IN THE COURT OF COMMON PLEAS OF DELAWARE COUNTY, PENNSYLVANIA

COVER SHEET - NOTICE OF FILING OF MOTION OR PETITION UNDER LOCAL RULES OF CIVIL PROCEDURE

| CASE CAPTION: | In re: Appointm for the Chester District | ent of a Receiver Upland School | CIVIL CASE NO. 2 | 2012-009781 |
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| NATURE OF MAT | TER FILED: (pleas | se check one) | | |
| Petition Pursuant to Rule 206.1 | | Response to Petition | Motion for Judgment on the Pleadings Pursuant to Rule 1034(a) Summary Judgment Pursuant to Rule 1035.2 | |
| Motion Pursuant to Rule 208.1 | | Response to Motion | | |
| Family Law Peti | tion/Motion Pursu | ant to Rule 206.8 | | |
| FILING PART | • | SIBLE FOR SERVIC LEARING DATE UPO | | The second secon |
| A motion or petition | was filed in the al | pove captioned matter on th | e day of | ,, which: |
| Requires you, Re | espondent, to file a | n Answer within twenty (20 |)) days of the above da | te to this notice, or risk |
| the entry of an Orde | r in favor of the Pe | etitioner. Answers must be | filed and time stamped | by the Office of |
| Judicial Support by | 4:30 PM on the fol | llowing date | ,, | |
| you must be prepare present. | ed to present all tes | timony and/or argument, ar | nd must ensure that you | r witnesses will be |
| Was timely answ | | ng the scheduling of the following at 10:00 AM in Courtro | | bove captioned matter |
| At this hearing, all p | parties must be prep | pared to present all testimon | ny and/or argument and | l must ensure that |
| their witnesses will | be present. | | | |
| Qualifies as an Unor the scheduling of | | n or Petition, and as such rematter. | equires neither an answ | er from the Respondent |
| Has been assign | ed to Judge Barry | C. Dozor | | |
| | | FOR OFFICE USE O | NLY | |
| Mailing date: —— | | Processed | d by: | |

IN THE COURT OF COMMON PLEAS OF DELAWARE COUNTY, PENNSYLVANIA CIVIL DIVISION

IN RE: APPOINTMENT OF A RECEIVER FOR THE CHESTER UPLAND SCHOOL DISTRICT

CASE NO.: 2012-009781

ORDER

AND NOW, this _____ day of ______2020, upon consideration of the Motion for Emergency Equitable Relief to Suspend the Request for Proposals Process by Parent Intervenors Jazmine Campos, Latoya Jones, Tiffany Raymond, Precious Scott, and the Delaware County Advocacy & Resource Organization, any responses thereto, and any hearing thereon, it is hereby ORDERED that said Motion is GRANTED.

IT IS FURTHER ORDERED that the Request for Proposals Process is SUSPENDED until such time as this Court has held a hearing and ruled on Parent Representatives' Motion to Compel Compliance.

BY THE COURT:

Michael Churchill (Bar No. 04661) Claudia De Palma (Bar No. 320136) Darlene Jo Hemerka (Bar No. 322864) PUBLIC INTEREST LAW CENTER 2 Penn Center 1500 JFK Boulevard, Suite 802 Philadelphia, PA 19102 (215) 627-7100

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IN THE COURT OF COMMON PLEAS OF DELAWARE COUNTY, PENNSYLVANIA CIVIL DIVISION

IN RE: APPOINTMENT OF A RECEIVER FOR THE CHESTER UPLAND SCHOOL DISTRICT

CASE NO.: 2012-009781

PARENT REPRESENTATIVES JAZMINE CAMPOS, LATOYA JONES, TIFFANY RAYMOND, PRECIOUS SCOTT, AND THE DELAWARE COUNTY ADVOCACY & RESOURCE ORGANIZATION'S MOTION FOR EMERGENCY EQUITABLE RELIEF TO SUSPEND THE REQUEST FOR PROPOSALS PROCESS

Parent Intervenors Jazmine Campos, Latoya Jones, Tiffany Raymond, Precious Scott, and the Delaware County Advocacy & Resource Organization (together, "Parent Representatives"), by and through their undersigned counsel, respectfully submit the following Motion for Emergency Equitable Relief to Suspend the Request for Proposals Process pursuant to Del.C.C.P. L.R. 208.3(b)(a)(3). Parent Representatives respectfully request that this Honorable

Court stay the request for proposals process seeking to outsource the management and delivery of schools that is currently underway (the "RFP Process") until the Court can hold a hearing and rule on Parent Representatives' Motion to Compel Compliance with the Court's May 14, 2020 Order ("Motion to Compel Compliance"), which is being filed simultaneously. Specifically, Parent Representatives request that the RFP Process be suspended pending a determination of whether the RFP should be revised and submitted to the Court for approval before the RFP Process resumes.

