Bilingual education. In O. García, N. Flores, & M. Spotti (eds.), *Oxford handbook of language and society* (pp. 525-544). New York: Oxford University Press.
- Flores, N., Spotti, M. & García, O. Conclusion: Moving the study of language and society into the future. In O. García, N. Flores, & M. Spotti (eds.), *Oxford handbook of language and society* (pp. 545-552). New York: Oxford University Press
- Flores, N. & Bale, J. (2016). Sociopolitical issues in bilingual education. In O. García, A. Lin, & S. May (eds.), *Encyclopedia of language and education* (pp. 1-13). Cham, Switzerland: Springer International Publishing. doi:10.1007/978-3-319-02324-3\_5-1)
- Flores, N. & Baetens Beardsmore, H. (2015). Programs and structures in bilingual and multilingual education. In W.Wright, S.Boun, and O.García (ed.), *Handbook of bilingual and multilingual education*. (pp. 205-222). Oxford, UK: Wiley-Blackwell
- Flores, N. (2015). How have different groups of English language learners/emergent bilinguals been categorized and what issues are raised by these categorizations? In G. Valdés, K. Menken and M. Castro (eds.), *Common core*, *bilingual and English language learners: A resource for educators.* (pp. 16-17). Philadelphia, PA: Caslon Publishing.

- Flores, N. & García, O. (2015). What do the common core state standards mean for bilingual education? In G. Valdés, K. Menken and M. Castro (eds.), *Common core, bilingual and English language learners: A resource for educators.* (pp. 25-26). Philadelphia, PA: Caslon Publishing.
- García, O., Flores, N. & Woodley, H. (2015). Constructing in-between spaces to "do" bilingualism: A tale of two high schools in one city. In J.Cenoz & D.Gorter (eds.), *Multilingual education: Between language learning and translanguaging*. (pp. 199-224). Cambridge, UK: Cambridge University Press.
- García, O. and Flores, N. (2014). Multilingualism and the common core standards in the US. In S. May (ed.), *The multilingual turn: Implications for SLA, TESOL, and bilingual education*. (pp. 147-166). New York, NY: Routledge.
- Flores, N. and García, O. (2013). Linguistic third spaces in education: Teachers' translanguaging across the bilingual continuum. In D. Little, C. Leung and P. Van Avermaet (eds.), *Managing Diversity in Education: Key Issues and Some Responses.* (pp. 243-256). Clevedon, UK: Multilingual Matters.
- García, O. and Flores, N. (2013). Literacy in multilingual classrooms. In C. Chapelle (ed.), *Encyclopedia of applied linguistics*. Oxford, UK: Wiley-Blackwell.
- Ascenzi-Moreno, L. and Flores, N. (2012). A case study of bilingual policy and practice at Cypress Hill Community School. In O. García, Z. Zakharia, and B. Otcu (eds.), *Bilingual community education for American children: Beyond heritage languages in a global city*. (pp. 219-231). Clevedon, UK: Multilingual Matters.
- García, O., Flores, N. and Woodley, H. (2012). Transgressing monolingualism and bilingual dualities: Translanguaging pedagogies. In A. Yiakoumetti (ed.), *Harnessing linguistic variation to improve education*. (pp. 45-76). Bern, SUI: Peter Lang.
- Flores, N. (2012). Power differentials: Pseudo-collaboration between ESL and mainstream teachers. In A. Honigsfeld and M. Dove (eds.). *Co-teaching and other collaborative practices in the EFL/ESL classroom: Rationale, research, reflections, and recommendations.* (p. 185-194). Charlotte, NC: Information Age Publishing.

#### **Non-Referred Journal Articles**

- Flores, N. (2017). Developing a materialist anti-racist approach to language activism. *Multilingua*, 36, 565-570.
- Flores, N. (2017). The specter of semilingualism in the bilingualism of Latino students. *Texas Education Review*, 5, 76-80.

- Flores, N. (2016). Deficit perspectives and bilingual education in a post-Civil Rights era. *Journal of Language and Literacy Education*, Scholars Speak Out.
- Flores, N. (2016). Combatting marginalized spaces in education through language architecture. *Perspectives on Urban Education*, 13, 1-3.
- Rosa, J. and Flores N. (2015). Hearing language gaps and reproducing social inequality. In Invited Forum: Bridging the "Language Gap", *Journal of Linguistic Anthropology*, 25, 77-79.
- Flores, N. (2013). Undoing truth in language teaching: Toward a paradigm of linguistic aesthetics. *Working Papers in Educational Linguistics*, 28(2), 1-17.

#### **Book Reviews**

- Flores, N. (2011). The promises and limitations of a psychological approach to understanding immigration: Review of *Learning a New Land* by C. Suarez-Orozco, M. Suarez-Orozco, and I. Todorova. *The New Educator*, 7, 103-106.
- Flores N. (2010). Review of *Chicana/Latina Education in Everyday Life* edited by D. Delgado Bernal, C. Elenes, F. Godinez, and S. Villenas. *Gender and Education*, 22, 469-470.

#### **PRESENTATIONS**

#### **Invited Presentations**

- Flores, N. (December, 2017). Disciplining Bilingual Education in the post-Civil Rights era. Wisconsin Ideas in Education Series, Madison, WI.
- Flores, N. (October, 2017). Raciolinguistic ideologies and the ideological architecture of whiteness as property. Georgetown Linguistics Department Friday Speaker Series, Washington, DC.
- Flores, N. (August, 2017). A raciolinguistic perspective on language education conference. 2017 Multidisciplinary Approaches in Language Policy and Planning Conference keynote speaker, Toronto, ON.
- Flores, N. (April, 2017). "Why needs hiding?" Translingual (re)orientations in TESOL teacher education. Graduate Students of Language at Temple Conference keynote speaker, Philadelphia, PA.
- Flores, N. (March, 2017). A raciolinguistic perspective on bilingual education. Georgia Association for Multilingual, Multicultural Education Symposium keynote speaker, Atlanta, GA.

- Flores, N. (February, 2017). A raciolinguistic perspective on identity politics and bilingual education. Gender, race, language: The politics of identity in the 2016 election and beyond. CUNY Graduate Center, New York, NY.
- Flores, N. (February, 2017). Defining public scholarship in the age of social media. Swarthmore College, Swarthmore, PA.
- Flores, N. (November, 2016). "There's a Spanish word in there!": Supporting language architecture with translingual mentor texts. Penn TESOL East plenary speaker, Glenside, PA.
- Flores, N. (October, 2016). Visionary leadership: Repositioning multilingualism in 21<sup>st</sup> century classrooms. American Reading Company Literacy Leadership Conference keynote speaker, King of Prussia, PA.
- Flores, N. (October, 2016). "I like to use my bilingual brain." Language architecture in the bilingual classroom. Research for Action Researcher Meeting, Philadelphia, PA.
- Flores, N. (September, 2016). Raciolinguistic ideologies and the marginalization of racialized communities. CUNY Graduate Center Racism and Discrimination in Urban Education Speaker Series, New York, NY.
- Flores, N. (July, 2016). Using bilingualism as a resource for teaching and learning. American Reading Company Staff Professional Development, King of Prussia, PA.
- Flores, N. (June, 2016). "I like to use my bilingual brain.": Bilingualism as a resource for meeting the literacy demands of the PA Core. School District of Philadelphia 2016 Summer Literacy Conference Keynote speaker, Philadelphia, PA.
- Flores, N. & Rosa, J. (May, 2016). A raciolinguistic approach to educational linguistics. CUNY Graduate Center Advanced Research Collaborative Speaker Series, New York, NY.
- Flores, N. (April, 2016). From bilingual to bi-languaged: Language ideologies and bilingual education in the face of neoliberalism. University of Connecticut, Mansfield, CT.
- Flores, N. (March, 2016). The raciolinguistic underpinnings of academic language and the marginalization of Latino children. Loyola University Literacy Leadership Award Ceremony, Baltimore, MD.
- Flores, N. (March, 2016). A Raciolinguistic perspective on bilingual education. University of Illinois at Chicago Curriculum and Instruction Colloquium Series, Chicago, IL.
- Flores, N. (December, 2015). Translanguaging as a resource in the Common Core era. Illinois Statewide Conference for Teachers Serving Linguistically and Culturally Diverse Students, Oak Brook Hills, IL.

- Flores, N. (August, 2015). De mono-lenguajizado a bi-lenguajizado: Gubernamentalidad lingüística y la educación bilingüe. International Symposium on Bilingualism and Bilingual Education in Latin America, Lima, Peru.
- Flores, N. (August, 2015). Translenguando como recurso en la educación bilingüe. International Symposium on Bilingualism and Bilingual Education in Latin America, Lima, Peru.
- Flores, N. (March, 2015). From social transformation to official anti-racism: The unexamined whiteness of bilingual education. University of Massachusetts, Amherst Perspectives on Inequality Lecture Series, Amherst, MA.
- Flores, N. (February, 2015). Translanguaging as a resource for literacy development: Part 2. Children's Literacy Initiative Staff Professional Development, Philadelphia, PA.
- Flores, N. (January, 2015). Building on the language resources of emergent bilinguals. Keynote Address at ASPIRA Schools Language Symposium, Philadelphia, PA.
- Flores, N. (November, 2014). Revitalizing a race radical vision of bilingual education. Temple University Applied Linguistics Speaker Series, Philadelphia, PA.
- Flores, N. (October, 2014). Translanguaging as a resource for literacy development. Children's Literacy Initiative Staff Professional Development, Philadelphia, PA.
- Flores, N. (April, 2014). Can the revolution be funded? The case of bilingual education in Philadelphia. Swarthmore College, Swarthmore, PA.
- Flores, N. (April, 2014). Translanguaging as a resource for literacy development. School District of Philadelphia Research, Policy, and Practice Conference, Philadelphia, PA.
- Flores, N. (March, 2013). From nation-states to neoliberalism: Language ideologies and governmentality. American Association of Hispanics in Higher Education, San Antonio, TX.
- Flores, N. (May, 2012). Emergence, dynamic bilingualism, and translanguaging in the CUNY-NYSIEB project. Research Institute for the Study of Language in Urban Society Forum, New York, NY.
- Flores, N. and Woodley, H. (May, 2011). What is working? Successful schools for Latino emergent bilinguals. Research Institute for the Study of Language in Urban Society Forum, New York, NY.
- Flores, N. (January, 2011). Dynamic bilingualism: Developing academic literacy in a common language model. Pan American International High School, New York, NY.

