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This FAQ explains a law known as <u>Act 110</u>, which concerns students who are convicted or adjudicated delinquent of sexual assault. Notably, the law became effective on Jan. 3, 2021, and does not apply to convictions or adjudications occurring prior to that effective date.

If you are a survivor of sexual assault, help is available. Support for sexual assault survivors is available through the Pennsylvania Coalition to Advance Respect. You may also contact the Office of Victims' Services of the Pennsylvania Commission on Crime and Delinquency (PCCD), which can help cover the cost of therapy and counseling for survivors of sexual abuse. The claim process, enacted as part of Act 87 of 2019, provides up to \$10,000 in counseling services for a direct victim of sexual abuse who was under 18 at the time of the crime and up to \$5,000 in counseling services for a direct victim who was 18 or older at the time of the crime. To be considered for an award under this claim process, a direct victim/claimant must submit a completed sexual assault counseling claim form to PCCD's VCAP unit. The form can be found online at PCCD's website, by calling 1-800-233-2339 or by emailing ra-davesupport.@pa.gov.

#### Why was Act 110 adopted?

This state law, effective in January 2021, was enacted to protect student survivors/victims of sexual assault. The law requires that a student convicted or adjudicated delinquent of sexual assault against a student in the same school entity be transferred to another school, placed in alternative education for disruptive youth, or expelled from the same school entity under certain circumstances.

#### Does Act 110 apply to students in all schools?

No. The law does not apply to private or parochial schools. The law applies to all public school entities, including school districts, independent schools, area career and technical schools, intermediate units, charter schools, regional charter schools, and cyber charter schools.

#### What does Act 110 require?

Schools must ensure that the convicted or adjudicated student is not educated in the same school building, transported on the same school vehicle, or permitted to participate in the same school-sponsored activities at the same time as the victim. All public school entities must update their written policies to ensure compliance with the requirements as outlined in the law.<sup>2</sup> In

addition, In the case of students with disabilities, school entities must take all steps necessary to comply with the Individuals with Disabilities Education Act (IDEA).<sup>3</sup>

# Are schools required to expel a student convicted or adjudicated delinquent of sexually assaulting another student in the same public school entity?

No, expulsion is **not** required under the statute. If a student is convicted or adjudicated delinquent of sexually assaulting another student in the same school entity, schools have three options: (1) reassign the student to another school or educational program within the public school entity; (2) transfer the student to an alternative education program or school outside the school entity; or (3) expel the convicted or adjudicated student. If the victim attends school in a different school building in the same school entity, the school must still ensure that students are not transported together and do not participate in the same school-sponsored activities.

Importantly, schools may also comply with the law by arranging for students to be educated in an alternative school district via a contractual agreement or memorandum of understanding that ensures that all students continue to receive a quality public education.

## Does the student subject to Act 110 have any due process rights?

Yes. Before they can be expelled, every student is entitled to a due process hearing, which provides an opportunity for the student to challenge the proposed exclusion from school. See ELC's <u>fact sheet on expulsion</u>. In addition, you also have the right to a hearing before you can be transferred to an AEDY<sup>4</sup> program (Alternative Education for Disruptive Youth). See ELC's <u>fact</u> sheet on AEDY.

### Does a student who is expelled under this law have any legal rights following expulsion?

Yes. Any student who is expelled and is of compulsory school age (ages 6-18) is entitled to receive an education, and their school entity is responsible for providing that education. If the student's parents or guardians are unable to provide the required education, a parent may request that the school entity provide the education, and the school entity must do so within 10 days of the parent's request. In addition, a student with a disability who is expelled must receive all educational services as required by the IDEA.<sup>5</sup>

# What if the sexual assault occurred outside the school setting?

In cases where the survivor/victim was enrolled in the same public school entity and the assault occurred outside the school setting, Act 110 states that schools may still separate the victim and student who was convicted or adjudicated delinquent for a sexual assault. However, additional evidence must be provided and reviewed to establish that the assault has the effect of (1) substantially interfering with the victim's education, (2) creating a threatening or hostile educational environment, or (3) substantially disrupting the orderly operation of the school.

Notably, ELC holds the view that schools do not have authority to punish students for conduct occurring outside of school. If schools do have such authority, students should be given a due

process hearing during which the school must make the factual findings described in the paragraph above. See ELC's fact sheets regarding <u>expulsion hearings</u> and <u>transfers to alternative</u> <u>education</u> for a description of due process rights at such a hearing.