Parent Representatives have legal rights to participate in these proceedings, including the RFP Process, because the end result will directly affect their children's educations and futures. And while Pennsylvania law permits some district schools to be converted to charters or transferred to private education management organizations under certain conditions, the law requires this only be done if there are documented cost savings *and* it will provide a better quality education for current students, including students with disabilities. Moreover, if a school is converted to a charter, Pennsylvania law requires that parents be provided a quality alternative.

As detailed in Parent Representatives' accompanying Motion to Compel Compliance and in this Emergency Motion, the current RFP Process -- conducted out of view of the public and in violation of the Court's May 14, 2020 Order -- does not require bidders to detail alternatives for students who do not wish to attend charter schools, or to provide the information necessary to determine whether a bidder is offering a superior education at a cost savings, as mandated by law. In light of the pervasive non-compliance that has plagued the RFP Process, the wholesale deficiencies in the resulting RFP, and the detrimental impact these failings will have on students, parents, and the Chester Upland School District, equity favors suspending the RFP Process to ensure that the RFP complies with this Court's Order and Pennsylvania law.

In support of their Emergency Motion, Parent Representatives aver as follows:

- 1. Parent Representatives are parents of children attending elementary and middle schools within Chester Upland School District ("CUSD") and a disability advocacy organization whose members include parents of children attending elementary and middle schools within CUSD.
- 2. On February 24, 2020, the Court granted Parent Representatives' Petition to Intervene in these proceedings, in order to inform the development of a proposed Revised Financial Recovery Plan ("Revised Plan") and ensure that the Revised Plan is implemented in compliance with laws that implicate Parent Representatives' educational rights, including but not limited to laws governing educational standards and protections, the right to an education in a non-charter school, and federal and state civil rights of children with disabilities. *See, e.g.*, 24 P.S. § 15-1504 (mandating at least 180 days and certain requisite hours of instruction); 24 P.S. § 6-642-A(a)(iii)(E)(3) (requiring that where an existing school or portion of a school is converted to a charter school, alternative arrangements must be made available for students who choose not to attend the charter school); Individuals with Disabilities Education Act, 20 U.S.C. § 1400 et seq. (2004). *See also Sch. Dist. of Abington Twp. v. Schempp*, 374 U.S. 203 (1963); *Reichley v. N. Penn Sch. Dist.*, 537 A.2d 391, 399 (Pa. Commw. Ct. 1988).
- 3. On May 14, 2020, the Court issued an order ("May 14 Order") approving the Revised Plan and establishing detailed prerequisites and requirements for issuing RFPs to outsource the management and delivery of educational services in CUSD.
- 4. The May 14 Order required CUSD's Court-appointed Receiver (the "Receiver") to, *inter alia*:

- a. complete and file the Restated June 30, 2018 and June 30, 2019 audits as a precondition of the RFP Process, *see* May 14 Order at ¶¶ 1(b), 3;
- b. submit status reports in the event these audits are not timely completed and filed, id. at ¶ 3;
- c. timely post on CUSD's website all RFPs and Requests for Information ("RFI"), id. at ¶ 9(b);
- d. conduct the RFP Process in a public manner, id. at ¶ 7(c); and
- e. ensure that the RFP incorporates important provisions of the School District
 Financial Recovery Law, 24 P.S. § 6-601 et seq. (the "Financial Recovery
 Law") requiring the delivery of effective educational services to all CUSD
 students, including students with disabilities, and undertake a comparative
 analysis to determine whether any submitted proposal is superior in quality to
 what CUSD could provide, *id.* at ¶¶ 7(b)-(d).
- 5. On November 19, 2020, Chester Community Charter School filed a motion in this proceeding, and Parent Representatives learned for the first time that an RFP to outsource the management and delivery of schools in CUSD had been issued on October 26, 2020; that the RFP does not comply with the May 14 Order or the governing law; and that the Receiver is scheduled to receive completed bids to the RFP on December 14, 2020 as part of a two-phase RFP Process.
- 6. As set forth in detail in Parent Representatives' Motion to Compel Compliance, the Receiver has conducted this RFP Process without filing the restated audits or explaining their delay; without making the RFI or RFP publicly available as required by the May 14 Order; without notifying parents, the community, or the public of the status of the RFP Process; without

providing the Court or parties with the information necessary to ensure that the RFP Process and resulting RFP are legally sufficient; and without the benefit of public review or input, in violation of the May 14 Order and the Financial Recovery Law. *See* Motion to Compel Compliance at ¶¶ 20-27.