- Flores, N, Chu, A., Kaplan, L. and Woodley, H. (May, 2010). Where are we? Latinos in New York City High Schools. Research Institute for the Study of Language in Urban Society Forum, New York, NY.
- Menken, K., Kleyn, T., Asenzi-Moreno, L., Chae, N., Flores, N., and Funk, A. (May, 2010). Three years of lessons learned: Long term English language learners in New York City schools. Research Institute for the Study of Language in Urban Society Forum, New York, NY.

# **Refereed Conference Presentations**

- Flores, N. (January, 2018). Raciolinguistic ideologies and the 'selling' of bilingual education. Linguistic Society of America, Salt Lake City, UT.
- Flores, N. (July, 2017). Neoliberalizing bilingual education in the school district of Philadelphia. International Association of Applied Linguistics World Congress, Rio de Janeiro, Brazil.
- Rosa, J. & Flores, N. (July, 2017). Theorizing a raciolinguistic perspective. International Association of Applied Linguistics World Congress, Rio de Janeiro, Brazil.
- Flores, N. (April, 2017). Neoliberal multiculturalism and the political incorporation of bilingual education. American Educational Research Association, San Antonio, TX.
- Flores, N. (April, 2017). From truncated to sociopolitical emergence: A critique of superdiversity in sociolinguistics. American Educational Research Association, San Antonio, TX.
- Flores, N. (April, 2017). "We leave it up to the district": Meeting the needs of English learners in standards-based reform. American Educational Research Association, San Antonio, TX.
- Flores, N. (March, 2017). Developing a raciolinguistic approach to educational linguistics. American Association for Applied Linguistics, Portland, OR.
- Flores, N. (February, 2017). Where are the native speakers? Moving beyond two-way immersion in bilingual education. Ethnography Forum, Philadelphia, PA.
- Flores, N. (November, 2016). Translating translanguaging into Common Core-aligned instruction. National Council for the Teaching of English, Atlanta, GA.
- Flores, N. (October, 2016). "I like to use my bilingual brain." Translanguaging texts in dual language bilingual classrooms. WIDA National Conference, Philadelphia, PA.
- Flores, N. (July, 2016). A raciolinguistic perspective on "semilingualism." Sociolinguistic Symposium, Murcia, Spain.

- Flores, N. (April, 2016). What counts as bilingual education policy? Developing a materialist approach to bilingual education activism. American Educational Research Association, Washington DC.
- Flores, N. (April, 2016). The raciolinguistic underpinnings of academic language and the marginalization of Latino students. American Educational Research Association, Washington DC.
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#### SERVICE TO THE PROFESSION

Editorial Board, Annual Review of Applied Linguistics, 2018-present

Editorial Review Board Member, Reading Research Quarterly, 2017-present

Board Member, Pan American Academy Charter School, 2017-present

Editorial Board Member, International Journal of the Sociology of Language, 2016-present

AAAL Outreach Award Committee, 2016-2017

Board Member, Children's Literacy Initiative, 2015-present

Board Member, La Casa Latina, University of Pennsylvania, 2015-present

AAAL Virtual Communities Task Force, 2015

Member, School District of Philadelphia Language Policy Task Force, 2013-2014; 2017

Northeast Regional Board Member, National Latino/a Education Agenda Project, 2009-2012

#### PROFESSIONAL MEMBERSHIP

American Association for Applied Linguists (AAAL) American Education Research Association (AERA) Linguistics Society of America (LSA)

# EXHIBIT 16

### IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

T.R. et al.,	
Plaintiffs,	
V.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

REBUTTAL EXPERT REPORT OF NELSON L. FLORES, Ph.D.

**JUNE 1, 2018** 

#### I. Information Considered

The primary text consulted for this rebuttal report was the expert report submitted by Dr. Katherine A. Winterbottom. I also reexamined several of the resources that were included in Exhibit A in my original expert report including several articles and the depositions of Ms. Galarza, Ms. Perez, and Ms. Lin. I also examined some additional materials, which are cited in Exhibit A hereto.

#### II. General Principles for Translation and Interpretation During the IEP Process

I would like to begin by reiterating the three principles that I described in my original expert report that summarized the research consensus on translation and interpretation support for LEP parents and caregivers as they navigate the IEP process:

- 1. High quality translations of documents must be provided to LEP parents and caregivers prior to discussing them at the IEP meeting.
- 2. Qualified and trained interpreters must be available to LEP parents and caregivers for the entire IEP meeting.
- 3. High quality translations of documents must be provided to LEP parents and caregivers after the IEP meeting with any changes made based on the conversation.

While Dr. Winterbottom references some evidence seeking to contradict the importance of offering high quality translations to all LEP parents and caregivers (#1 and #3), she does not attempt to offer any evidence to contradict the importance of having qualified and trained interpreters available to support LEP parents and caregivers in the IEP meeting (#2). I would like to, therefore, further elaborate on this area of agreement between us and address how, despite her claims to the contrary, the School District of Philadelphia has failed to consistently provide

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qualified and trained interpreters. I will then shift my focus to responding to her attempt to discount the importance of high quality translation services for LEP parents and caregivers.

#### III. Importance of Qualified and Trained Interpreters

In her expert report, Dr. Winterbottom acknowledges the importance of having qualified and trained interpreters available for LEP parents and caregivers as they navigate the IEP process. As she indicates, interpreters should serve as cultural brokers who have expertise in special education and knowledge of the cultural background of the LEP parents and caregivers they are working with. This parallels the argument I made in my expert report, reflecting our agreement as to what constitutes a qualified and trained interpreter. In short, both experts in this case have the same analysis of what the research indicates are the key characteristics of trained and qualified interpreters and the importance of ensuring that such trained and qualified interpreters are consistently made available to LEP parents and caregivers throughout the IEP process. Therefore, our point of disagreement is not the necessity of qualified and trained interpreters but whether the School District of Philadelphia is consistently providing this necessity to LEP parents and caregivers.

Dr. Winterbottom suggests that the School District of Philadelphia is, in fact, complying with the requirement for trained and qualified interpreters through its Bilingual Counseling Assistant (BCA) program. She takes at face value District officials' claims that BCAs fit the criteria for qualified and trained interpreters that both of us laid out in our reports. To do so, she has to overlook deposition testimony from the plaintiffs and District administrators that raise questions and concerns regarding the qualifications of BCAs. For example, Ms. Lin reported in her deposition that the BCA she worked with often had a hard time interpreting technical terms related to special education into Mandarin. Importantly, Ms. Lin noted this was not because no

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interpretation was provided, but because the BCA simply did not have the appropriate background knowledge to be able to interpret the terminology effectively. *See, e.g.*, Lin Dep. at 171:5–172:4, 181:10–18. This raises important questions about the nature of the training provided to the BCAs and whether it is truly preparing them for the interpretation required throughout the IEP process.

In addition to concerns about the training provided to BCAs related to offering interpretation during the IEP process is the fact that the BCAs are overtaxed and cannot handle all IEP meetings. As Ludy Soderman, who is in charge of the BCAs for the District testified, there are approximately 216 schools in the District with BCAs covering approximately 100 school buildings. Soderman Dep. at 173:24–174:13. Each BCA is assigned, on average, to three different schools. Id. at 173:24–174:9. Ms. Soderman testified that the duties of a BCA include covering not only IEP meetings but all school conferences and other meetings, as well as providing interpretation if necessary in the evaluation of students. They provide ongoing communications for all LEP students, LEP parents/caregivers and school staff, participate in both individual and group discussions with school counselors, and assist students and parents in creating and refining postsecondary educational, vocational and career plans. *Id.* at 184:14– 185:23. BCAs also provide information to students about colleges and college scholarships and assist students in resolving academic credit issues, in addition to providing interpretation services at special education and regular education meetings. The many responsibilities of BCAs raise concerns about their availability to focus on ensuring that LEP parents and caregivers are able to fully participate in the IEP process. Of particular concern is that according to Natalie Hess, the director of the special education office known as the Office of Specialized Services (OSS) the District currently does not keep track of how often BCAs were provided to LEP parents and

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caregivers to support them through the IEP process. Hess Dep. at 46:1–3. Similarly, Ms. Hess testified that no data are maintained regarding the percentage of IEP meetings during which a BCA is present. *Id.* at 122:7–10. Ms. Hess further testified that she is not aware whether special education liaisons ("SELs") maintain data on whether BCAs have been requested to attend IEP meetings. *Id.* at 52:1–53:8. In short, there are no records of how often BCAs are made available to LEP parents and caregivers during the IEP process.