# What does current case law say about punishing students for behavior and conduct that happen outside of school?

In addition to protections afforded by constitutional law to protect free speech, the authority of schools to discipline students is also limited by state statute.<sup>6</sup> State law limits school officials' power to discipline students to conduct where students are "under the district's supervision at the time of the incident," including in school, on the way to school, and during school-sponsored activities.<sup>7</sup>

#### What does it mean to be 'convicted or adjudicated delinquent of sexual assault'?

Sexual assault is defined to include any of the offenses specified under the following provisions of 18 Pa.C.S. Chapter 31 relating to rape, statutory sexual assault, involuntary deviate sexual intercourse, sexual assault, aggravated indecent assault, and indecent assault.<sup>8</sup>

It is important to understand that while adjudication as a delinquent under the Juvenile Act and conviction as an adult require different standards, Act 110 treats them the same. The term convicted means that a judge or jury found the student guilty of sexual assault or the student pled guilty or nolo contendere (no contest) to charges of sexual assault. Adjudicated delinquent means that a student is found guilty during a juvenile court proceeding.

Importantly, Act 110 does **not** apply to a student at the time they are charged with sexual assault or while a student is under a consent decree – it only applies once a student is adjudicated or convicted.

## Can convicted or adjudicated students return to their prior schools?

Yes. Students may return to their originally assigned schools if the victim is no longer enrolled in the school or the student's conviction or delinquency adjudication is reversed and no appeal is pending. Schools should adopt procedures to ensure that students are notified when these conditions are met.

#### Are students required to notify their schools of their convictions?

Yes. Act 110 requires students to notify their schools of a conviction or adjudication involving another student in the same school entity no later than 72 hours after the conviction or adjudication takes place. Schools must make this requirement clear in their student handbook or code of conduct.

#### Does Act 110 affect a student's enrollment in a new or different school/public school entity?

Yes. Act 110 provides that when a student is registered in school, the parent or guardian must provide a sworn statement indicating whether the student has ever been expelled on the basis of

Act 110. Failure to disclose a prior expulsion may result in a fine or criminal penalty. Act 110 does not require disclosure when a student is reassigned or transferred but not expelled.

#### How does Act 110 affect students with disabilities?

Act 110 cannot undermine the rights and protections of students with disabilities under federal disability laws. Schools must comply with all provisions of the IDEA, including that schools cannot discriminate against students based on their disabilities.<sup>9</sup>

This means that if the student in question has a disability, a manifestation determination should be conducted prior to changing their placement or the disciplinary transfer. If the school finds that the behavior in question was a manifestation of the student's disability, it should not move the student. <sup>10</sup> Second, even if a student is moved or expelled, schools must ensure that the student receives a free and appropriate public education in their new placement, <sup>11</sup> including that individualized determinations are made, effective individualized education programs are provided, and progress is monitored, and that no student with a disability is placed in an alternative education program that cannot meet their educational needs. <sup>12</sup>

Finally, under the Family Educational Rights and Privacy Act and the IDEA, the school should not share with the victim the fact that the student in question has a disability. 13

What are the obligations and authority of a school to which a student is transferred during or after a period of expulsion for a sexual assault conviction or adjudication of delinquency?

The school to which a convicted or adjudicated student is transferred may assign that student to an AEDY program or provide alternative education services instead of the regular education program. However, such assignments must comply with state law and AEDY requirements that prohibit students with disabilities and English learners from being placed in an alternative program that cannot meet their educational needs. See our fact sheet on AEDY.

What are the obligations of a school to revise its policies and procedures to comply with Act 110?

Local educational agencies should consider revising their policies to address the following issues in compliance with Act 110:

1. Clarify due process protections for students facing removal for conduct occurring out of school to specify that students convicted or adjudicated for sexual assaults occurring outside a school setting may only be subject to removal if the assault: (1) was against another student enrolled in the same public school entity; and (2) has the effect of (i) substantially interfering with the victim's education; (ii) creating a threatening or hostile educational environment; or (iii) substantially disrupting the orderly operation of the school. Caselaw also requires that a district show that the out-of-school conduct has a disruptive impact on the school.

- 2. Notify students of their obligation to inform schools of any conviction or adjudication. Districts must adopt a policy and procedure governing how students will notify schools within 72 hours if the student is convicted or adjudicated delinquent for sexual assault involving another student, and how schools will ascertain the identity of the victim.<sup>14</sup>
- 3. Adopt a policy governing a student's eligibility to return. Districts must develop policies and procedures regarding how a school will know when a student is eligible to return to school based on the fact that a victim no longer attends the school, or an adjudication or conviction is reversed, and no appeal is pending.<sup>15</sup>
- 4. Clarify that students transferred to a receiving school district are subject to the same rights as other students. A district's policies should acknowledge that while a student who is convicted or adjudicated of sexual assault may be transferred to another public school or nonpublic school during the period of removal and may be placed in an alternative program, the student is otherwise entitled to the same rights, protections, and access to learning as other students.