- 7. The RFP itself also suffers from numerous critical defects in violation of the May 14 Order and the Financial Recovery Law. *See id.* at ¶¶ 28-38.
- 8. Accordingly, Parent Representatives filed the Motion to Compel Compliance seeking an order directing the Receiver to rescind and revise the RFP in conformity with the May 14 Order and the Financial Recovery Law. *See id.*
- 9. While the Motion to Compel Compliance is pending, Parent Representatives respectfully request that the RFP Process be stayed and the deadline to submit proposals be suspended until the Court has had an opportunity to hold a hearing and rule on the Motion to Compel Compliance.
- 10. This Court has the authority to stay the RFP Process pursuant to its inherent powers to make such orders as justice may require, and its broad authority to grant equitable relief when necessary to prevent irreparable injury. See 42 Pa.C.S. § 323; Williams Tp. Bd. of Supervisors v. Williams Tp. Emergency Co., Inc., 986 A.2d 914 (Pa. Commw. Ct. 2009); see also, Equity, generally, 14 Standard Pennsylvania Practice 2d § 79:1.
- 11. In determining whether a stay is warranted, the Court should look to the standard governing injunctive relief, which is appropriate when "1) relief is necessary to prevent immediate and irreparable harm; 2) a greater injury will occur from refusing the injunction than from granting it; 3) the injunction will restore the parties to the status quo; 4) the alleged wrong is manifest and the injunction is reasonably suited to abate it; and 5) the plaintiff's right to relief

is clear." Ambrogi v. Reber, 932 A.2d 969, 976 (Pa. Super 2007) (quoting Walter v. Stacy, 837 A.2d 1205, 1209 (Pa. Super. 2003)).

- 12. Here, it is clear that the Receiver's failure to comply with the May 14 Order and governing law have impaired and continue to impair Parent Representatives' ability to review, evaluate, and provide comment throughout the RFP Process by depriving them of the information necessary to evaluate potential providers. *See, e.g.*, Motion to Compel Compliance at ¶¶ 22, 24, 39.
- 13. A stay of the RFP Process is necessary to protect Parent Representatives' legally enforceable interests, which will be irreparably harmed if the RFP Process is permitted to proceed in an unlawful manner without an opportunity to determine whether the RFP complies with the May 14th Order and governing law.
- 14. In addition, if the RFP Process is permitted to proceed in an unlawful manner, the significant and irreparable harm suffered by Parent Representatives in having their children's school managed by a provider that fails to ensure a quality education for their children far outweighs any injury that may result to the Receiver from a temporary delay in completing the RFP Process.
- 15. Moreover, the public interest strongly favors granting the requested stay of the RFP process to ensure that the RFP meets *all* the requirements set forth in the May 14 Order and the Financial Recovery Law, and that the RFP Process can achieve its intended goal of "pursu[ing] a path to financial viability, stability, and recovery, as well as quality education and the return of control to the elected CUSD Board of Directors." *See* May 14 Order at ¶ 6.

WHEREFORE, for all the foregoing reasons, and those stated in the accompanying

Motion to Compel Compliance, Parent Representatives respectfully request that this Honorable

Court grant their Motion for Emergency Equitable Relief to Suspend the Request for Proposals

Process until the Court can hold a hearing and rule on Parent Representatives' Motion to Compel

Compliance with the Court's May 14, 2020 Order.

Date: December 4, 2020

Respectfully submitted,

/s/ Michael Churchill

Michael Churchill (Bar No. 04661) Claudia De Palma (Bar No. 320136) Darlene Jo Hemerka (Bar No. 322864) PUBLIC INTEREST LAW CENTER 2 Penn Center 1500 JFK Boulevard, Suite 802 Philadelphia, PA 19102 (215) 627-7100

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VERIFICATION

I verify that the statements made in the foregoing Motion for Emergency Equitable Relief to Stay the RFP Process are true and correct to the best of my own personal knowledge, information and belief. I understand that false statements herein are subject to the penalties of 18 Pa. C.S. §4904 relating to unsworn falsification to authorities.