Dr. Winterbottom acknowledges that BCAs are not always available to provide interpretation services during the IEP meeting. She reports that when this occurs the District will reschedule the IEP meeting, have a "bilingual teacher or staff member to interpret during the meeting, or us[e] Language Line" (p. 14). I raised concerns about Language Line in my expert report and continue to have the same concerns about whether someone with no background in special education or the specifics of an IEP will be able to effectively interpret for LEP parents and caregivers as they participate in the IEP process. It is also unclear to me how Language Line fits the criteria that Dr. Winterbottom herself laid out about qualified and trained interpreters serving as cultural brokers for LEP parents and caregivers. Ms. Hess acknowledged that she does not track the frequency with which Language Line telephonic interpretation services is used for IEP meetings. Hess Dep. at 45:5–24. This fact was confirmed by Ms. Soderman, who testified that she does not keep track of (and does not believe anyone at the District keeps track of) when the District uses live interpretation versus telephonic interpreters for IEP meetings. Rather, the decision to use either live interpretation or telephonic interpretation is made at the building level. Soderman Dep. at 40:18–41:14. Moreover, she also testified that while telephonic interpretation invoices include the name of the person who used the service, they do not reflect the purpose of the call or the reason the service was used. *Id.* at 180:16–182:24.

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I also have concerns about the vagueness of the "bilingual teacher or staff member" category of people who could be asked to provide interpretation services should BCAs not be available. Simply being a bilingual teacher or staff member certainly does not make one qualified to offer interpretation services during an IEP meeting. It is also necessary to have proper training in interpretation as well as background knowledge in special education along with the specifics of the case being discussed (Cho & Gannotti, 2005; Lo, 2008; Pang, 2011; Zhang & Bennett, 2003). Yet, it is clear that these principles, which Dr. Winterbottom herself agrees with, are not currently being followed by the District. For example, Ms. Soderman did not know if family members have been asked to act as interpreters in place of a BCA. Soderman Dep. at 106:14–16. She also testified that she was unaware of the frequency with which untrained bilingual school personnel were asked to provide interpretation services. She admitted, however, that she has encouraged schools to utilize these untrained bilingual employees by, for example, recommending that a school principal utilize her Spanish-speaking secretary. Id. at 137:14–138:4. This was consistent with statements made by Ms. Hess who testified that staff are used on as as-needed basis to provide interpretation in IEP meetings, despite the fact that they have received no training on effective interpretation strategies or background in special education. Hess Dep. at 46:16–48:12. Ms. Soderman even testified that in one instance, a school requested a Dutch interpreter, but because the District did not have one, she asked her neighbor, who was neither a District employee nor a trained interpreter, to provide interpretation services at a special education evaluation. Soderman Dep. at 143:6–144:15.

The varied experiences that plaintiffs reported with regard to the quality of interpretation may be attributed to the District improperly selecting someone to interpret who was not appropriately trained or qualified. Ms. Perez reported that during at least one meeting the

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principal, who was also engaged in the conversation as a participant, was supposed to be the interpreter but ended up only interpreting parts of what was being discussed. Perez Dep. at 108:1–109:4. This illustrates why it is inappropriate for an active participant in an IEP meeting to also be serving as an interpreter since the sole role of the interpreter should be to ensure that LEP parents and caregivers understand and are able to participate in the conversation. It also illustrates inconsistent policies and/or practices in the District that fail to ensure the availability of qualified and trained interpreters whose sole responsibility is to ensure the full participation of LEP parents and caregivers in the IEP process.

In summary, it appears that Dr. Winterbottom and I are in agreement about the important role that qualified and trained interpreters play in ensuring that LEP parents and caregivers can participate in the IEP process. We agree that these interpreters can serve as cultural brokers for LEP parents and caregivers if they have cultural competency as well as background knowledge in special education. We disagree, however, regarding whether the School District of Philadelphia is ensuring that qualified and trained interpreters are appropriately provided to LEP parents and caregivers as they participate in the IEP process. The testimony provided by the plaintiffs and District administrators in this case indicate that they are not. For one, the availability of interpreters has been inconsistent. Secondly, when interpreters have been made available, they have not always had the necessary expertise in special education to be able to interpret effectively. In addition, at least in one case the interpreter was an active participant in the meeting, undermining his ability to effectively interpret for the parent. All of this together suggests that the District is currently not ensuring that qualified and trained interpreters are consistently made available to LEP parents and caregivers of students with disabilities, thereby undermining their ability to fully participate in the IEP process.

#### IV. Importance of High Quality Translation of Documents

While Dr. Winterbottom and I agree on the importance of offering qualified and trained interpreters, we appear to disagree on the importance of providing high quality translation of documents for LEP parents and caregivers. Dr. Winterbottom seems to be working under the assumption that offering interpretation services can serve as a substitute for offering high quality translation of documents. This assumption is not aligned with the research in the area that acknowledges the importance of both in ensuring the meaningful participation of LEP parents and caregivers in the IEP process (Hughes, Valle-Riestra & Arguelles, 2002; Rossetti, Sauer, Bui & Ou, 2017). It is also not aligned with the experiences of the plaintiffs in this case. For example, as reported in her deposition, Ms. Perez has three children with IEPs. This makes it difficult for her to remember the details of each of her children's educational plans. Having translated documents would allow her to revisit each of her children's plans to remind herself of the details of the services they are entitled to receive. See Perez Dep. at 30:3–8, 46:13–21, 52:2– 13. This would also allow her to more effectively hold the District accountable for providing these services. In a similar vein, Ms. Lin testified in her deposition that having translated documents before IEP meetings would have allowed her to more effectively participate. Lin Dep. at 175:5–21. Ms. Lin's testimony is supported by research that indicates the importance of providing LEP parents and caregivers with translated documents prior to IEP meetings to allow them to effectively prepare for the meetings (Lo, 2012).

Dr. Winterbottom overlooks this testimony and research and instead provides some rationales for not translating documents. The first reason she offers is the 60-day timeline of the Child Study Team Evaluation. This rationale does not actually address the issue at the heart of this case, namely, whether LEP parents and caregivers are able to effectively participate in the

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IEP process. Research overwhelmingly illustrates the importance of translation of documents in ensuring LEP parents and caregivers understand and are able to participate in the IEP process (Lo, 2012; Pang, 2012; Rossetti, Sauer, Bui & Ou, 2017). This means that for the District to fulfill its obligation to ensure the meaningful participation of LEP parents and caregivers it must offer translated documents within the 60-day timeline.

A second reason Dr. Winterbottom devalues providing LEP parents and caregivers translated documents is the fact that some LEP parents and caregivers are not literate in their native languages. It is certainly true that LEP parents and caregivers who are not literate will not find translated documents to be helpful to them. Yet, the plaintiffs in this case are all literate in their native languages and were often still denied translated versions of documents prior to IEP meetings, even when they or their attorneys made official requests for translation and the District indicated that it would provide these translated documents. This illustrates the many barriers that continue to confront LEP parents and caregivers in accessing translated documents. These barriers are especially worrisome because of the fact that this is a population that is often extremely deferential to professionals (Harry, 1992; Kalyanpur, Harry & Skrtic, 2000) and would not, therefore, typically want to be seen as confrontational by insisting on translated documents in response to District inaction. Indeed, even Yovana Bustamante, who serves in the role of an advocate for LEP parents and caregivers, described in her deposition how intimidating the whole IEP process was for her when she participated it in with her own child and how difficult it initially was for her to raise critical questions because of her respect for the professionalism of the District staff. Bustamante Dep. at 39:6–12. These power differentials coupled with the research that compellingly speaks to the important role that translated documents can play in supporting LEP parents and caregivers throughout the IEP process

(Rossetti, Sauer, Bui & Ou, 2017), suggest that the current District policy of translating documents on a case-by-case basis is not the most appropriate policy. A more appropriate policy would be for documents to be translated unless LEP parents and caregivers indicate that they are not able to read in their native languages. I can find no examples in the research literature or from my own personal experience of any other compelling reason for denying families translated documents.

A third reason that Dr. Winterbottom offers for not translating documents is the fact that IEPs are technical documents with terminology that may be too difficult for parents and caregivers to understand, with some words perhaps not even translatable to their native languages. But there is no research to support this rationale as a basis for denying parents translated documents. On the contrary, the complex nature of these documents indicates the importance of actually offering translated versions of technical documents so that these documents can serve as true resources for LEP parents and caregivers to familiarize themselves with the technical language associated with their children's disabilities and educational services and strategies critical to the IEP process. It is important for LEP parents and caregivers to familiarize themselves with this technical language prior to a meeting in order to effectively advocate for their children (Harry, 1992). In a similar vein, the process of translating the documents will alert the District to prepare in advance in order to best explain concepts, objectives and strategies that seem untranslatable to LEP parents and caregivers before the IEP meeting. This is important information for the interpreter who currently has to respond on the fly when working to interpret such information.

Finally, I would like to point to what I think is a misreading of the spirit of Zhang & Bennett (2003). Dr. Winterbottom is correct that the authors suggest that bombarding families

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with too much information could alienate them. Yet, they made that argument in the context of initial contact with LEP parents and caregivers at the beginning of the IEP process. They were also not referring in that section to written documents per se but rather information in general. So it is misleading to connect this quote, the way Dr. Winterbottom does, with Zhang and Bennett's call for reducing the volume of written information, since this was a different point made in a completely different section of the article. It is even more misleading to use this argument to make a case against providing LEP parents and caregivers with translated documents since Zhang and Bennett expressly recommend using "native language information and materials" when communicating with LEP parents and caregivers. Indeed, this is the overwhelming consensus of research in the area—that whenever possible schools should offer quality translated materials to LEP parents and caregivers.