The Education Law Center-PA (ELC) is a nonprofit, legal advocacy organization with offices in Philadelphia and Pittsburgh, dedicated to ensuring that all children in Pennsylvania have access to a quality public education. Through legal representation, impact litigation, community engagement, and policy advocacy, ELC advances the rights of underserved children, including children living in poverty, children of color, children in the foster care and juvenile justice systems, children with disabilities, multilingual learners, LGBTQ students, and children experiencing homelessness.

ELC's publications provide a general idea of the law. However, each situation is different. If questions remain about how the law applies to a particular situation, contact us for a referral or contact an attorney of your choice. Visit <a href="https://www.elc-pa.org/contact">www.elc-pa.org/contact</a> or call 215-238-6970 (Philadelphia) or 412-258-2120 (Pittsburgh).

https://www.education.pa.gov/Schools/safeschools/laws/Pages/Act57andAct110.aspx.

<sup>4</sup> Pennsylvania's Alternative Education for Disruptive Youth (AEDY) refers to a separate educational program where students are placed by school districts or charter schools for disciplinary reasons. A 2019 settlement agreement with the U.S. Department of Justice sets certain program requirements before students with disabilities or English learners can be placed in an AEDY. See PDE's Basic Education Circular on AEDY at

https://www.education.pa.gov/Policy-Funding/BECS/Purdons/Pages/Alternative-Education-for-Disruptive-Youth.aspx. These requirements are described in ELC's fact sheets, including an AEDY overview; AEDY for Students with Disabilities; and AEDY for Multilingual Learners.

<sup>&</sup>lt;sup>1</sup> 24 P.S. § 13-1318.1; Pennsylvania Department of Education (PDE) website re Act 57 and Act 110, https://www.education.pa.gov/Schools/safeschools/laws/Pages/Act57andAct110.aspx.

<sup>&</sup>lt;sup>2</sup> See PDE website re Act 57 and Act 110,

<sup>&</sup>lt;sup>3</sup> See 20 U.S.C. § 1400 et seq.

<sup>&</sup>lt;sup>5</sup> 20 U.S.C.A. § § 1400–1482; 24 P. S. § 26-2603-B, and 22 Pa. Code § 12.6.

<sup>&</sup>lt;sup>6</sup> See 24 P.S. § 5-510; § 13-1317.

<sup>&</sup>lt;sup>7</sup> See *Hoke ex rel. Reidenbach v. Elizabethtown Area Sch. Dist.*, 833 A.2d 304, 313 (Pa. Commw. Ct. 2003) (citing § 5-510; § 13-1317).

- <sup>8</sup> 18 Pa. Cons. Stat. § 3101 *et seq*. "Sexual assault" refers to one of the following offenses: rape (18 Pa. C.S. § 3121); statutory sexual assault (§ 3122.1); involuntary deviate sexual assault (§ 3123); sexual assault (§ 3124.1); aggravated indecent assault (§ 3125); or indecent assault (§ 3126).
- <sup>9</sup> Act 110 expressly references the IDEA, 20 U.S. Code § 1400, *et. seq.* See also Section 504 of the Rehabilitation Act of 1973, Pub. L. No. 93-112, 87 Stat. 394, 29 U.S.C. § 701 et seq.; Americans With Disabilities Amendment Act, 42 U.S.C. ch. 126 § 12101 et seq.
- <sup>10</sup> See, e.g., 34 CFR § 300.530.
- <sup>11</sup> See 34 CFR §§ 300.101(a) and 300.530(d)(1)(rights of students during disciplinary exclusions).
- 12 See PDE's Basic Education Circular on AEDY at <a href="https://www.education.pa.gov/Policy-">https://www.education.pa.gov/Policy-</a>
- Funding/BECS/Purdons/Pages/Alternative-Education-for-Disruptive-Youth.aspx.
- <sup>13</sup> Family Educational Rights and Privacy Act, 20 U.S.C. § 1232g (1974); 34 CFR § 99.31 and 34 CFR 300.610-626.
- <sup>14</sup> Act 110 states that a student convicted of sexual assault upon another student enrolled in the same public school entity "shall notify the public school entity of the conviction no later than 72 hours after the conviction." However, the provision does not reference how the school will learn the identity of the victim when a district is prohibited from proactively accessing information regarding a juvenile conviction from probation or the courts.
- <sup>15</sup> Act 110 states that "a student expelled, transferred or reassigned under this section may return to the student's originally assigned school if: (1) the victim ceases to be enrolled in the school entity from which the convicted or adjudicated delinquent student was expelled, transferred or reassigned; or (2) the conviction or delinquency adjudication on which the expulsion, transfer or reassignment was based is reversed and no appeal is pending."