Date: December 3, 2020

Eileen MacDonald, Executive Director of the Delaware County Advocacy &

Resource Organization

CERTIFICATE OF COMPLIANCE

I, Michael Churchill, Esq., certify that this filing complies with the provisions of the Case Records Public Access Policy of the Unified Judicial System of Pennsylvania that require filing confidential information and documents differently than non-confidential information and documents.

/s/ Michael Churchill
Michael Churchill (Bar No. 04661)

ATTORNEY CERTIFICATION OF GOOD FAITH

Pursuant to Delaware County Local Rule 208.3(b)(3)(iv)

- I, Darlene Hemerka, Esq., counsel for Parent Representatives Jazmine Campos, Latoya Jones, Tiffany Raymond, Precious Scott, and the Delaware County Advocacy & Resource Organization, hereby certify and attest that:
- 1. I have made a good faith effort to give all parties affected by the Motion for Emergency Equitable Relief to Suspend the Request for Proposals Process as much advance notice as reasonably possible.
- 2. On Friday, December 4, 2020, I sent a letter via email informing all counsel of record that later that day, Parent Representatives would be filing a Motion for Emergency Equitable Relief seeking to suspend the request for proposals process until the Court can hold a hearing and rule on Parent Representatives' Motion to Compel Compliance with the Court's May 14, 2020 Order.
- 3. I emailed the letter and a copy of the Motion for Emergency Equitable Relief to all counsel of record at their email addresses on file with the Court:
 - a. James R. Flandreau, Esq. and Sean A. Fields Esq. for the Pennsylvania Department of Education (jflandreau@pfblaw.com; sefields@pa.gov)
 - b. Robert DiOrio, Esq., Williams A. Jacobs, Esq. and Jeffery Sultanik, Esq. for Chester Upland School District (ajacobs@schusterlaw.com; rdiorio@dioriosereni.com; jsultanik@foxrothschild.com)
 - c. Rocco P. Imperatrice, III, Esq. and Kathleen O'Connor-Bell, Esq. for Widener Partnership Charter School (<u>rimperatrice@iablegal.com</u>; <u>kbell@iablegal.com</u>)

- d. Kevin M. McKenna, Esq. for Agora Cyber Charter, Chester Charter School for the

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- e. Francis J. Catania, Esq., James J. Byrne Jr., Esq., and Kevin D. Kent, Esq. for Chester Community Charter School (fic@fjccp.com; kkent@conradobrien.com; jjbyrne@mbmlawoffice.com)
- f. George Dawson, Esq. and Kenneth R. Schuster, Esq. for The Elected Board of Chester Upland School (gbdlaw@aol.com; ken@schusterlaw.com)
- g. Brian H. Leinhauser, Esq. for Achievement House Cyber Charter School,

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- h. Michael Puppio Esq. for Friends of Chester Community Charter School and Chester Charter School For the Arts (puppio@raffaelepuppio.com).

CERTIFIED TO THE COURT BY:

Date: December 4, 2020

/s/ Darlene Jo Hemerka

Darlene Jo Hemerka
Attorney for Parent Representatives Jazmine
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Precious Scott, and the Delaware County
Advocacy & Resource Organization

IN THE COURT OF COMMON PLEAS OF DELAWARE COUNTY, PENNSYLVANIA CIVIL DIVISION

IN RE: APPOINTMENT OF A RECEIVER FOR THE CHESTER UPLAND SCHOOL DISTRICT

CASE NO.: 2012-009781

CERTIFICATE OF SERVICE

I hereby certify that on this date, December 4, 2020, I caused the foregoing Motion for Emergency Equitable Relief to Suspend the Request for Proposals Process to be served by the means identified below on the following:

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Chambers of Judge Dozor c/o Ashley Padley & Denise Conrad Delaware County Court of Common Pleas 201 West Front St. Media, PA 19063 via hand delivery

Dated: December 4, 2020

/s/ Darlene Jo Hemerka

Darlene Jo Hemerka Attorney for Parent Representatives Jazmine Campos, Latoya Jones, Tiffany Raymond, Precious Scott, and the Delaware County Advocacy & Resource Organization