Indeed, District officials themselves actually testified to the importance of providing translated documents to LEP parents and caregivers. Ludy Soderman testified that in order to meaningfully participate, parents must be able to understand their children's disabilities, whether their children are progressing, the services being offered to them, and their proposed placements. Soderman Dep. at 88:18–91:7. Yet, Ms. Soderman has attended IEP meetings in which only the headings of IEPs were translated, and none of the student-specific information is translated into parents' native languages. *Id.* at 169:6–18. Her opinion, however, is that this practice is insufficient to allow parents to meaningfully participate in their children's education. *Id.* at 169:1–170:4. Ms. Hess also testified that documents such as evaluation reports are important documents in the special education process that LEP parents and caregivers should understand. Hess Dep. at 118:4–14. Ms. Hess also testified that IEPs are important documents and that it is important for IEPs to be written, rather than verbally communicated, to ensure that the services

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are indeed being rendered. *Id.* at 269:24–270:19. She also testified that manifestation determination forms are significant due to the fact that a student cannot be disciplined if the student's disability caused him or her to violate the school code of conduct. *Id.* at 150:1–22.

Despite the fact that District administrators acknowledge the importance of LEP parents and caregivers understanding written IEP documents provided to them and acknowledge the fact that IEP documents that only translate the headings are not effective in ensuring this understanding, this is currently the policy that the District implements. As Ms. Hess reported, only the headings of evaluation reports are translated into a parent's native language, and student-specific information in IEPs is not translated. *Id.* at 94:6–15. In her experience, parents receive draft IEPs in English, and they are never fully translated for LEP parents and caregivers. Id. at 268:22–269:7. Furthermore, according to Ms. Hess, manifestation determination forms are also not translated. Id. at 151:12–20. In addition, Ms. Hess indicated that, even though an interpreter may be present at a meeting in which a special education document is discussed, the only portions of a document that would be orally interpreted for an LEP parent or caregiver are those that are read aloud in the meeting because someone is reading the document. Id. at 120:4– 121:18. A special education document will only be read to a parent in an IEP meeting "[i]f the IEP facilitator is reading the document." *Id.* at 121:15–16. The fact that fully translated IEPs are not provided to LEP parents and caregivers means that many will likely not understand what is in their child's IEP.

Not only are the translations provided completely inadequate in ensuring the meaningful participation of LEP parents and caregivers, but these translations are also inconsistently provided. In fact, Ms. Hess testified that the Office of Specialized Services does not keep track of parents who are LEP. Hess Dep. at 79:24–80:16. Additionally, Ms. Hess testified that in order

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to ascertain the number of special education students in the District who live in a household with a home language other than English, the District's General Counsel's Office had to compile data maintained across several departments within the District. *Id.* at 97:18–24, 98:3–16. Ms. Hess also testified that before the current school year (2017–18), there was no detailed, step-by-step procedure identified for families with regard to requesting translation of documents. *Id.* at 116:14–21. Relatedly, Ms. Hess testified that the only translation requests that are tracked or monitored are those that happen to make it to her office. *Id.* at 109:14–22. Translation requests that are not brought to her office (*e.g.*, a verbal request made in an IEP team meeting) are not monitored or tracked. *Id.* at 110:2–7. Ms. Hess testified that she does not keep records regarding the documents that may or may not be translated by staff members at the school level. *Id.* at 320:8–14.

According to Ms. Hess' testimony, prior to the current school year, the District's policy or procedure for determining whether a translation request was approved was informal, consisting only of "a conversation between the employees who are doing the work to determine whether or not they have the ability to get it done based on the volume of work." Hess Dep. at 104:21–24. Her testimony also suggests that, prior to the current school year, the District had a policy pursuant to which translated documents were only provided to LEP parents or students who had filed legal cases against the District or in cases where a due process hearing officer had ordered translation of documents. *Id.* at 259:8–12, 260:21–261:5, 278:23–279:4, 284:5–12, 290:2–8. This suggests that most LEP parents or caregivers did not have translated documents made available to them.

In summary, the overwhelming consensus of the research indicates the importance of offering LEP parents and caregivers translated documents throughout the IEP process. It is clear

from the testimony of the plaintiffs and District administrators that the District is currently not fulfilling its obligation here. For one, there is currently no system in place to identify which families would benefit from translated documents as they navigate the IEP process. Secondly, there are unnecessary barriers confronting LEP parents and caregivers in requesting and receiving translated documents. Thirdly, the quality of translated documents provided is currently inadequate. Indeed, District administrators even concede that translating the headings is not sufficient to ensure that LEP parents and caregivers can fully comprehend the documents being provided to them. The result is that LEP parents and caregivers are being denied their right to full participation in the IEP process.

#### V. Conclusion and Opinion

The most important components in ensuring the meaningful participation of LEP parents and caregivers in the IEP process are high quality translation of documents and the provision of trained and qualified interpreters to support LEP parents and caregivers in participating in the process. Plaintiffs' testimony, as well as the testimony of District administrators in this case, indicates that the School District of Philadelphia is not providing this support to all LEP parents and caregivers.

It is clear that the case-by-case approach to translating documents has not ensured that all LEP parents and caregivers who would benefit from these documents have access to them. An approach that defaults to offering translated documents unless specific LEP parents and caregivers indicate they are not able to read their native language would be a more appropriate policy that addresses Dr. Winterbottom's concern while also ensuring that District policies align with what the research indicates is necessary for the meaningful participation of LEP parents and caregivers in the IEP process.

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REBUTTAL REPORT OF NELSON L. FLORES, PH.D.

Yet, the inconsistent interpretation supports offered by the District are especially

troubling considering the fact that the District's own expert witness reported on the pivotal role

that trained and qualified interpreters play in the IEP process. The evidence suggests that the

quality of interpretation services is inconsistent at best. These inconsistencies have impacted the

ability of the plaintiffs in this case to participate in the IEP process and have undoubtedly also

impacted the thousands of other LEP parents and caregivers in similar situations across the

District.

My professional opinion remains unchanged since my original expert report. The

research clearly speaks to the importance of providing high-quality translated documents before

and after the IEP process, complemented by trained and qualified interpreters offering support

during the IEP meeting itself as well as before and after the meeting as necessary and

appropriate. My re-examination of the complaint and depositions in this matter indicates that the

School District of Philadelphia is currently not consistently providing these supports and,

therefore, is failing to ensure that LEP parents and caregivers are able to participate as equals in

the IEP process. Should the District implement stronger and more consistent policies that ensure

the consistent availability of translated documents and trained and qualified interpreters, I am

confident that the participation of LEP parents and caregivers would be greatly enhanced.

Respectfully submitted,

nolson Flores

Nelson L. Flores, Ph.D.

(June 1, 2018)

15

#### **Exhibit A: List of Additional Materials**

#### **Peer Review Journal Articles**

Rossetti, Z., Sauer, J., Bui, O., and Ou, S, (2017). Developing collaborative partnerships with culturally and linguistically diverse families during the IEP process. *Teaching Exceptional Children*, *50*, 172-182.

#### **Legal Documents**

- Deposition of Yovana Bustamante, February 22, 2018
- Deposition of Natalie Hess, January 25, 2018
- Deposition of Ludy Soderman, December 6, 2017
- Expert report of Katherine A. Winterbottom, Ed.S., May 11, 2018

# EXHIBIT 17

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DIRECT DIAL NUMBER: (215) 575-7015

Marjorie M. Obod mobod@dilworthlaw.com

September 27, 2017

#### VIA E-MAIL AND FIRST CLASS MAIL

Paul H. Saint-Antoine
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Re:

T.R. et al. v. The School District of Philadelphia No. 15-4782-MSG (E.D. Pa.)

Dear Paul:

On Friday, September 15, 2017, I provided you with revised protocols that the School District of Philadelphia intended to implement in the 2017-2018 school year. As stated in that letter, the first training for Special Education staff is scheduled for Thursday, September 28, 2017. Because the protocol has been revised since September 15, 2017, I am attaching updated protocols that reflect the documents that will be used to educate and train the Special Education staff on September 28, 2017 and throughout the 2017-2018 school year. The Translation and Interpretation Services Section of the Quick Reference Guide that is attached will be built into the larger Special Education Quick Reference Guide that is used to educate and train Special Education staff throughout the 2017-2018 school year. I am also attaching a copy of the 2017-2018 Translation Request Form that will be used in connection with the process described in the Special Education Quick Reference Guide.

This protocol is being implemented consistent with the efforts of the School District of Philadelphia to constantly improve the services it provides to its students and their parents/guardians. The School District of Philadelphia remains willing to engage in negotiations with Plaintiffs that reflect these updated procedures.

1500 Market Street • Suite 3500E • Philadelphia, PA 19102-2101 • 215-575-7000 • Fax: 215-575-7200 www.dilworthlaw.com • Cherry Hill, NJ • Harrisburg, PA • Wilmington, DE • New York, NY

EXHIBIT # 6 1/25/18 9X Paul H. Saint-Antoine September 27, 2017 Page 2

As always, please let me know if you have any questions.

Sincerely

Marjorie M. Oboc

MMO:def Enclosure

cc: All Counsel of record (via email)

### SCHOOL DISTRICT OF PHILADELPHIA OFFICE OF SPECIALIZED SERVICES

#### 2017-2018 TRANSLATION REQUEST FORM

[SCAN and EMAIL this Request Form and document(s) to be translated to OSS, Nancy Velez (navelez@philasd.org).]

Date of Request:	<del></del>
School:	Network #:
District Requester's Name:	
School Contact Name:	School Contact Title:
School Contact Email Address:@philasd.org	School Contact Phone:
Student Full Name:	
Student ID#:	
Document(s) to Translate:	# Pages to Translate:
Translate from ENGLISH to (Language):	
□ APPROVED □ DENIED	
	Date:
Special Instructions:	
If denied, date submitted to OSS Deputy Chief:	
OSS Deputy Chief: a APPROVED a DENIED	
Date of Approval/Denial by OSS Deputy Chief:	
Final Determination:	
Date distributed to parent by Special Education Director:	
OSS USE ONLY	
Date Request Received:	Date Outsourced:
Date Translation Received;	Date Invoice Received:
Invoice #:	Cost:
Date Submitted for Payment:	Date Translated Doc Sent to Requester:
Notes:	

#### Special Education Parental/Guardian Rights

The Procedural Safeguards Notice describes the rights of parents/guardians of a child with a disability and the procedures that safeguard those rights under state and federal education law. Some of the critical parental/guardian rights are highlighted below, as well as guidance for parents/guardians whose native language is not English and who may need to request translation and interpretation services from the School District.

- Right to confidentiality and to inspect and review the educational records of your child.
- Right to give or withhold your consent prior to an evaluation, reevaluation and initial placement into special education.
- Right to participate in meetings related to the identification, evaluation, and placement of your child, and the provision of Free Appropriate Public Education (FAPE).
- Right to receive prior written notification of any changes in your child's educational program or Individualized Education Plan (IEP).
- Right to a FAPE for your child at no cost to you.
- Right to have your child attend classes, participate in nonacademic and extracurricular activities and receive services with children who are not disabled to the maximum extent appropriate.
- Right to request an impartial due process hearing if you disagree with the IEP team's identification, evaluation, or placement of your child or the provision of FAPE to your child.
- Right to withdraw consent for the continued provision of special education and related services.
- Right to meaningfully participate in the IEP process.
- Right to enlist the District's interpretation and/or translation services. You are encouraged to
  enlist the Districts' interpretation and translation services at any time. For example, Bilingual
  Counseling Assistants (BCAs) will be made available to provide interpretation services as
  needed. In addition, you may request further interpretation and/or translation services if you
  believe the interpretation services do not permit your meaningful participation in the IEP
  process. You may do so by contacting the Special Education Liaison (SEL) assigned to your
  child's school.

For a full description of parents/guardians' rights, please refer to the Procedural Safeguards Notice. The Procedural Safeguards Notice is available electronically by visiting the *Office of Specialized Services*) (http://webgui.phila.k12.pa.us/offices/s/oss/) home page on the School District of Philadelphia's website.

#### Ouick Reference Guide

#### Translation and Interpretation Services

- 1. Parents/guardians must be notified of their right, and encouraged to meaningfully participate in the student's IEP process. This notice appears in the Special Education Parental/Guardian Rights (Parental Rights Document). A copy of the Parental Rights Document will be sent to parents/guardians when the parents/guardians are given the Permission to Evaluate ("PTE") that initiates the IEP process as well as any time a parent/guardian is given a copy of the Procedural Safeguards, which occurs at least at the annual IEP meeting.
- 2. Students suspected of having a disability must be evaluated in the student's native language or other form of communication, and in the form most likely to yield accurate information on what the student knows and can do academically, developmentally and functionally, unless it is clearly not feasible to so provide or administer.
- 3. As per IDEA regulations, NOREPs, Procedural Safeguards, Permission to Evaluate, and Permission to Re-evaluate must be in the parents/guardians native language, unless it is clearly not feasible to do so. The District must distribute the Parental Rights Document to parents/guardians when the parents/guardians are given the PTE that initiates the IEP process as well as any time a parent/guardian is given a copy of the Procedural Safeguards that occurs at least annually at the annual IEP meeting.
- Parents/guardians- may request translation and/or interpretation 4. services at any time throughout the IEP process. For example, upon receiving the 10-day notice of an IEP meeting that includes a draft IEP, a parent/guardian can request interpretation services by contacting the Special Education Liaison (SEL) assigned to the child's school and the SEL will arrange for the parent/guardian to meet with one of the District's Bilingual Counseling Assistants (BCA) or another bilingual staff member to review the child's special education document with the parent/guardian before the scheduled IEP meeting. The SEL should make every effort to accommodate a parent/guardian's schedule to meet with a BCA, including arranging for a meeting before or after regular school hours, if feasible. If a BCA or other bilingual staff member is not available, the SEL will make arrangements with the parent/guardian to come to the school and receive interpretation services through the District's phone-based interpretation service, Pacific Interpreters. The District encourages the parent/guardian's

efforts to come to the school and utilize the District's interpretation services and every effort should be made to ensure the parent/guardian is supported in such efforts.

- 5. The District understands that not every parent/guardian will be able to visit their child's school to make use of these services, but the District asks that parents/guardians work with the SEL to arrange a time to do so, if possible. Every effort will be made to accommodate a parent/guardian's schedule, which may include arranging for meetings before or after regular school hours, if feasible. Parents/guardians will be allowed to bring family members, friends, or community advocates to assist with interpretation services.
- 6. The use of Pacific Interpreters services will always be made available with assistance from the neighborhood school SEL. In addition, BCA services during IEP meetings can be arranged by contacting the SEL or through a formal request via the District's online site. Interpretation services shall be made available upon request to parents/guardians who are limited English proficient (LEP) at all IEP meetings.
- 7. Parents/guardian who utilize interpretation services will be asked to confirm that the interpretation services permitted them to meaningfully participate at the IEP meeting and documentation of the parent/guardian's confirmation will be included in the IEP meeting under the section of parent concerns or in the NOREP sent to the parents/guardians.
- 8. If in-person interpretation services are not practically accessible to a parent/guardian or if he/she feels that such services were not adequate to permit meaningful parental preparation, the parent/guardian may request a translation of the special education documents, whether drafts or finals at any time, including prior to the IEP meeting. Those requests should be directed to the SEL. The parent/guardian's request will be handled pursuant to the procedure(s) set forth below.
- 9. A parent/guardian may also request written translation of the special education documents, whether drafts or finals, at the IEP meeting. Those requests should be directed to the SEL. The determination of whether a written translation will be provided shall be made pursuant to the following protocol:

The SEL will first ask the parent/guardian:

- 1. Did you request interpretation services prior to today?
  - a. If so, did the interpretation services help you understand your child's special education documents?
  - b. If not, what can we do to help you meaningfully participate?
- 2. Do you feel you have enough information to make an informed decision about your child's special education services?

If the answer to Question # 2 is "no", the parent/guardian will be asked:

- 3. Are you able to read English?
- 4. Are you able to read your native language?

If the answer to Question # 4 is "yes", the parent/guardian will be asked:

5. Will translating the special education documents into your native language assist you in participating in the IEP process in a more meaningful way?

If the answer to Question # 5 above is "yes", the SEL shall transmit the request for translation to the assigned Special Education Director and carbon copy Nancy Velez, who will log the request. Nancy shall log every request and keep records of whether such requests were granted or denied. When transmitting the request, the SEL shall include the information gathered during the SEL's discussion with the parent/guardian and may use a pre-printed form provided by the District.

Once the Special Education Director receives a translation request from the SEL, the Director may follow-up with the SEL and/or the parent/guardian directly. In determining whether to approve a translation request, the Special Education Director will review the information provided by the SEL and/or parent/guardian and will also consider the following:

- a) Whether the parent/guardian requested interpretation services prior to requesting a translated document.
- b) Which services were provided to the parent/guardian prior to and at the IEP meeting.

c) Whether the parent/guardian reported that he/she was able to understand the special education document(s) and/or reported that he/she was able to meaningfully participate in the IEP process.

If the Special Education Director approves a translation request, he/she will notify the SEL and Nancy Velez. The SEL will communicate this information directly to the parent/guardian. If a translation request is approved, Nancy Velez shall begin processing the request.

If the Special Education Director denies a translation request, he/she will forward all information and/or documents relating to the request, as well as the decision to deny the request, to the Deputy Chief of the Office of Specialized Services for review. After reviewing the relevant information and/or documents, the Deputy Chief will make a final determination as to whether the request should be denied or granted. Upon making a final determination, the Deputy Chief will convey that decision to the Special Education Director and Nancy Velez. If the request is granted, Nancy Velez may begin processing the request. If the request is denied, the Deputy Chief will provide a written statement explaining why. The Special Education Director will distribute that statement to the parent/guardian who made the request. Nancy Velez will log the denial and keep a record of the reason(s) why the request was denied.

If the request is approved, the translated special education documents, whether drafts or finals, must be provided to the parent/guardian within 30 days of the request for translation.

# EXHIBIT 18

#### Saint-Antoine, Paul H.

From: Goebel, Danielle <dgoebel@dilworthlaw.com>

Sent: Monday, December 4, 2017 3:10 PM

To: Saint-Antoine, Paul H.; 'Maura McInerney (mmcinerney@elc-pa.org)'; 'Michael Churchill

(mchurchill@pubintlaw.org)'; 'ypelotte@elc-pa.org'; 'Dan Urevick-Ackelsberg'; Miller,

Chanda A.; Michelen, Lucas B.; Andrews, Victoria L.

Cc: Obod, Marjorie L.; Hartman, Katharine

Subject:RE: Additional ESI productionAttachments:Quick Reference Guide.pdf

Counsel – In addition, please find attached the most recent iteration of the Translation and Interpretation section of the District's Special Education Quick Reference Guide.

Thanks,

Danielle

DANIELLE GOEBEL | DILWORTH PAXSON LLP

1500 Market Street | Suite 3500E | Philadelphia, PA 19102

Tel: (215) 575-7293 | Fax: (215) 575-7200

dgoebel@dilworthlaw.com | www.dilworthlaw.com

From: Goebel, Danielle

Sent: Monday, December 04, 2017 2:34 PM

To: 'Saint-Antoine, Paul H.'; Maura McInerney (mmcinerney@elc-pa.org); Michael Churchill (mchurchill@pubintlaw.org);

ypelotte@elc-pa.org; Dan Urevick-Ackelsberg; 'Chanda.Miller@dbr.com'; 'Lucas.Michelen@dbr.com';

'victoria.andrews@dbr.com'

Cc: Obod, Marjorie L.; Hartman, Katharine

Subject: Additional ESI production

Paul -

Please see the attached correspondence for information on accessing additional documents from the District's ESI production.

Thanks,

Danielle

Danielle Goebel | Dilworth Paxson LLP

1500 Market Street | Suite 3500E | Philadelphia, PA 19102

Tel: (215) 575-7293 | Fax: (215) 575-7200

dgoebel@dilworthlaw.com | www.dilworthlaw.com

EXHIBIT Hess #7

#### Case 2:15-cv-04782-MSG Document 83-21 Filed 08/03/18 Page 3 of 7

#### www.DilworthLaw.com

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#### Quick Reference Guide

#### Translation and Interpretation Services

- 1. Parents/guardians must be notified of their right, and encouraged to meaningfully participate in the student's IEP process. This notice appears in the Special Education Parental/Guardian Rights (Parental Rights Document). A copy of the Parental Rights Document will be sent to parents/guardians when the parents/guardians are given the Permission to Evaluate ("PTE") that initiates the IEP process as well as any time a parent/guardian is given a copy of the Procedural Safeguards, which occurs at least at the annual IEP meeting.
- 2. Students suspected of having a disability must be evaluated in the student's native language or other form of communication, and in the form most likely to yield accurate information on what the student knows and can do academically, developmentally and functionally, unless it is clearly not feasible to so provide or administer.
- 3. As per IDEA regulations, NOREPs, Procedural Safeguards, Permission to Evaluate, and Permission to Re-evaluate must be in the parents/guardians native language, unless it is clearly not feasible to do so. The District must distribute the Parental Rights Document to parents/guardians when the parents/guardians are given the PTE that initiates the IEP process as well as any time a parent/guardian is given a copy of the Procedural Safeguards that occurs at least annually at the annual IEP meeting.
- 4. Parents/guardians may request translation and/or interpretation services at any time throughout the IEP process. For example, upon receiving the 10-day notice of an IEP meeting that includes a draft IEP, a parent/guardian can request interpretation services by contacting the Special Education Liaison (SEL) assigned to the child's school and the SEL will arrange for the parent/guardian to meet with one of the District's Bilingual Counseling Assistants (BCA) or another bilingual staff member to review the child's special education document with the parent/guardian before the scheduled IEP meeting. The SEL should make every effort to accommodate a parent/guardian's schedule to meet with a BCA, including arranging for a meeting before or after regular school hours, if feasible. If a BCA or other bilingual staff member is not available, the SEL will make arrangements with the parent/guardian to come to the school and receive interpretation services through the District's phone-based interpretation service,

Language Line. The District encourages the parent/guardian's efforts to come to the school and utilize the District's interpretation services and every effort should be made to ensure the parent/guardian is supported in such efforts.

- 5. The District understands that not every parent/guardian will be able to visit their child's school to make use of these services, but the District asks that parents/guardians work with the SEL to arrange a time to do so, if possible. Every effort will be made to accommodate a parent/guardian's schedule, which may include arranging for meetings before or after regular school hours, if feasible. Parents/guardians will be allowed to bring family members, friends, or community advocates to join the meeting.
- 6. The use of Language Line services will always be made available with assistance from the neighborhood school SEL. In addition, BCA services during IEP meetings can be arranged by contacting the SEL or through a formal request via the District's online site. Interpretation services shall be made available upon request to parents/guardians who are limited English proficient (LEP) at all IEP meetings.
- 7. Parents/guardian who utilize interpretation services will be asked to confirm that the interpretation services permitted them to meaningfully participate at the IEP meeting and documentation of the parent/guardian's confirmation must be noted in the IEP meeting under the section of parent concerns or in the NOREP at the conclusion of the IEP meeting given to the parents/guardians.
- 8. If in-person interpretation services are not practically accessible to a parent/guardian or if he/she feels that such services were not adequate to permit meaningful parental preparation, the parent/guardian may request a translation of the special education documents, whether drafts or finals at any time, including prior to the IEP meeting. Those requests should be directed to the SEL. The parent/guardian's request will be handled pursuant to the procedure(s) set forth below.
- 9. A parent/guardian may also request written translation of the special education documents, whether drafts or finals, at the IEP meeting. Those requests should be directed to the SEL. The determination of whether a written translation will be provided shall be made pursuant to the following protocol:

The SEL will first ask the parent/guardian:

- 1. Did you request interpretation services prior to today?
  - a. If so, did the interpretation services help you understand your child's special education documents?
  - b. If not, what can we do to help you meaningfully participate?
- 2. Do you feel you have enough information to make an informed decision about your child's special education services?

If the answer to Question # 2 is "no", the parent/guardian will be asked:

- 3. Are you able to read English?
- 4. Are you able to read your native language?

If the answer to Question # 4 is "yes", the parent/guardian will be asked:

5. Will translating the special education documents into your native language assist you in participating in the IEP process in a more meaningful way?

If the answer to Question # 5 above is "yes", the SEL shall transmit the request for translation to the assigned Special Education Director and carbon copy Nancy Velez, who will log the request. Nancy shall log every request and keep records of whether such requests were granted or denied. When transmitting the request, the SEL shall include the information gathered during the SEL's discussion with the parent/guardian and may use a pre-printed form provided by the District.

Once the Special Education Director receives a translation request from the SEL, the Director may follow-up with the SEL and/or the parent/guardian directly. In determining whether to approve a translation request, the Special Education Director will review the information provided by the SEL and/or parent/guardian and will also consider the following:

- a) Whether the parent/guardian requested interpretation services prior to requesting a translated document.
- b) Which services were provided to the parent/guardian prior to

and at the IEP meeting.

c) Whether the parent/guardian reported that he/she was able to understand the special education document(s) and/or reported that he/she was able to meaningfully participate in the IEP process.

If the Special Education Director approves a translation request, he/she will notify the SEL and Nancy Velez. The SEL will communicate this information directly to the parent/guardian. If a translation request is approved, Nancy Velez shall begin processing the request.

If the Special Education Director denies a translation request, he/she will forward all information and/or documents relating to the request, as well as the decision to deny the request, to the Deputy Chief of the Office of Specialized Services for review. After reviewing the relevant information and/or documents, the Deputy Chief will make a final determination as to whether the request should be denied or granted. Upon making a final determination, the Deputy Chief will convey that decision to the Special Education Director and Nancy Velez. If the request is granted, Nancy Velez may begin processing the request. If the request is denied, the Deputy Chief will provide a written statement explaining why. The Special Education Director will distribute that statement to the parent/guardian who made the request. Nancy Velez will log the denial and keep a record of the reason(s) why the request was denied.

If the request is approved, the translated special education documents, whether drafts or finals, must be provided to the parent/guardian within 30 days of the request for translation.

# EXHIBIT 19

### IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

Т.	R.	et	al	l.,

Plaintiffs,

v.

Civil Action No. 15-04782-MSG

The School District of Philadelphia,

Defendant.

### **DECLARATION OF ANNA PERNG**

- I, Anna Perng, hereby declare as follows:
  - 1. I am a community organizer. I have helped families of children with disabilities in Philadelphia since 2013. Over these years, I have predominantly worked with limited English proficient ("LEP") parents of children with disabilities. These families either attend schools in School District of Philadelphia or receive early intervention services.
  - 2. As an unpaid, volunteer advocate, I have counseled parents, attended dozens of IEP meetings with LEP parents, organized and participated in numerous community meetings, and presented at national and statewide conferences, such as the National Autism Conference and PEAC Inclusion Conference.
  - 3. I have worked with a number of community organizations in Chinatown, including Chinese Christian Church and Center, Chinatown Learning

- Center, and Chinatown Medical Services, as well as participated in several interagency collaboratives such as the Philadelphia Autism Project.
- 4. Between 2015 and 2017, I served as a Commissioner on the Governor's Advisory Commission on Asian Pacific American Affairs and participated in its Education Committee. In that capacity, I attended town halls held with Asian American Pacific Islander community members and leaders across the state. Last year, the Executive Director of the Commission invited me to testify before the Pennsylvania Human Relations Commission about the challenges facing LEP students and families, including students with disabilities and their LEP families, particularly in my experience working with LEP families in Philadelphia.
- 5. I have connected with many LEP parents of students with disabilities through my involvement and leadership role in a volunteer-run coalition known as "Asian Family Health Resource of Philadelphia" (a/k/a "Temple University Cultural and Linguistic Diversity Project" and "Chinatown Project"). This coalition of predominantly immigrant-serving organizations organizes frequent meetings to provide education, training, and support to families of children with disabilities.

- 6. While I am not a paid advocate, I have been requested by many providers, medical professionals, community organizations, and education professionals to help LEP parents understand their rights, assist them in obtaining evaluations and special education services, and support them to navigate the special education system. I often meet with LEP families prior to IEP meetings to read their special education documents, tell them what those documents say, itemize the areas of disagreement they have with those documents, draft an email or an outline of their concerns, and then prepare them for those meetings so they feel more confident in sharing their parent input. I have also personally attended dozens of IEP meetings with LEP parents. When I am not able to attend an LEP parent's IEP meeting, I will follow up with them afterward to learn what took place.
- 7. When LEP parents disagree with their child's special education supports, services, or placement, they do not know how to register those complaints with the School District., I have had to help LEP families understand the grievance procedures for early intervention and schoolage special education services. If a parent disagrees with the IEP team, they must note disagreement on the NOREP and then choose mediation or due process.

- 8. The District does not provide sufficient information to assist LEP parents in Philadelphia to understand their right to IEP facilitation, mediation, or due process. Therefore, District LEP parents have difficulty knowing about these resources which would enable to them to resolve disagreements with their IEP teams to help make their children's IEPs more appropriate.
- 9. Some of the challenges facing LEP parents include their inability to understand the special education process due to lack of language access.
- 10. LEP parents have complained to me about the transition process from the transition from preschool age special education services to school-age special education. For example, due to lack of translation and interpretation services, LEP parents do not know that they have the option of keeping their child for an extra year in early intervention.
- 11. LEP parents don't know who to go to with questions and concerns. As a result, LEP parents struggle to secure basic services before, during, and after IEP meetings.
- 12. LEP parents have trouble simply requesting an IEP meeting due to the failure to provide language access. For example, during the transition to school age special education, LEP families are often confused about who

is responsible for convening an IEP meeting to discuss evaluation results, services, and placement: the neighborhood school special education liaison, the neighborhood school principal, or School District headquarters. Because they don't speak English, LEP parents often find that they are ignored, or treated with less respect than their white English-speaking counterparts. LEP parents often don't know who to contact or how to request a meeting.

- 13. LEP Parents have told me that they often feel intimidated and sometimes even unwelcome at IEP meetings. Some report that they feel ignored because teachers and administrators talk over them and disregard them because they cannot speak English. In the power dynamics between the LEP parent and teacher, LEP parents are much more deferential than non-LEP parents. In some cultures, parents are naturally deferential to educators as well as any state authority, and are taught to go along with whatever the "government" -- school district -- says.
- 14. As compared to non-LEP parents, LEP parents have less access to information about special education. For example, LEP parents and I have attended the District's Extended School Year ("ESY") workshop.

  For one ESY workshop, the flyer was in English only and I had to notify families and interpret for them at the workshop. For the second ESY

workshop, the interpreter showed up late. For the third ESY workshop, the PowerPoint and printed materials were in English only. LEP parents in attendance requested that this information be translated into Mandarin. The District agreed to translate a one-page notice which was the result of the ESY settlement agreement, but declined to translate the ESY brochure.

- 15. Additionally, because LEP parents cannot access basic information on special education in a language that they understand, they are unaware of their children's right to special education. LEP parents will mistakenly tell me that because they are not paying for special education services, they lack the standing to disagree with what is being offered by the School District, even if they feel that what is being offered is inappropriate. For example, an LEP parent reported that her child received just 6 minutes of speech therapy weekly. Her son failed to make progress, but she believed she could not request additional services or supports since she was not directly paying for the services.
- 16. Even parents who have support systems and come to meetings prepared often feel that they are discouraged from speaking at IEP meetings. For example, a parent with whom I worked was well-prepared for her IEP meeting but later reported that a teacher had immediately dismissed her

- view when she tried to explain it through an interpreter. The parent felt that she had no choice but to accept what was being offered.
- 17. Instead of providing quality interpretation services from trained staff, many schools improperly rely on students for communications with LEP parents. For example, I helped a Mandarin-speaking mother who was trying to enroll her child, who had an IEP. The special education liaison only communicated with the English-speaking older sister. The older sister told me that she provided the school with her brother's early intervention IEP. A week before school began, she and her mother met with the kindergarten teacher, who was unaware that her brother had a learning disability and an IEP. At that time, the school's special education liaison gave the parent a Permission to Evaluate form in English for the parent to sign. The school's BCA orally interpreted the request but did not sight translate the form.
- 18. The District doesn't consistently ensure high quality interpretation at IEP meetings. Many Bilingual Counseling Assistants ("BCAs") do not know special education terminology and are unable to explain special education concepts to LEP parents. They need regular training on special education and disability terminology.

- 19. Both BCAs and outside interpreters routinely paraphrase and don't fully interpret what is said at meetings. At two different District ESY meetings, both I and the District ESY director had to ask the outside interpreters to interpret during the meeting because the interpreters stopped interpreting. At IEP meetings at one school, I observed that the BCA and interpreters have needed to pause the meeting and ask District personnel and the parents to explain special education and disability terminology. When IEP team members and LEP parents are on limited schedules, the delays and pauses can result in an IEP meeting ending before LEP parents are able to hear from different team members and share their input.
- 20. In my experience, interpreters may insert their opinions and interpret incorrectly. This causes LEP parents to doubt the accuracy what was being conveyed regarding her child and their own parent input.
- 21. Because interpreters don't interpret everything that is provided in written documents, interpreters can relay misinformation provided by District personnel. Families receive this information and have no way of verifying it. For instance, a father of a student with disabilities was concerned that the District appeared to be working on the same goal for years. His son showed no signs of progress. He wanted his son to have a

re-evaluation. However, he was told verbally that his son could only be re-evaluated every 6 years, which is incorrect. Understandably, he assumed this was correct and didn't question it. The father was unable to read English and therefore couldn't read any of the documents provided which were provided solely in English. Therefore, he didn't know that his son had a right to be evaluated every three years nor did he know that he could disagree with the proposed IEP or seek mediation or due process. If the documents had been translated into the parent's native language, the parent would have known how to disagree with his child's IEP team, and that his child had a right to a re-evaluation every three years.

- 22. The use of Language Line interpreters is also problematic. They are not trained on special education terminology and don't know how to explain it to the LEP parent.
- 23. The District's practice of failing to provide quality interpretation services negatively impacts LEP parents because parents feel shut out of the special education process. Special education parents need to have input into their children's evaluations in order to render an accurate portrait of their child's development, their child's IEP goals and specially designed instruction (SDIs), which are strategies to support their children's

learning in order for them to access their education. Without language access, LEP parents may not be able to communicate with their children's teachers. In one instance, a parent said the teacher was not aware of Language Line as an available resource and instead, the teacher opened up a document in Word and used Google Translate to communicate with the parent about their child's progress. The Google Translate results were too literal and the result was nonsensical gibberish. Frustrated, LEP families report that they are concerned that they are unable to help their child make progress in school and cannot be effective partners to support their child.

24. The District has BCAs, but greater scrutiny should be applied to determine the allotment by language. For example, at McCall, the parent population is composed of 58% Chinese families – the majority of whom are Mandarin-speaking and many are LEP. In 2017-2018, the District assigned a Cantonese interpreter to support the school 3 days per week. The Cantonese interpreter could not assist the Mandarin speaking families. She told the Mandarin speaking families that she could not interpret or assist them. Securing interpretation services was very difficult for the entire year.

- 25. In my experience, the District routinely presents important documents such as evaluation reports, mediation agreements, IEPs, and settlement agreements to LEP parents in English, even when the parent has affirmatively requested documents in their native language. LEP parents I have worked with report that they do not receive special education documents in a language other than English. The burden has been and continues to be on community advocates, relatives, and friends to help parents understand documents for LEP parents.
- 26. Based on my experience, LEP parents are unaware of and not informed of their right or option to request that special education documents be translated into a language they can read or understand. As a result, parents fail to request translated documents. Many general school documents report cards, service logs, positive behavior support plans, progress reports, progress monitoring reports, etc. -- are not translated, even when parents have affirmatively requested that information in their native language.
- 27. In some instances, the District does not translate documents they are specifically required to translate such as NOREPs or Permission to Evaluate Forms. For example, I worked with a family where a parent signed a consent form for a re-evaluation. Because the document was in

- English, the parent didn't understand what she was signing. The parent was very confused about what services her son was receiving and whether she had agreed to services or agreed to an evaluation. Parents in our support group will often say they do not know what they signed or agreed to, as the documents were in English.
- 28. I am not aware of a new policy regarding interpretation and translation services. If a new policy exists, it is not being implemented to my knowledge. In my experience, the District still doesn't inform parents of their right to request translated documents and most LEP parents are not aware of it on their own. To illustrate this point, LEP parents reported to our coalition that they could not communicate with their schools or participate in their IEPs due to language access. They did not know they had any right to these services.
- 29. Without translated documents, LEP parents are in the dark and cannot understand the basis for which the District has denied the parent's request for a multidisciplinary evaluation, or if the District agreed that the child qualifies for an IEP, the frequency, duration, and type of special education services, school placement that the District has proposed. LEP parents do not know that they can refuse to consent to services or challenge a school's decisions. This denies LEP parents the ability to

- participate in their child's education and make informed decisions regarding their child's program, placement, and services.
- 30. It is important to understand that the vast majority of LEP parents have no advocates to support them through the special education process. A majority of the advocacy organizations listed in the Procedural Safeguards report that they lack the financial resources to provide individual representation or support for LEP parents who speak languages other than Spanish or English. The District BCAs are not trained about special education terminology, concepts, or rights and do not sight translate written documents. Most LEP parents do not ask for translated documents because they have no basis to think this is an option.
- 31. Providing LEP parents with translated documents would permit parents to understand their children's strengths, aptitude, skills, and challenges. It would permit LEP parents to engage in a dialogue about their child, to identify what resources and services their child needs, what strategies work at home or at school. It would permit parents to make informed decisions about their child's education, but also enable them to better support their children's generalizations of those skills by using consistent teaching methods, positive behavior support strategies, structured

communications, etc. All of this will ultimately make a significant difference for their child and place them on a trajectory for employment and/or community living.

I declare under penalty of perjury under the laws of the United States of America and pursuant to and subject to the penalties of 28 U.S.C. § 1746, relating to unsworn falsification to authorities, that the foregoing is true and correct to the best of my knowledge, information, and belief.

Anna Perng

Dated: 8/2/18

# EXHIBIT 20

## IN THE UNITED STATES DISTRICT COURT FOR THE EASTERN DISTRICT OF PENNSYLVANIA

T.R. et al.,	
Plaintiffs,	
v.	Civil Action No. 15-04782-MSG
The School District of Philadelphia,	
Defendant.	

#### **DECLARATION OF BONITA J. MCCABE**

- I, Bonita J. McCabe, hereby declare as follows:
- 1. I have worked as an advocate on behalf of children in the special education context for over seventeen years. I have worked in full-time, paid positions as well as volunteer positions during this time.
- 2. Since 2015, I have been employed as the *Child Advocacy Director* at The Arc of Philadelphia ("The Arc"). The Arc's mission is to advocate with and for all children and adults with intellectual and developmental disabilities and their families, to promote active citizenship, self-determination, and full inclusion. is an organization that operates nationwide to promote and protect the human rights of people with disabilities by advocating for their full inclusion and participation in their communities throughout their lifetimes. The Arc of Philadelphia is affiliated with The Arc of Pennsylvania and The Arc of the United States and is a member of the SpArc Philadelphia family of organizations. In my capacity as Child Advocacy Director, I work directly with families to ensure their children are appropriately and thoroughly evaluated and receive appropriate special education services. My work at The Arc includes, but is not limited

to, assisting parents in preparing for individualized education plan ("IEP") team meetings. I also personally attend IEP meetings with families.

- 3. Over the past three years, I have attended numerous IEP meetings, including some meetings with Limited English Proficient ("LEP") parents of students with disabilities.

  Additionally, during that time I have supervised four staff members who also attended IEP meetings. As a supervisor, I regularly discuss cases and trends with other Arc staff.
- 4. In my experience, a parent's status as LEP creates many barriers to their ability to meaningfully participate in the special education process which need to be addressed in part by the District.
- 5. LEP parents of students with disabilities are at an immediate and profound disadvantage because of their status as LEP. This barrier, alone, makes it challenging for LEP parents to meaningfully participate because they are unable to fully understand what is happening in a meeting without support. Also, they are unable to speak directly to other meeting participants in their own native language.
- 6. A parent's status as LEP creates a huge power imbalance. LEP parents of students with disabilities feel like they are at the mercy of the District and are required to vest absolute trust in the system. This is not the case for parents who speak English. In my experience, this results in the tendency of LEP parents to blindly accept what the District says as true without asking questions, even when the parent actually has questions and concerns.
- 7. Relatedly, some parents are embarrassed by their LEP status and needing additional support and encouragement so that they can fully engage in the process.
- 8. High quality interpretation is essential to ensuring that LEP parents of students with disabilities can meaningfully participate in the special education process.

- 9. It is extremely difficult to interpret or convey a concept that a person does not fully understand. It is almost paradoxical that people who have no understanding of special education terms are tasked with helping LEP parents understand the same terms. Providing an interpreter who is trained regarding special education terminology is essential to ensuring that LEP parents participate in the process. Interpreters must understand special education terms and concepts in order to interpret fully and accurately.
- 10. In my experience, the School District of Philadelphia uses interpreters who are untrained regarding special education terminology and, as a result, these interpreters do not fully understand the terms they are asked to interpret. As such, they are unable to fully and accurately convey those terms to LEP parents. This includes Bilingual Counseling Assistants ("BCAs"), language line interpreters, as well as school staff who are also utilized as interpreters for special education meetings.
- 11. Because LEP parents don't accurately or fully understand key terms, they are unable to meaningfully participate in the IEP process.
- 12. Quality interpretation also means providing an interpreter who is trained in the art of interpreting and who has had their linguistic skills vetted. Merely being bilingual does not qualify a person to provide interpretation services at any meeting. In my experience, the School District of Philadelphia routinely utilizes untrained and unskilled individuals to interpret at IEP team meetings.
- 13. For example, in 2015, after the complaint was filed in this case, I attended a meeting with a Spanish speaking parent whom the District knew needed interpretation services. Despite that knowledge, they did not arrange for a trained interpreter to be present at the meeting. A few minutes before the meeting started, upon my asking about an interpreter, they

realized they had not arranged for one to be present. So, they pulled a Spanish speaking regular education teacher into the meeting to provide interpretation services for the parent. I do not believe she was a Spanish teacher and there was no evidence that the teacher was qualified to provide interpretation services. As a result, the interpreter did not understand her role, failed to ensure that the LEP parent understood what was being offered, and the LEP parent could not participate in the meeting without my intervention and advocacy.

- 14. It is my understanding that the District frequently utilizes teachers and other random administrative staff to provide interpretation services to LEP parents of students with disabilities.
- 15. Additionally, in my experience, the interpreters utilized by the District also fail to completely interpret throughout the entire meeting. On average, for every paragraph that is spoken in a meeting, the interpreters typically only render two or three short sentences. In my opinion, they provide the "cliff notes" version of what has been said, which denies parents full participation in the meeting because they are not fully informed about what has been discussed.
- 16. Relatedly, interpreters utilized by the District typically only interpret what is verbally said during a meeting. They do not sight translate the entire IEP, evaluation, etc.

  Accordingly, the parent still leaves the meeting without understanding their child's disability, proposed school placement and services.
- 17. In my experience, interpreters sit across the table from parents and do not interpret documents at all, even if the document is read from during a meeting. This is extremely troubling considering parents most often do not receive translated documents, so they cannot go back and read the document themselves. The District's interpreters also do not facilitate parents

asking follow-up questions and do not inquire into whether parents need clarification or have questions for the group.

- 18. Lastly, I do not believe the District typically provides interpretation services at meetings such as parent teacher conferences. Parent teacher conferences are an important tool to engage LEP parents and ensure children with disabilities are making progress.
- 19. The District's practice of failing to provide quality interpretation services denies LEP parents the ability to engage in the special education process and the educational process of their children, more generally.
- 20. In my experience, including this school year, the School District of Philadelphia does not inform parents of their right or ability to request that special education documents be translated into a language they can read or understand. LEP parents have no awareness of a right to request translations or how to do this. As such, practically no LEP parent of a student with disabilities receive documents in their native language. This includes, but is not limited to, special education documents such as evaluation reports, the individualized education plan, and progress monitoring reports as well as regular education documents such as report cards.
- 21. Parents are not informed of any right to ask for translated documents and therefore they do not request translated documents.
- 22. The failure to provide parents with documents in a language they can understand results in their not fully understanding their child's disability and/or what services or program their child is being offered. Accordingly, they are unable to make informed decisions regarding their child's special education program. Not having translated documents also means families are not able to review past documents to determine if a child has or has not made progress.

- 23. Notably, in some instances the District does not translate documents that are specifically required to be translated such as NOREPS and permission to evaluate forms.
- 24. I am currently working with an LEP parent who continues to receive documents in English, despite having submitted a written request that the District communicate with her in her native tongue. In that case, the District has sent multiple documents to the parent in English.
- 25. In my experience, that example is not an anomaly. The District routinely presents important documents such as evaluation reports, mediation agreements, NOREPS, and settlement agreements to LEP parents in English, even when the parent has affirmatively requested documents in their native language or when the District knows they cannot read English.
- 26. The District's practice of denying LEP parents of students with disabilities documents translated into a language they understand adversely impacts parents' ability to meaningfully participate.
- 27. In my advocacy, the result of denying LEP parents translated documents is that parents go to meetings without knowing anything about their child's disability or program. They have no way to prepare for these meetings and are therefore unable to engage in conversation at the meeting or to understand what occurs at the meeting. As a result, the meetings are very one-sided. Generally, the District's representatives talk, and the parent passively listens.
- 28. Also, LEP parents I have worked with routinely e-mail me documents and, fraught with anxiety, ask me to help them understand what the District is trying to convey to them. The Arc is limited in our ability to translate or sight interpret documents for families, however, we try to the best of our ability to assist LEP families in understanding documents the District sends them in English. The District's failure to translate documents for LEP parents of

students with disabilities results in advocates spending time trying to explain District letters and documents to parents. Of course, most LEP parents have no advocates to support them through this process.

- 29. Denying parents translated documents also results in families being unable to ask questions in meetings, thereby denying them the opportunity to engage in the process and meaningfully participate in their child's education.
- 30. Also, the District's practice of denying translated documents to LEP parents inhibits a parent's ability to participate in other meetings. Because LEP parents do not receive translated documents, they cannot participate in parent-teacher conferences, manifestation determinations, or any other meetings relating to and impacting the education of their child.
- 31. Providing LEP parents with translated documents would have an extremely important and positive impact on LEP parents of students with disabilities. It would ensure they are able to prepare for meetings in advance and show up to meetings able to engage in an informed, two-sided, discussion. Also, providing LEP parents with translated documents would allow them to have a way to monitor their child's progress because they would have a document they could refer to which will tell them whether their child is making progress towards IEP goals. Fully translating documents such as NOREPS, mediation agreements, IEP's, progress reports, report cards, and settlement agreements would ensure parents are making informed decisions regarding their child's special education program and result in better outcomes for their children.

I declare under penalty of perjury under the laws of the United States of America and pursuant to and subject to the penalties of 28 U.S.C. § 1746, relating to unsworn falsification to authorities, that the foregoing is true and correct to the best of my knowledge, information, and belief.

Bonita J. McCabe

Dated: 18-02-2018